

FY 2013/14 Budget Workshop

May 23, 2013



"Commitment is what transforms a promise into reality"

- Abraham Lincoln

Introduction



- FY 2012/13 Budget structurally balanced
 - Five key commitments established
- FY 2013/14 Budget maintains balance
 - Significant progress on key commitments
- There is still work to do





- 1. Manage our salary costs
- 2. Retirement cost sustainability
- 3. Optimum service levels
- 4. Funding for infrastructure
- 5. Commit to a long-term comprehensive solution and stay the course

Commitment #1: Manage Our Salary Costs



- Lower salary increase assumptions starting in FY 2009/10 Budget
- Non-sworn employees: 3 years of no salary increases since FY 2009/10
- Pending: Adjustments to PSOA survey
 - Contract expires in 2015

Commitment #2: Retirement Cost Sustainability



- Increase in employee contribution to pension
 - January 1, 2009: Non-sworn employees 1% of pay;
 sworn employees 0% of pay
 - July 1, 2013: All employees at 3% of pay
- FY 2013/14 Recommended Budget assumes full contribution by FY 2019/20
- Second-tier pension implemented

Commitment #3: Optimum Service Levels



- Strategic reorganization largely complete
- Seven positions added in this budget
 - Includes two Public Safety Officers
- Still not where we need to be
 - 5 7 more positions needed
 - Dependent on increased revenue

Commitment #4: Funding for Infrastructure



- FY 2011/12 Budget: \$28M for streets
 - Work in progress; expecting to meet goal
- FY 2012/13 Budget: \$30 million for infrastructure
 - Not appropriated for specific purposes
- Funding plan in place; need to make decision on future of administrative facilities

Commitment #5: Stay the Course



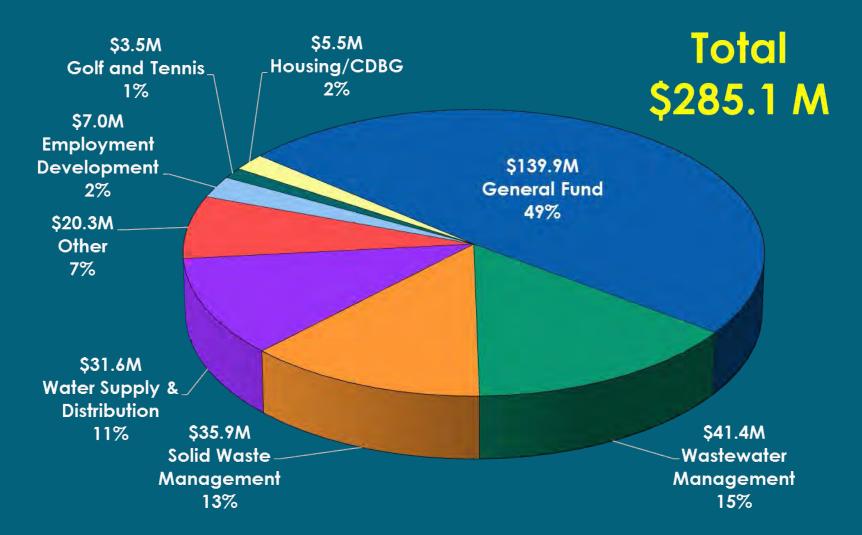
- Key commitments are interrelated
- Must stay the course to maintain sustainability
- Significant assumptions included in plan
 - Adjustment to PSOA salary survey
 - Employees paying full employee share of pension expense



