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Working Group III – Mitigation of Climate Change

Chapter 10

Industry

Chapter:	10	
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Chapter 10: Industry

1		
2	Chapter 10: Industry.....	2
3	Executive Summary.....	4
4	10.1 Introduction	7
5	10.2 New developments in extractive mineral industries, manufacturing industries and services	10
6	10.3 New developments in emission trends and drivers	12
7	10.3.1 Industrial CO ₂ Emissions	16
8	10.3.2 Industrial Non-CO ₂ GHG Emissions.....	17
9	10.4 Mitigation technology options, practices and behavioural aspects.....	19
10	10.4.1 Iron and Steel	23
11	10.4.2 Cement.....	24
12	10.4.3 Chemicals (Plastics/Fertilisers/Others).....	26
13	10.4.4 Pulp and Paper	27
14	10.4.5 Non-Ferrous (Aluminium/others).....	28
15	10.4.6 Food Processing.....	29
16	10.4.7 Textiles and Leather	30
17	10.4.8 Mining.....	30
18	10.5 Infrastructure and systemic perspectives.....	31
19	10.5.1 Industrial clusters and parks (meso-level)	31
20	10.5.2 Cross-sectoral cooperation (macro level).....	32
21	10.5.3 Cross-sectoral implications of mitigation efforts	33
22	10.6 Climate change feedback and interaction with adaptation.....	33
23	10.7 Costs and potentials	34
24	10.7.1 CO ₂ Emissions.....	34
25	10.7.2 Non-CO ₂ emissions	37
26	10.7.3 Summary results on costs and potentials	38
27	10.8 Co-benefits, risks and spill-overs.....	41
28	10.8.1 Socio-economic and environmental effects	42
29	10.8.2 Technological risks and uncertainties.....	44
30	10.8.3 Public perception.....	44
31	10.8.4 Technological spillovers	45
32	10.9 Barriers and opportunities	47
33	10.9.1 Energy efficiency for reducing energy requirements (E/M)	47
34	10.9.2 Emissions efficiency, fuel switching and carbon capture and storage (G/E)	48
35	10.9.3 Material efficiency (M/P).....	48

1	10.9.4 Product demand reduction (P/S).....	48
2	10.9.5 Non-CO ₂ greenhouse gases (G/E).....	48
3	10.10 Sectoral implications on transformation pathways and sustainable development.....	49
4	10.10.1 Industry transformation pathways.....	49
5	10.10.2 Transition, sustainable development and investment.....	52
6	10.11 Sectoral policies.....	55
7	10.11.1 Energy efficiency (E/M).....	56
8	10.11.2 Emissions efficiency (G/E).....	58
9	10.11.3 Material efficiency (M/P).....	58
10	10.12 Gaps in knowledge and data.....	59
11	10.13 Frequently Asked Questions.....	60
12	10.14 Appendix: Waste.....	62
13	10.14.1 Introduction.....	62
14	10.14.2 Emissions trends.....	62
15	10.14.3 Technological options for mitigation of emissions from waste.....	65
16	10.14.4 Summary results on costs and potentials.....	70
17	References.....	72
18		
19		

1 Executive Summary

- 2 1. **An absolute reduction in emissions from the industry sector will require deployment of a**
3 **broad set of mitigation options beyond energy efficiency measures** (*medium evidence, high*
4 *agreement*) [10.4, 10.7]. In the last two to three decades there has been continued
5 improvement in energy and process efficiency in industry, driven by the relatively high share of
6 energy costs. In addition to energy efficiency, other options such as carbon efficiency (including
7 e.g. fuel and feedstock switch changes, CCS), material use efficiency (e.g. less scrap, new product
8 design, longer life for products), recycling and re-use of materials and products, product service
9 efficiency (e.g. car sharing, maintaining buildings for longer), or demand reductions (e.g. less
10 mobility services, less product demand) are required in parallel [10.4, 10.7] (*medium evidence,*
11 *high agreement*). [10.4, 10.7]
- 12 2. **Industry-related GHG emissions have continued to increase and are higher than GHG**
13 **emissions from other end-use sectors** (*high confidence*) [10.2, 10.3]. Despite the declining share
14 of industry in global GDP, global industry and waste/wastewater GHG emissions grew from 10.4
15 GtCO₂eq in 1990 to 13.0 GtCO₂eq in 2005 to 15.5 GtCO₂eq in 2010. Total global GHG emissions
16 for industry and waste/wastewater in 2010, which nearly doubled since 1970, were comprised
17 of direct energy-related CO₂ emissions of 5.3 GtCO₂eq, 5.3 GtCO₂eq indirect CO₂ emissions from
18 production of electricity and heat for industry, process CO₂ emissions of 2.6 GtCO₂eq, non-CO₂
19 GHG emissions of 0.9 GtCO₂eq, and waste/wastewater emissions of 1.5 GtCO₂eq. 2010 direct
20 and indirect emissions were dominated by CO₂ (85.2%) followed by CH₄ (8.6%), HFC (3.5%), N₂O
21 (2.0%), PFC (0.5%) and SF₆ (0.4%) emissions. Currently, emissions from industry are larger than
22 the emissions from either the buildings or transport end-use sectors and represent just over 30%
23 of global GHG emissions in 2010 (just over 40% if AFOLU emissions are not included). (*high*
24 *confidence*) [10.2, 10.3]
- 25 3. **Globally, industrial GHG emissions are dominated by the ASIA region, which was also the**
26 **region with the fastest emission growth between 2005 and 2010** (*high confidence*) [10.3]. In
27 2010, over half (54%) of global GHG emissions from industry and waste/wastewater were from
28 the ASIA region, followed by OECD1990 (25%), EIT (9%), MAF (7%), and LAM (5%). GHG
29 emissions from industry grew at an average annual rate of 3.6% globally, comprised of 7.4%
30 average annual growth in the ASIA region, followed by MAF (4.3%) and LAM (1.9%), but declined
31 in the OECD1990 (-1.3%) and the EIT (-0.3%) regions between 2005 and 2010. [10.3]
- 32 4. **The energy intensity of the sector could be reduced by approximately up to 25% compared to**
33 **current level through the wide-scale deployment of best available technologies, particularly in**
34 **countries where these are not in practice and for non-energy intensive industries** (*robust*
35 *evidence, high agreement*). Despite long-standing attention to energy efficiency in industry,
36 many options for improved energy efficiency remain. [10.4]
- 37 5. **Through innovation, additional reductions of approximately up to 20% in energy intensity may**
38 **potentially be realized before approaching technological limits in some energy intensive**
39 **industries** (*limited evidence, medium agreement*) Barriers to implementing energy efficiency
40 relate largely to the initial investment costs and lack of information. Information programs are
41 the most prevalent approach for promoting energy efficiency, followed by economic
42 instruments, regulatory approaches and voluntary actions. [10.4].
- 43 6. **Besides sector specific technologies, cross-cutting technologies and measures applicable in**
44 **both large energy intensive industries and Small and Medium Enterprises (SMEs) can help to**
45 **reduce GHG emissions** (*robust evidence, high agreement,*) [10.4]. Cross-cutting technologies
46 such as efficient motors, electronic control systems and cross-cutting measures such as reducing
47 air or steam leaks help to optimize performance of industrial processes and improve plant
48 efficiency cost-effectively with both energy savings and emissions benefits. [10.4] Cooperation