Budget Overview

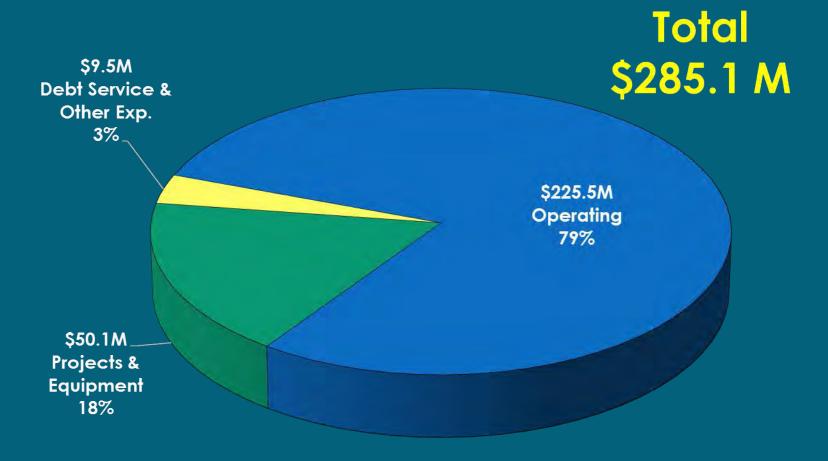
Citywide Expenditures by Fund





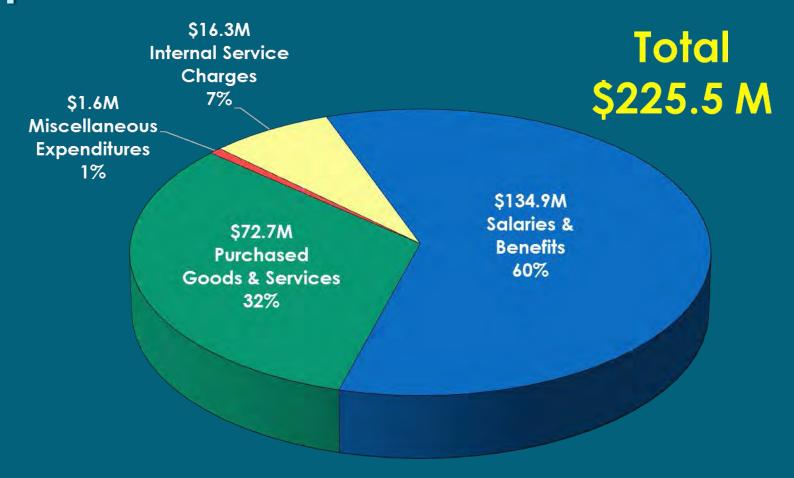
Citywide Expenditures by Type





Operating Expenditures by Type









- Salary increases assumed in budget:
 - Non-sworn: 2% in first 10 years, 3% in final ten years
 - Sworn: 2% in FY 2013/14; 4% in FY 2014/15; 3% annually through FY 2022/23; 4% in final ten years
- PSOA salary survey major vulnerability
 - 2012 survey reduced baseline from budget
 - History suggests above average increase in future

OF SUNNY,

Salaries and Benefits

- Pension costs increasing near term
 - FY 2013/14 up nearly \$300,000
- Reform + City actions have impact
 - Current 20-year total = \$810 million
 - Next year's 20-year total = \$780 million
 - Will maintain higher reserves for contingency
- Medical costs up as well
 - Up 11.5% over current year
 - Higher premiums and fewer vacancies





- Purchased goods and services: \$72.7 million
 - Purchased water: \$21.3 million
 - Solid waste contracts: \$30.8 million
 - SMaRT operations, collections, landfill
- Internal service charges: \$16.3 million
 - Information Technology
 - Fleet and Facility Services



General Fund Expenditures

- FY 2013/14 Budget: \$146.6 million
 - \$135 million for operations
 - Personnel costs: \$110.4 million (82%)
 - \$3.7 million for projects and equipment
 - \$6.7 million for transfers
 - Includes \$1.5 million infrastructure contribution
 - \$1.2 million for lease payments
 - Formerly reimbursed by RDA





- Successful negotiation of second-tier pension
 - Miscellaneous 2% @ 60 and Safety 3% @ 55
- PEPRA creates third-tier pension
 - For new employees to CalPERS after 1/1/13
 - Miscellaneous 2% @ 62 and Safety 2% @ 50
- Other PEPRA impacts to <u>new</u> CalPERS members
 - Cap on pensionable earnings
 - Employees contribute half of normal cost



Pension Update

- Increased employee contribution assumed in budget
- Must be negotiated with bargaining units
- Each 1% contribution is worth nearly \$1 million City-wide

Fiscal Year	Misc.	Safety	
FY 2013/14	3%	3%	
FY 2014/15	4%	3%	
FY 2015/16	5%	5%	
FY 2016/17	6%	6%	
FY 2017/18	7%	7%	
FY 2018/19	8%	8%	
FY 2019/20	8%	9%	

Pension Update



- Sunnyvale still paying more than CalPERS requires
 - +\$2.5 million in FY 2013/14
- Sunnyvale's contribution rates incorporate:
 - Second and third pension tiers
 - Change to smoothing/amortization methodologies
 - Mortality improvements
- Early implementing smoothing and mortality changes
- Reduction in discount rate possible

New Positions



- Seven new positions included in budget
 - Department of Public Safety
 - Two Public Safety Officers + one Senior Crime Analyst
 - Information Technology Department
 - Two Technology Coordinators
 - Human Resources Department
 - One Principal Human Resources Analyst
 - Department of Public Works
 - One Civil Engineer

RDA Update



- \$91 million net loss absorbed in FY 2012/13 Budget
- State Department of Finance has taken further action creating more losses
 - \$11 million related to debt service
 - \$13.8 million related to loan repayments made <u>prior</u> to dissolution
- Appeal denied; potential litigation

Development Enterprise Fund



- New fund for FY 2014/15
- All development-related activities across departments in one fund
- Better tracking of expenditures and revenues over time
- FY 2012/13 excess revenues into reserve to provide initial funding
 - Estimated to be \$3.6 million



Golf and Tennis Fund

- Fund is structurally imbalanced
 - Revenues not enough to cover expenses
 - Loss of restaurant operator had large impact

FY 2012/13 Projections

Revenue \$3,420K Expenses \$3,746K



Golf and Tennis Fund



- Requesting \$300,000 from General Fund to operate through this fiscal year and next
- Comprehensive review of operations
 - Increase revenues
 - Decrease expenses



Golf and Tennis Fund

Case for Future Optimism

- Full service at Sunnyvale's restaurants
 - June 2013
- Planned closure of Palo Alto course 2014
- Redevelopment of Santa Clara course
- Positive trends in golf industry