- 1 and cross-sectoral collaboration at different levels – e.g. sharing of infrastructure, information,
2 waste heat, cooling, etc. may provide further mitigation potential in certain regions/industry
3 types [10.5].
- 4 **7. Long-term step-change options can include a shift to low carbon electricity, radical product**
5 **innovations (e.g. alternatives to cement), or carbon dioxide capture and storage (CCS).** Once
6 demonstrated, sufficiently tested, cost-effective, and publicly accepted, these options may
7 contribute to significant GHG mitigation in the future (*medium evidence, medium agreement*)
8 [10.4].
- 9 **8. The level of demand for new and replacement products has a significant effect on the activity**
10 **level and resulting GHG emissions in the industry sector** (*medium evidence, high agreement*)
11 [10.4]. Extending product life and using products more intensively could contribute to reduction
12 of product demand without reducing the service. Absolute emission reductions can also come
13 through changes in lifestyle and their corresponding demand levels, be it directly (e.g. for food,
14 textiles) or indirectly (e.g. for product/service demand related to tourism).
- 15 **9. Future demand of industrial products for GHG mitigation technologies and adaptation may**
16 **increase, resulting in increasing industrial emissions** (*robust evidence, high agreement*) [10.4,
17 10.6]. Producer demand from other sectors for GHG mitigation technologies (e.g. insulation
18 materials for buildings) or adaptation measures (e.g. increased demand for infrastructure
19 materials) contributes to industrial GHG emissions.
- 20 **10. Cooperation and cross-sectoral collaboration at different levels, e.g. sharing of infrastructure,**
21 **information, waste and waste management facilities, heat, cooling, may provide further**
22 **mitigation potential in certain regions or industry types** (*robust evidence, high agreement*)
23 [10.5]. The formation of industrial clusters, industrial parks, and industrial symbiosis are
24 emerging trends in many developing countries, especially with small and medium enterprises,
25 that contribute to mitigation [10.5].
- 26 **11. Options for emission reduction exist in the industrial sector that are estimated to be profitable**
27 (*medium evidence, medium agreement*) [10.7]. While options in cost ranges of 0-20 and 20-50
28 USD/tCO₂eq exist, to achieve near-zero emission intensity levels in the industry sector would
29 require additional realization of long-term step-change options (e.g. CCS) associated with higher
30 levelized costs of conserved carbon (LCCC) in the range of 50-150 US\$/tCO₂. However, mitigation
31 costs vary regionally and depend on site-specific conditions. Similar estimates of costs for
32 implementing material efficiency, product-service efficiency and service demand reduction
33 strategies are not available. [10.7]
- 34 **12. Mitigation measures in the industry sector are often associated with co-benefits** (*robust*
35 *evidence, high agreement*) [10.8]. Co-benefits of mitigation options could drive industrial
36 decisions and policy choices. They include enhanced competitiveness, cost reductions, new
37 business opportunities, better environmental compliance, providing health benefits through
38 better local air and water quality and better work conditions, and reduced waste, all of which
39 provide multiple indirect private and social benefits. [10.8]
- 40 **13. Unless barriers to mitigation in industry are resolved, the pace and extent of mitigation in**
41 **industry will be limited and even profitable measures will remain untapped** (*robust evidence,*
42 *high agreement*) [10.9]. There is a broad variety of barriers to implementing energy efficiency in
43 the industry sector; for energy-intensive industry the issue is largely initial investment costs for
44 retrofits while for others barriers in addition to cost include a lack of information. For material
45 efficiency, product-service efficiency and demand reduction, there is a lack of experience and
46 often there are no clear incentives either for supplier or consumer. Barriers to material
47 efficiency include lack of human and institutional capacities to encourage management decisions
48 and public participation. [10.9]

- 1 14. **There is no single policy that can address the full range of mitigation options available for**
2 **industry and overcome associated barriers** (*robust evidence, high agreement*) [10.11]. In
3 promoting energy efficiency, information programs are the most prevalent approach, followed
4 by economic instruments, regulatory approaches and voluntary actions. There is a lack of
5 experience and often there are no clear incentives either for suppliers or consumers to address
6 improvements in material or product service efficiency. Few policies have specifically pursued
7 material efficiency or product service intensity so far [10.11]
- 8 15. **While the largest mitigation potential in industry exists with reducing CO₂-emissions from**
9 **fossil fuel use, there are also significant mitigation opportunities for non-CO₂ gases.** Key
10 opportunities comprise e.g. reduction of HFC emissions by leak repair, refrigerant recovery and
11 recycling, proper disposal and replacement by alternative refrigerants (ammonia, HC, CO₂). N₂O
12 emissions from adipic and nitric acid production can be reduced through the implementation of
13 thermal destruction and secondary catalysts. The reduction of non-CO₂GHGs also faces
14 numerous barriers. Lack of awareness, lack of economic incentives and lack of commercially
15 available technologies (e.g. for HFC recycling and incineration) are typical examples. [10.7]
- 16 16. **Long-term scenarios for industry highlight improvements in emissions efficiency as an**
17 **important future mitigation option** (*robust evidence, high agreement*) [6.8, 10.10]. More
18 detailed industry sector scenarios fall within the range of long term scenarios which have been
19 assessed. Improvements in emissions efficiency in the mitigation scenarios result from a shift
20 from fossil fuels to electricity with low (or negative) CO₂ emissions and use of CCS for industry
21 fossil fuel use and process emissions. The crude representation of materials, products and
22 demand in scenarios limits the evaluation of the relative importance of material efficiency,
23 product-service efficiency and demand reduction options. (*robust evidence, high agreement*)
24 [6.8, 10.10]
- 25 17. **The most effective option for mitigation in waste management is waste reduction, followed by**
26 **re-use and recycling and energy recovery** (*robust evidence, high agreement*) [10.4, 10.14]. As
27 the share of recycled or reused material is still low, deployment of waste treatment technologies
28 and recovering energy to reduce demand for fossil fuels can also result in significant direct
29 emission reductions from waste disposal. Direct emissions from the waste sector almost
30 doubled during the period 1970 to 2010. Approximately only 20% of municipal solid waste
31 (MSW) is recycled and approx. 13.5 % is treated with energy recovery while the rest is deposited
32 in open dumpsites or landfills. Approximately 47% of wastewater produced in the domestic and
33 manufacturing sectors is still untreated. Reducing emissions from landfilling through treatment
34 of waste by anaerobic digestion has the largest cost range, going from negative cost to very high
35 cost. Advanced wastewater treatment technologies may enhance GHG emissions mitigation in
36 the wastewater treatment but they tend to concentrate in the higher costs options (*medium*
37 *evidence, medium agreement*) [10.14].
- 38 18. **A key challenge for the industry sector is the uncertainty, incompleteness and quality of data**
39 **available in the public domain on energy use and costs for specific technologies on global and**
40 **regional scales that can serve as a basis for assessing performance, mitigation potential, costs**
41 **and developing policies and programs with high confidence.** Bottom-up information on cross-
42 sector collaboration and demand reduction and implications for industrial mitigation is limited.
43 Improved modelling of material flows in integrated assessment models could lead to a better
44 understanding of material efficiency and demand reduction strategies and the associated
45 mitigation potentials.