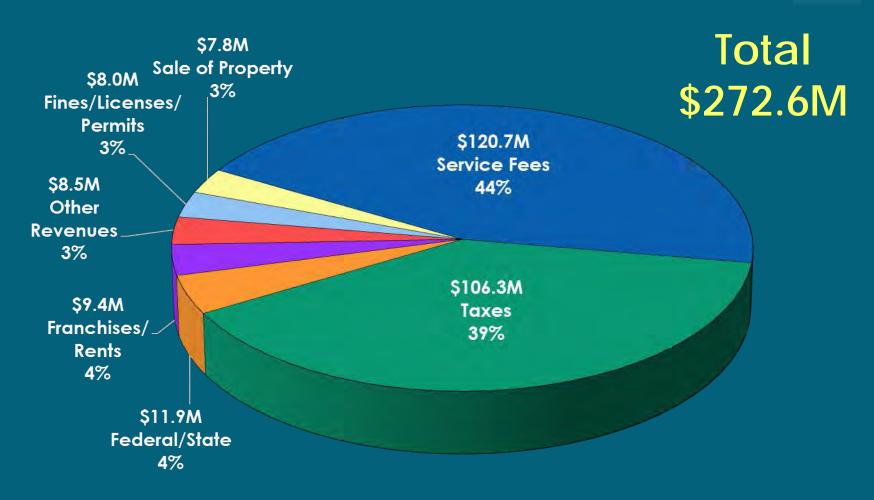




Revenue Overview

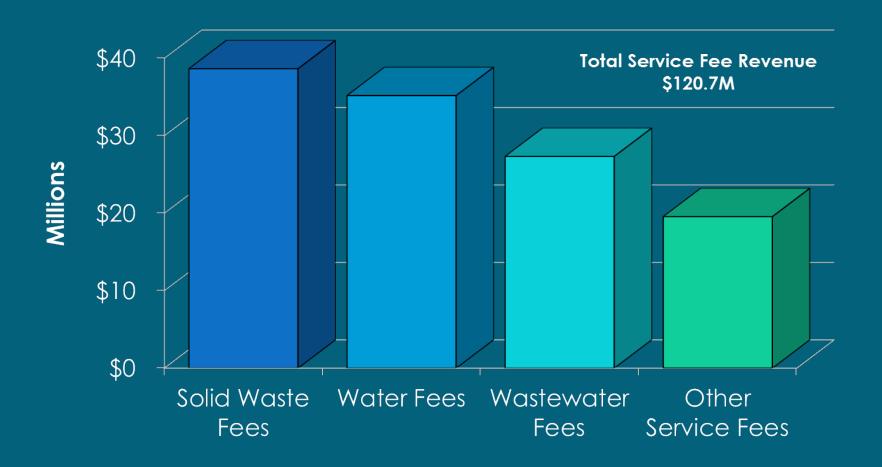


Citywide Revenues by Type



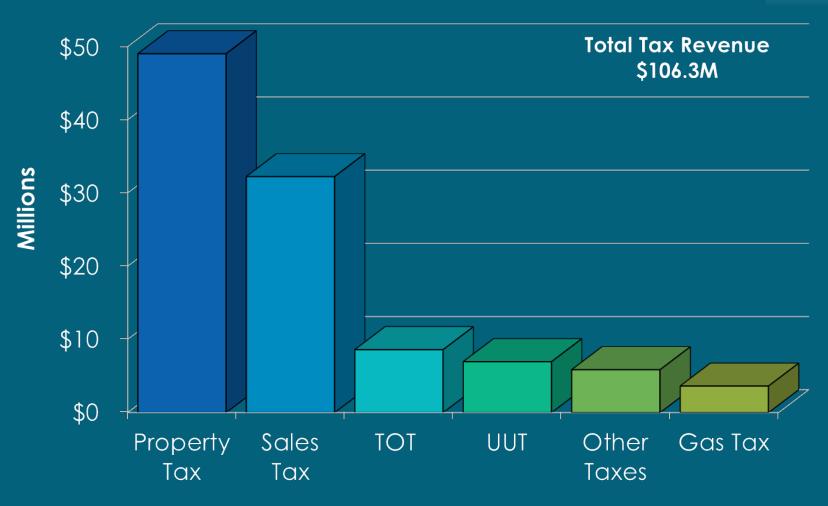
Citywide Service Fee Revenue







Citywide Tax Revenue





General Fund Top 5 Revenues

Revenue Source	2010/11 Actual	2011/12 Actual	2012/13 Projection	2013/14 Projection	Percent Change
Property Tax	\$42.4	\$43.4	\$49.4	\$49.0	(0.7%)
Sales Tax	\$29.2	\$30.3	\$31.0	\$32.2	3.9%
UUT/Franchise	\$13.1	\$13.2	\$13.0	\$13.5	4.2%
Development	\$7.3	\$14.0	\$13.5	\$9.0	(33.3%)
TOT	\$6.6	\$7.8	\$8.9	\$8.6	(3.0%)
Total	\$98.6	\$108.7	\$115.8	\$112.3	(2.9%)



Property Tax

- FY 2012/13 exceeding expectations
 - Partially due to one-time revenues
 - Refund of administrative fee from County
 - Additional tax increment distribution
- Strong growth projected in near term
 - 5%+ annually for Secured Tax the next three years
 - Result of significant development activity



Sales Tax

- FY 2012/13 up 2.3% over previous year
 - Not as much as originally projected
- 3.9% growth projected in FY 2013/14
 - Result of strong local economy
- Modest growth thereafter





- TOT very strong in FY 2012/13
 - Projected to be up 14% over previous year
- FY 2013/14 down slightly to reflect sustainable baseline
- Two new hotels in plan starting in FY 2014/15
- UUT and Franchises: Modest growth

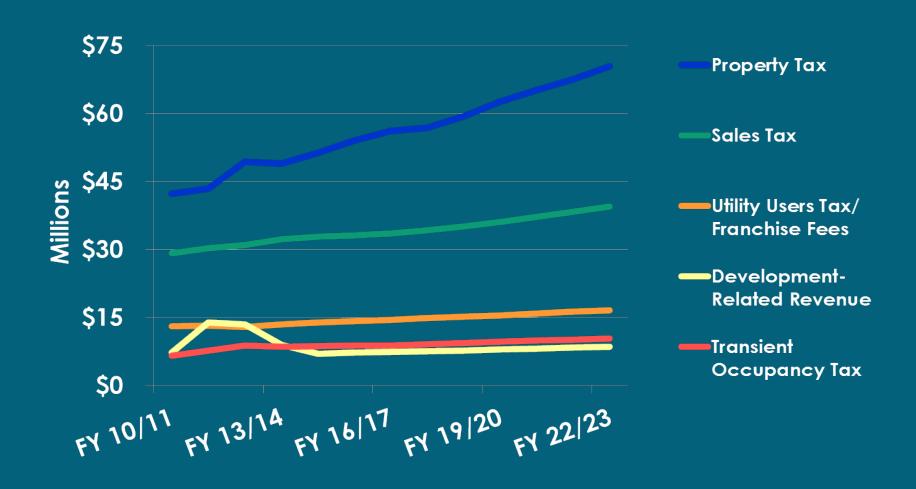


Development-Related

- FY 2012/13 another very strong year
 - \$13.5 million expected
- Excess revenue over original projection into reserve to fund new enterprise (\$3.6 million)
- FY 2013/14: \$9 million projected