46

10.1 Introduction

This chapter provides an update to developments on mitigation in the industry sector since AR4, but has much wider coverage. Industrial activities create all the physical products (e.g., cars, agricultural equipment, fertilisers, textiles, etc.) whose use delivers the final services that satisfy current human needs. Compared to AR4, this chapter analyses industrial activities over the whole supply chain, from extraction of primary materials (e.g. ores) or recycling (of waste materials), through product manufacturing, to the demand for the products and their services. It includes a discussion of trends in activity and emissions, options for mitigation (technology, practices and behavioural aspects), estimates of the mitigation potentials of some of these options and related costs, co-benefits, risks and barriers to their deployment, as well as industry-specific policy instruments. Findings of integrated assessment models (long-term mitigation pathways) are also presented and discussed from the sector perspective. In addition, at the end of the chapter, the hierarchy in waste management and mitigation opportunities are synthesised, covering key waste-related issues that appear across all chapters in the AR5-WGIII report.

Figure 10.1, which shows a breakdown of total global anthropogenic GHG emissions in 2010, illustrates the logic that has been used to distinguish the industry sector from other sectors discussed in this report. The figure shows how human demand for energy services, on the left, is provided by economic sectors, through the use of equipment in which devices create heat or work from final energy. In turn, the final energy has been created by processing a primary energy source. Combustion of carbon-based fuels leads to the release of GHG emissions as shown on the right. The remaining anthropogenic emissions arise from chemical reactions in industrial processes, from waste management and from the agriculture and land-use changes discussed in chapter 11.

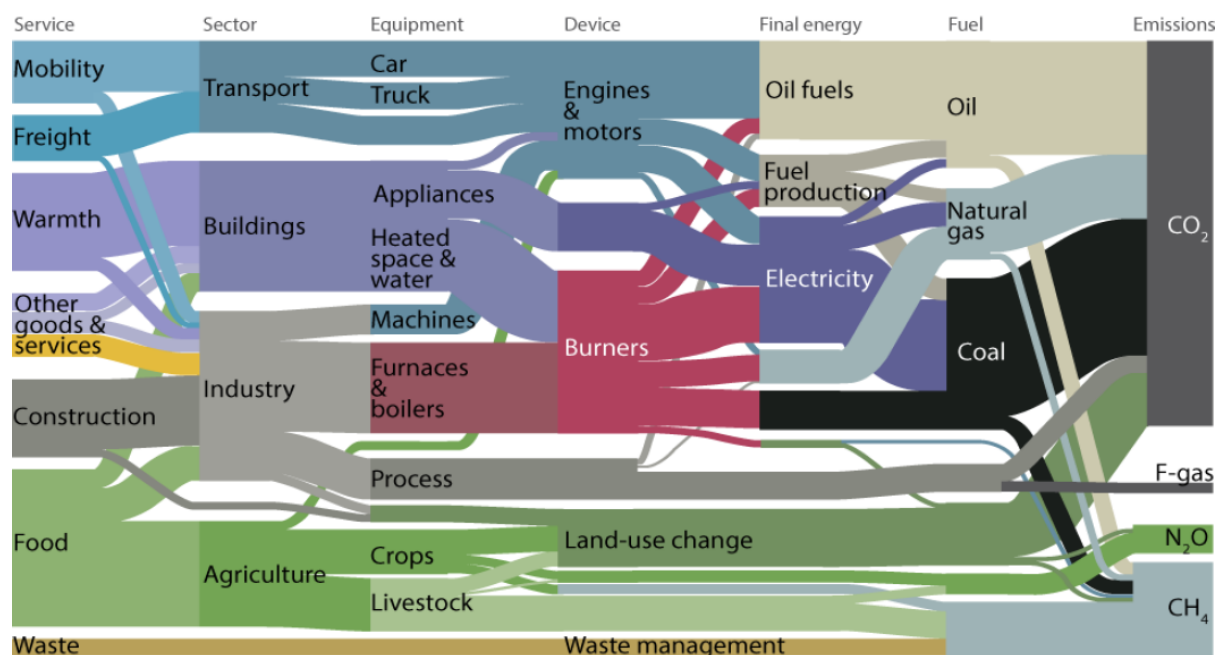


Figure 10.1. A Sankey diagram showing the system boundaries of the industry sector and demonstrating how global anthropogenic emissions in 2010 arose from the chain of technologies and systems required to deliver final services triggered by human demand. The width of each line is proportional to GHG emissions released, and the sum of these widths along any vertical slice through the diagram is the same, representing all emissions in 2010 (totalling 49.5 GtCO₂eq) (Bajželj et al., 2013).

Mitigation options can be chosen to reduce GHG emissions at all stages in Figure 10.1, but caution is needed to avoid “double counting”. The figure also demonstrates that care is needed when

1 allocating emissions to specific products and services (“carbon footprints”, for example) while
2 ensuring that the sum of all “footprints” adds to the sum of all emissions.

3 Emissions from industry (30% of total global GHG emissions) arise mainly from material processing,
4 i.e. the conversion of natural resources (ores, oil, biomass) or scrap into materials stocks which are
5 then converted in manufacturing and construction into products. Production of just iron and steel
6 and non-metallic minerals (predominately cement) results in 44% of all CO₂ emissions (direct,
7 indirect, and process-related) from industry. Other emission-intensive sectors are chemicals
8 (including plastics) and fertilisers, pulp and paper, non-ferrous metals (in particular aluminium), food
9 processing (food growing is covered in Ch. 11), and textiles.

10 Decompositions of GHG emissions have been used to analyse the different drivers of global industry-
11 related emissions. An accurate decomposition for the industry sector would involve great
12 complexity, so instead this chapter uses a simplified conceptual expression to identify the key
13 mitigation opportunities available within the sector:

$$14 \quad G = \frac{G}{E} \times \frac{E}{M} \times \frac{M}{P} \times \frac{P}{S} \times S$$

15
16 where G is the GHG emissions of the industrial sector within a specified time period (usually one
17 year), E is industrial sector energy consumption and M is the total global production of materials in
18 that period. P is stock of products created from these materials (including both consumables and
19 durables added to existing stocks), and S is the services delivered in the time period through use of
20 those products.

21 The expression is indicative only, but leads to the main mitigation strategies discussed in this
22 chapter:

23 G/E is the *emissions intensity* of the sector expressed as a ratio to the energy used: the GHG
24 emissions of industry arise largely from energy use (directly from combusting fossil fuels, and
25 indirectly through purchasing electricity and steam), but emissions also arise from industrial
26 chemical reactions. In particular, producing cement, chemicals and non-ferrous metals leads to
27 the inevitable release of significant ‘process emissions’ regardless of energy supply. We refer to
28 reductions in G/E as *emissions efficiency* for the energy inputs and the processes.

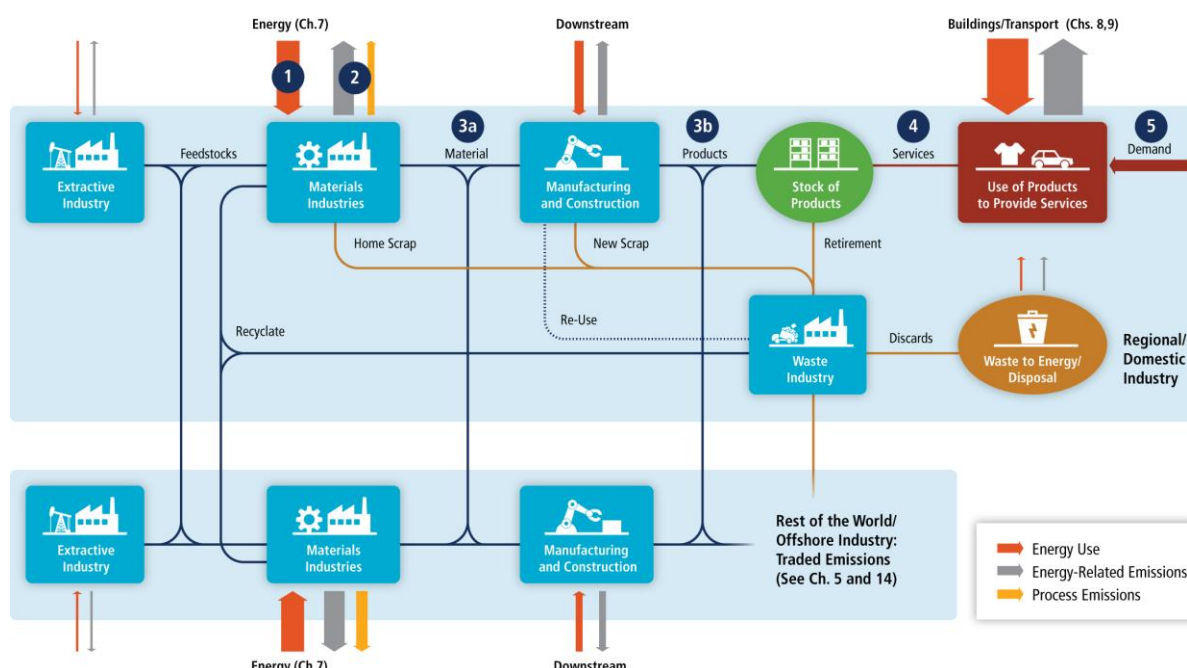
29 E/M is the *energy intensity*: approximately three quarters of industrial energy use is required to
30 create materials from ores, oil or biomass, with the remaining quarter used in the downstream
31 manufacturing and construction sectors that convert materials to products. The energy required
32 can in some cases (particularly for metals and paper) be reduced by production from recycled
33 scrap, and can be further reduced by material re-use, or by exchange of waste heat and
34 exchange of by-products between sectors. Reducing E/M is the goal of *energy efficiency*.

35 M/P is the *material intensity* of the sector: the amount of material required to create a product and
36 maintain the stock of a product depends both on the design of the product and on the scrap
37 discarded during its production. Both can be reduced by *material efficiency*.

38 P/S is the *product-service intensity*: the level of service provided by a product depends on its
39 intensity of use. For consumables (e.g. food or detergent) that are used within the accounting
40 period in which they are produced, service is provided solely by the production within that
41 period. For durables that last for longer than the accounting period (e.g. clothing), services are
42 provided by the stock of products in current use. In this case P is the flow of material required to
43 replace retiring products and to meet demand for increases in total stock. Thus for consumables,
44 P/S can be reduced by more precise use (for example using only recommended doses of
45 detergents or applying fertiliser precisely) while for durables, P/S can be reduced both by using
46 durable products for longer and by using them more intensively. We refer to reductions in P/S as
47 *product-service efficiency*.

1 S: The total global demand for service is a function of population, wealth, lifestyle and the whole
 2 social system of expectations and aspirations. If the total demand for service were to reduce, it
 3 would lead to a reduction in industrial emissions, and we refer to this as *demand reduction*.

4 Figure 10.2 expands on this simplified relationship to illustrate the main options for GHG emissions
 5 mitigation in industry (circled numbers). The figure also demonstrates how international trade of
 6 products leads to significant differences between “production” and “consumption” measures of
 7 national emissions, and demonstrates how the “waste” industry, which includes material recycling
 8 as well as options like “waste to energy” and disposal, has a significant potential for influencing
 9 future industrial emissions.



10
 11 **Figure 10.2.** A schematic illustration of industrial activity over the supply chain. Options for GHG
 12 emission mitigation in the industry sector are indicated by the circled numbers: (1) Energy efficiency
 13 (e.g. through furnace insulation, process coupling or increased material recycling); (2) Emissions
 14 efficiency (e.g. from switching to non-fossil fuel electricity supply, or applying CCS to cement kilns);
 15 (3a) Material efficiency in manufacturing (e.g. through reducing yield losses in blanking and stamping
 16 sheet metal or re-using old structural steel without melting); (3b) Material efficiency in product design
 17 (e.g. through extended product life, light-weight design, or de-materialisation); (4) Product-Service
 18 efficiency (e.g. through car sharing, or higher building occupancy); (5) Service demand reduction (e.g.
 19 switching from private to public transport).