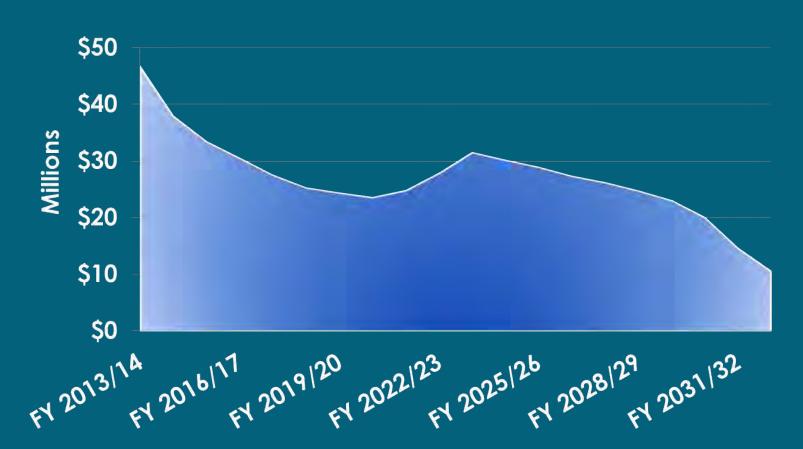






Budget Stabilization Fund

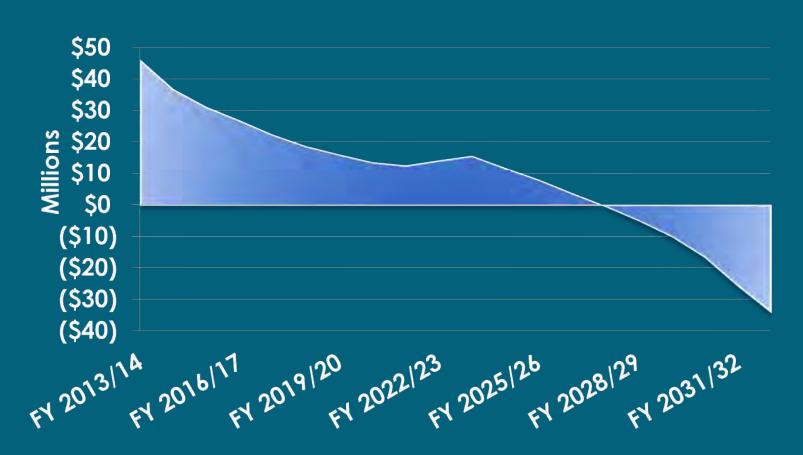
Structurally balanced and sustainable





Budget Stabilization Fund

Small deviations from plan have large impact



Utility Rate Increases



			Change in
	Original	Recommended	Percentage
Utility	Projection	FY 2013/14	Points
Water	6.5%	5.0%	-1.5%
Wastewater	6.5%	6.5%	0.0%
Solid Waste	3.0%	4.0%	1.0%

- Increases driven by
 - Purchased water costs
 - Infrastructure
 - Contract costs
- Rate report/public hearing and adoption June 11



Projects Overview



Projects Overview

- \$50.1 million budgeted in FY 2013/14 for projects and project administration
 - \$22 million in wastewater
 - \$12 million in infrastructure
 - \$2.5 million for public safety recruitment
- 247 funded projects for nearly \$800 million programmed in 20-year plan



Utilities Projects

OF SUNAY.