20 Figure 10.2 clarifies the terms used for key sectors in this chapter: “Industry” refers to the totality of
 21 activities involving the physical transformation of materials within which “extractive industry”
 22 supplies feedstock to the energy-intensive “materials industries” which create refined materials.
 23 These are converted by “manufacturing” into products and by “construction” into buildings and
 24 infrastructure. “Home scrap” from the materials processing industries, “new scrap” from
 25 downstream construction and manufacturing, and products retiring at end-of-life are processed in
 26 the “waste industry.” This “waste” may be recycled (particularly bulk metals, paper, glass and some
 27 plastics), may be re-used to save the energy required for recycling, or may be discarded to landfills
 28 or incinerated (which can lead to further emissions on one hand and energy recovery on the other
 29 hand).

10.2 New developments in extractive mineral industries, manufacturing industries and services

World production trends of mineral extractive industries, manufacturing and services, have grown steadily in the last 40 decades (Figure 10.3). However, service sector share in the world GDP increased from 50% in 1970 to 70% in 2010; while the industry world GDP share decreased from 38.2 to 26.9% (World Bank, 2013).

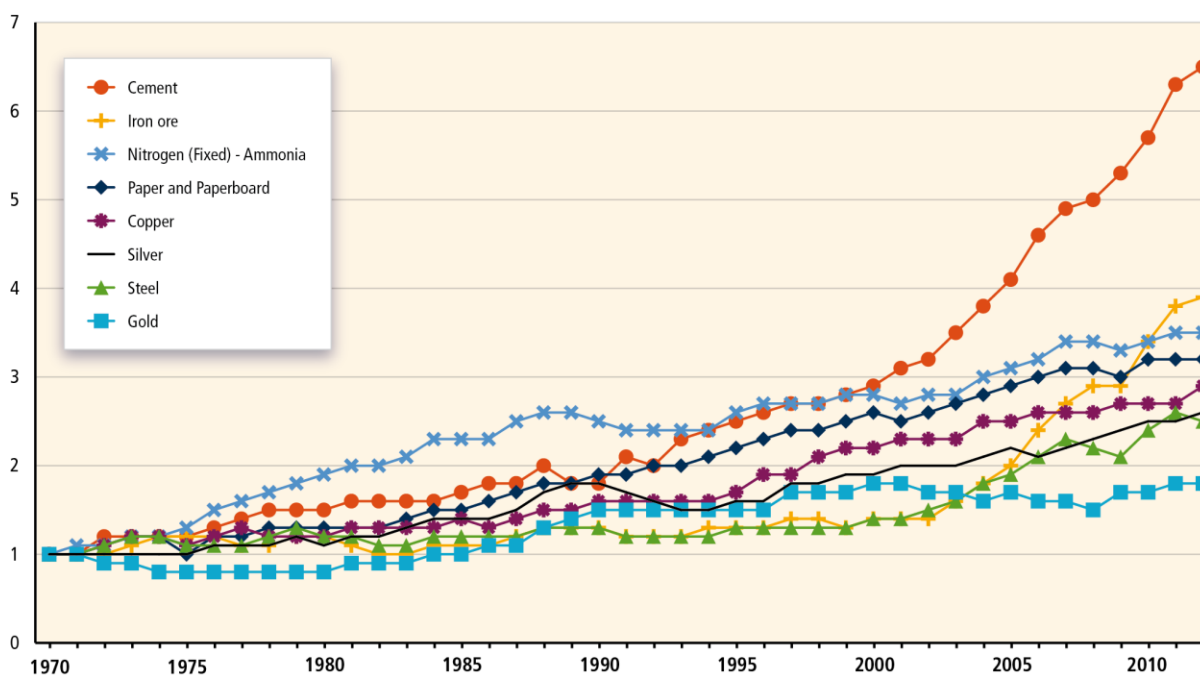


Figure 10.3. World's growth of main minerals and manufacturing products (1970=1). Sources: (WSA, 2012a; FAO, 2013; Kelly and Matos, 2013).

Concerning extractive industries for metallic minerals, from 2005 to 2012 annual mining production of iron ore, gold, silver and copper increased by 10%, 1%, 2%, and 2% respectively (Kelly and Matos, 2013). Most of the countries in Africa, Latin America, and the transition economies produce more than they use; whereas use is being driven mainly by consumption in China, India and developed countries (UNCTAD, 2008)¹. Extractive industries of rare earths are gaining importance because of their various uses in high-tech industry (Moldoveanu and Papangelakis, 2012). New GHG mitigation technologies, such as hybrid and electric vehicles (EVs), electricity storage and renewable technologies, increase the demand for certain minerals, such as lithium, gallium and phosphates (Bebbington and Bury, 2009). Concerns over depletion of these minerals have been raised, but important research on extraction methods as well as increasing recycling rates are leading to increasing reserve estimates for these materials (Graedel et al., 2011; Resnick Institute, 2011; Moldoveanu and Papangelakis, 2012; Eckelman et al., 2012). China accounts for 97% of global rare earth extraction (130 Mt in 2010) (Kelly and Matos, 2013).

Regarding manufacturing production, the annual global production growth rate of steel, cement, ammonia, aluminium and paper, the most energy-intensive industries, ranged from 2% to 6% between 2005 and 2012 (Table 10.1). Many trends are responsible for this development (e.g. urbanization significantly triggered demand on construction materials). Over the last decades as a

¹ For example, in 2008, China imported 50% of the world's total iron ore exports and produced about 50% of the world's pig iron (Kelly and Matos, 2013). India demanded 35% of world's total gold production in 2011 (WGC, 2011), and the US consume 33% of world's total silver production in 2011 (Kelly and Matos, 2013).

1 general trend the world has witnessed decreasing industrial activity in developed countries with a
 2 major downturn in industrial production due to the economic recession in 2009 (Kelly and Matos,
 3 2013). There is continued increase in industrial activity and trade of some developing countries. The
 4 increase in manufacturing production and consumption has occurred mostly in Asia. China is the
 5 largest producer of the main industrial outputs. In many middle-income countries industrialization
 6 has stagnated and in general Africa and LDCs have remained marginalized (UNIDO, 2009; WSA,
 7 2012a). In 2012, 1.5 billion tons of steel (212 kg/cap) were manufactured; 46% was produced and
 8 consumed in mainland China (522 kg/cap). China also dominates global cement production,
 9 producing 2.2 billion tons (1,561 kg/cap) in 2012, followed by India with only 250 Mt (202 kg/cap)
 10 (Kelly and Matos, 2013; UNDESA, 2013). More subsector specific trends are in section 10.4.