Major Projects - Water

- Rehabilitation of water distribution system (\$18 million in bonds)
 - Replacement of water mains and service lines
 - Improvements for fire protection
 - Wells, tanks, and pumps
- Recycled water system
 - Maintenance and expansion
 - Improvements to water quality

Major Projects - Wastewater



- Rehabilitation of sewer collection system
- Replacement of Water Pollution Control Plant (\$318 million budgeted)
 - Gap projects
 - Primaries
 - Master planning
- Issues of concern
 - Operational challenges
 - New nutrient regulations

OF SUNA PLANTS

WPCP Master Planning



- Existing conditions documentation
- Site planning
- Basis of design development
- CEQA compliance
- Design standards

- Implementation plan
- Regulatory compliance <u>Additional coordination</u>
- Recycled water feasibility study
- Zero waste strategic plan





- Replacement of SMaRT Station in 2021 (\$30 million budgeted)
 - Planning with other jurisdictions
 - Design and construction in 2020 2022



Parks Projects



Park Dedication Projects

- Increase in standard to 5 acres/1,000 population in July 2014
- \$153 million in fee revenue over 20 years
- Many new projects proposed for more complete renovations of parks
- Continued funding for infrastructure capital replacement
- Funds set aside for park acquisition and improvement

OF SUNAVALANTE OF SUPERATION O

Park Dedication Projects

Top 10 Largest Projects:

- 1) Community Center Grounds \$8.3M ...(FY 2031/32)
- 2) Ortega Park \$7.1M ...(FY 2020/21)
- 3) Washington Pool \$6.6M ...(FY 2016/17)
- 4) Fair Oaks Park \$6.1M ...(FY 2015/16)
- 5) Raynor Park \$6.1M ...(FY 2026/27)
- 6) Ponderosa Park \$5.4M ...(FY 2029/30)
- 7) Lakewood Park \$5.1M ...(FY 2013/14)
- 8) Las Palmas Park \$5.0M ...(FY 2023/24)
- 9) De Anza Park \$4.7 ...(FY 2027/28)
- 10) Park Building Rehabilitation \$4.7M ...(various)







Set Aside for Land Acquisition

- Plan A Budget assumes 20% of revenue for land acquisition and improvement
 - \$30.6M set aside
- Plan B 40% set aside until \$20M then 10%
 - \$31.4M set aside
 - \$20M is reached in year 8





Park Dedication Projects

Set Aside for Land Acquisition – Plan B 40%

Year 1 2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20

WA Pool

Lakewood \$->\$

Fair Oaks \$───\$

Heritage Mus. \$→\$

Orchard Gardens

\$->\$

Other Plan B Differences

Community Center Grounds Renovation & Enhancement FY 2031/32 - \$8,315K → 50%



Park Dedication Projects

Staff Recommendation

- ✓ Approve Plan A 20% set aside
- Advance funding for Orchard Heritage Park by one year 2015/16 to 2014/15
- Move funding for bicycle trails from unfunded to funded \$300 total

Seven Seas Neighborhood Park









Other Major Projects

Mathilda/237/101 Interchange





Calabazas Creek Bridge











Branch Library















- \$54 million in projects over 20 years
 - \$2.5 million in FY 2013/14
 - \$2.2 million in FY 2014/15
- 11 recruits currently in process
- Another 9 expected to start training process in FY 2013/14
- Recruitment to "on the street" takes 18 mos.
- Timeline set to match expected attrition



Budget Supplements

OF SUNAY L

Budget Supplements

- Recommended for funding General Fund
 - Neighborhood Grants: \$6,125
 - Community Event Grants: \$10,000
 - Leadership Sunnyvale: \$6,000
 - Contingent on meeting success metric
 - Solar Array System: \$15,000
 - Dispute Resolution Services: \$20,000
- Recommended for funding Utilities
 - Power Purchase Agreements for Alternative Energy Allocation: \$50,000
 - Equally split amongst utility funds





- Recommended contingent on grant funding
 - Pilot Bicycle Boulevard Project: \$60,000
 - Protecting Burrowing Owl Habitats: \$25,000
 - Greenhouse Gas Inventory: \$30,000
 - Community Solar Program: \$20,000
- Other recommendations
 - Ecodistrict Feasibility and Incentives: Defer
 - Community Animal Farm at Landfill: No action required; included in budget



Other Items





- \$100,000 flat amount annually
- \$30,925 remaining in current fiscal year
- Much of FY 2013/14 amount earmarked
 - \$40,000 for Care Management
 - \$21,000 for Council retreat



Outside Group Funding

- General Fund support is flat \$100,000 annually
- \$500,000 over 20-years to inflate
- Could absorb if Council set aside dropped to \$75,000 annually