11 **Table 10.1:** Total production of energy-intensive industrial goods for the World Top-5 Producers of
 12 Each Commodity: 2005, 2012, and Average Annual Growth Rate (AAGR) (FAO, 2013; Kelly and
 13 Matos, 2013)

Commodity/Country	2005 (Mt)	2012 (Mt)	AAGR		Commodity/ Country	2005 (Mt)	2012 (Mt)	AAGR
Iron ore					Steel			
World	1540	3000	10%		World	1130	1500	4%
China	420	1300	18%		China	349	720	11%
Australia	262	525	10%		Japan	113	108	-1%
Brazil	280	375	4%		U.S.	95	91	-1%
India	140	245	8%		India	46	76	8%
Russia	97	100	0.4%		Russia	66	76	2%
Cement					Aluminium			
World	2310	3400	6%		World	31.9	44.9	5%
China	1040	2150	11%		China	7.8	19.0	14%
India	145	250	8%		Russia	3.7	4.2	2%
U.S.	101	74	-4%		Canada	2.9	2.7	-1%
Brazil	37	70	10%		U.S.	2.5	2.0	-3%
Iran	33	65	10%		Australia	1.9	1.9	0%
Ammonia					Paper			
World	121.0	137.0	2%		World	364.7	401.1	1%
China	37.8	44.0	2%		China	60.4	106.3	8%
India	10.8	12.0	2%		U.S.	83.7	75.5	-1%
Russia	10.0	10.0	0%		Japan	31.0	26.0	-2%
U.S.	8.0	9.5	2%		Germany	21.7	22.6	1%
Trinidad & Tobago	4.2	5.5	4%		Indonesia	7.2	11.5	7%

14

15 Globally large-scale production dominates energy-intensive industries; however small- and medium-
 16 sized enterprises are very important in many developing countries. This brings additional challenges
 17 for mitigation efforts (Worrell et al., 2009; Roy, 2010; Ghosh and Roy, 2011).

18 Another important change in the world's industrial output over the last decades has been the rise in
 19 the proportion of international trade. Not only are manufactured products traded, but the process
 20 of production is also increasingly broken down into tasks that are themselves outsourced and/or

1 traded; i.e. production is becoming less vertically integrated. In addition to other drivers such as
 2 population growth, urbanization and income increase, the rise in the proportion of trade has been
 3 driving production increase for certain countries (Fisher-Vanden et al., 2004; Liu and Ang, 2007;
 4 Reddy and Ray, 2010; OECD, 2011). The economic recession of 2009 reduced industrial production
 5 worldwide because of consumption reduction, low optimism in credit market, and a decline in world
 6 trade (Nissanke, 2009). More discussion on GHG emissions embodied in trade is presented in
 7 Chapter 14. Similar to industry, the service sector is heterogeneous and has significant proportion of
 8 small and medium sized enterprises. The service sector covers heterogeneous economic activities
 9 such as public administration, finance, education, trade, hotels, restaurants and health. Activity
 10 growth in developing countries and structural shift with rising income is driving service sector
 11 growth (Fisher-Vanden et al., 2004; Liu and Ang, 2007; Reddy and Ray, 2010; OECD, 2011). OECD
 12 countries are shifting from manufacturing towards service-oriented economies (Sun, 1998; Schäfer,
 13 2005; US EIA, 2010), however, this is also true for some non-OECD countries. For example, India has
 14 almost 64%-66% (World Bank, 2013) of GDP contribution from service sector.

15 **10.3 New developments in emission trends and drivers**

16 Global industry and waste/wastewater GHG emissions grew from 10.42 GtCO₂eq in 1990 to 12.98
 17 GtCO₂eq in 2005 to 15.51 GtCO₂eq in 2010. These emissions are larger than the emissions from
 18 either the buildings or transport end-use sectors and represent just over 30% of global GHG
 19 emissions in 2010 (just over 40% if AFOLU emissions are not included). These total emissions are
 20 comprised of:

- 21 • Direct energy-related CO₂ emissions for industry²
- 22 • Indirect CO₂ emissions from production of electricity and heat for industry³
- 23 • Process CO₂ emissions
- 24 • Non-CO₂ GHG emissions
- 25 • Direct emissions for waste/wastewater

26 Figure 10.4 shows global industry and waste/wastewater direct and indirect GHG emissions by
 27 source from 1970 to 2010. Table 10.2 shows final and primary energy⁴ and GHG emissions for
 28 industry by emission type (direct energy-related, indirect from electricity and heat production,
 29 process CO₂, and non-CO₂), and for waste/wastewater for five world regions and the world total.⁵

30 Figure 10.5 shows global industry and waste/wastewater direct and indirect GHG emissions by
 31 region from 1970 to 2010. This regional breakdown shows that:

- 32 • Over half (54%) of global GHG emissions from industry and waste/wastewater are from the
 33 ASIA region, followed by OECD1990 (25%), EIT (9%), MAF (7%), and LAM (5%).
- 34 • GHG emissions from industry grew at an average annual rate of 3.6% globally, comprised of
 35 7.4% average annual growth in the ASIA region, followed by MAF (4.3%) and LAM (1.9%), but
 36 declined in the OECD1990 (-1.3%) and the EIT (-0.3%) regions between 2005 and 2010.

37 Regional trends are further discussed in Chapter 5, Section 5.2.1.

² This also includes CO₂ emissions from non-energy uses of fossil fuels.

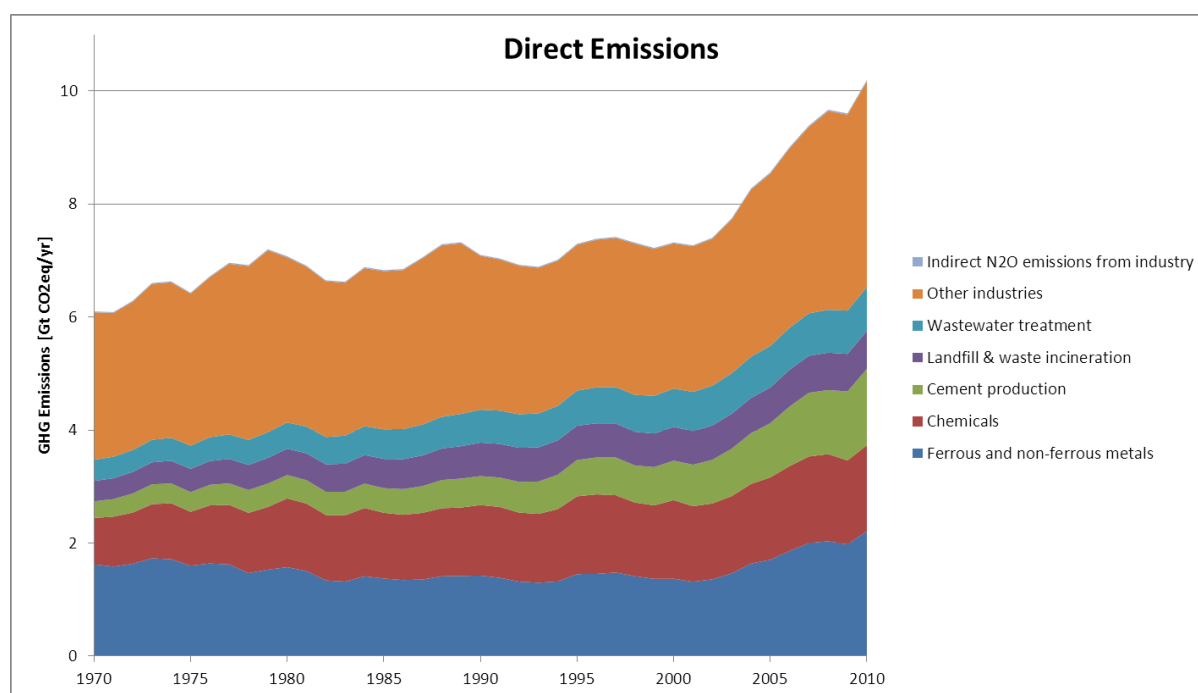
³ The methodology for calculating indirect CO₂ emissions is based on de la Rue du Can and Price (2008) and described in Annex II, A.II.5

⁴ See Glossary in Annex I for definition of primary energy

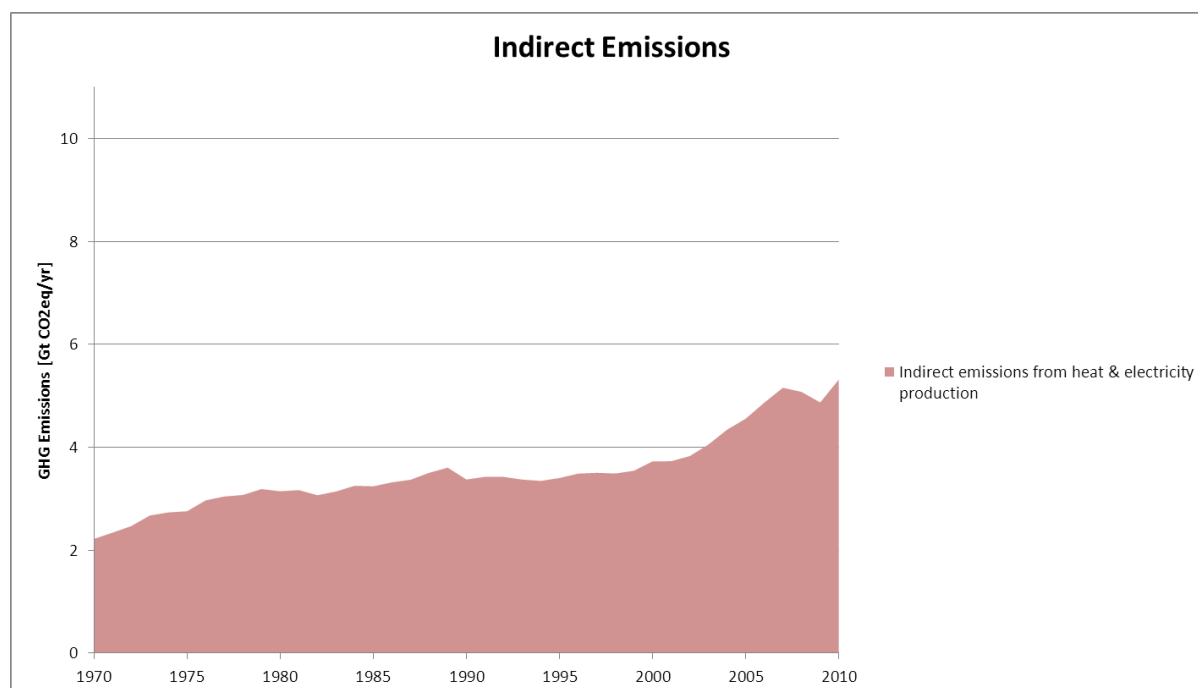
⁵ The IEA also recently published CO₂ emissions with electricity and heat allocated to end-use sectors (IEA, 2012a). However, the methodology used in this report differs slightly from the IEA approach as explained in Annex II, A.II.5

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2 Table 10.3 provides 2010 direct and indirect GHG emissions by source and gas. 2010 direct and
 3 indirect emissions were dominated by CO₂ (85.2%), followed by CH₄ (8.6%), HFC (3.5%), N₂O (2.0%),
 4 PFC (0.5%) and SF₆ (0.4%) emissions.



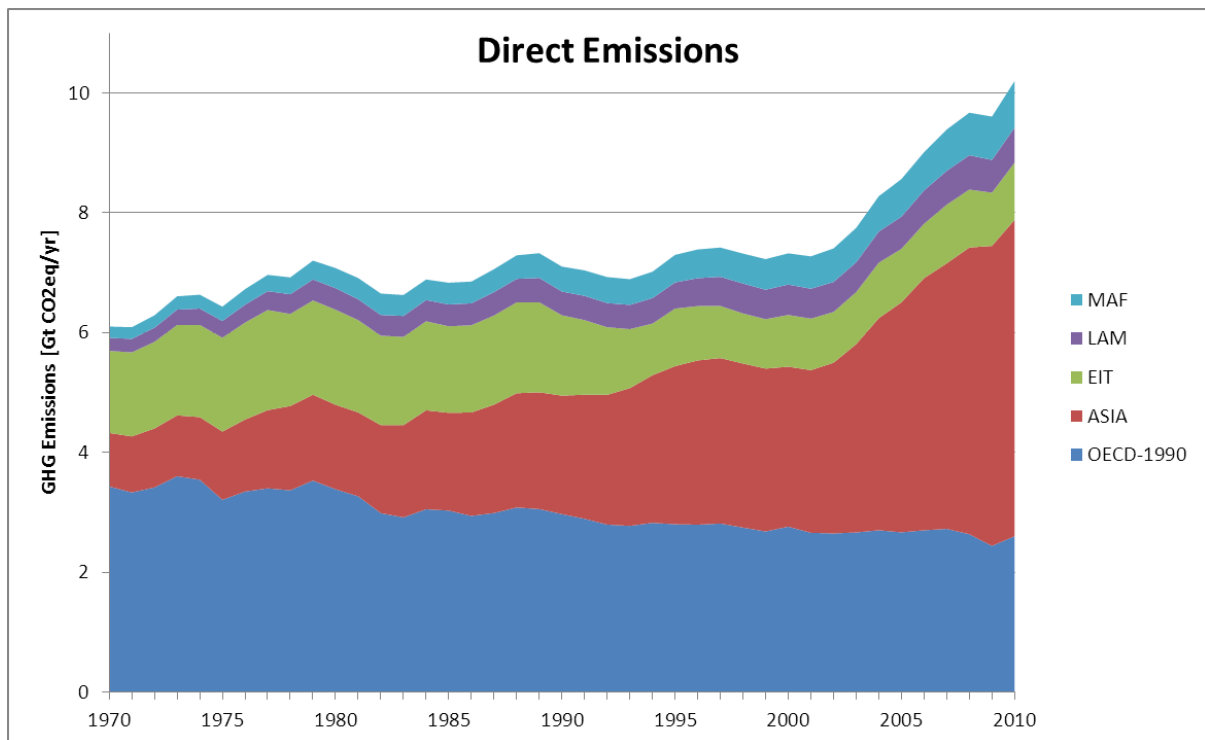
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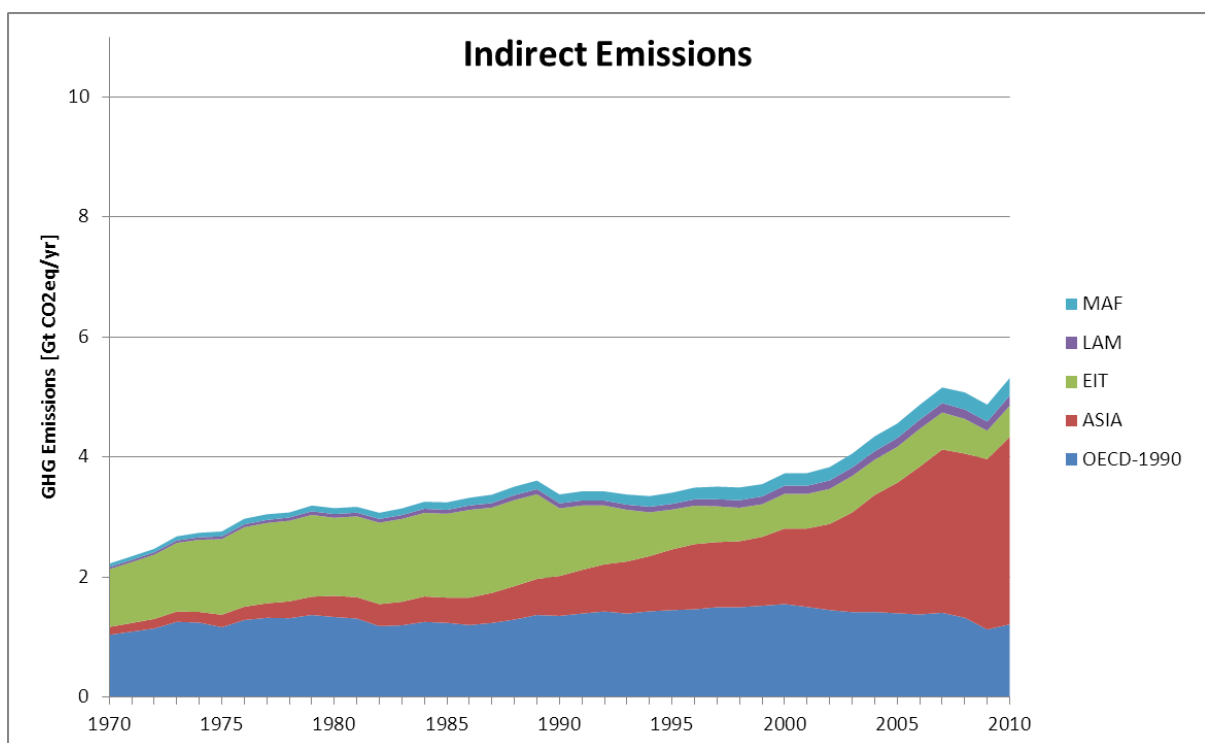
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7 **Figure 10.4.** Total global industry and waste/wastewater direct and indirect GHG emissions by
 8 source, 1970 - 2010 (GtCO₂eq) (de la Rue du Can and Price, 2008; IEA, 2012a; JRC/PBL, 2012).

9 Note: For statistical reasons "Cement production" only covers process CO₂ emissions (i.e. emissions from
 10 cement-forming reactions); energy-related direct emissions from cement production are included in "other
 11 industries" CO₂ emissions.



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Figure 10.5. Total global industry and waste/wastewater direct and indirect GHG emissions by region, 1970 - 2010 (GtCO₂eq) (de la Rue du Can and Price, 2008; IEA, 2012a; JRC/PBL, 2012).

1 **Table 10.2:** Industrial final energy (EJ), industrial primary energy (EJ), and GHG emissions (GtCO₂eq)
 2 by emission type (direct energy-related, indirect from electricity and heat production, process CO₂,
 3 and non-CO₂), and waste/wastewater for five world regions and the world total (IEA, 2012a; b; c;
 4 JRC/PBL, 2012). For definitions of regions see Annex II (Metrics and Methodology).

		Final Energy (EJ)			Primary Energy (EJ)			GHG Emissions (GtCO ₂ eq)		
		1990	2005	2010	1990	2005	2010	1990	2005	2010
ASIA	Direct (energy-related)	20.55	42.28	56.05	20.55	42.28	56.05	1.21	2.08	2.92
	Indirect (electricity + heat)				5.25	15.11	24.38	0.67	2.17	3.12
	Process CO ₂ emissions							0.31	0.83	1.49
	Non-CO ₂ GHG emissions							0.05	0.25	0.27
	Waste/wastewater							0.35	0.54	0.60
	Total	20.55	42.28	56.05	25.80	57.39	80.43	2.59	5.88	8.41
EIT	Direct (energy-related)	21.72	13.05	13.23	21.72	13.05	13.23	0.79	0.41	0.45
	Indirect (electricity + heat)				6.84	4.10	3.42	1.13	0.60	0.52
	Process CO ₂ emissions							0.32	0.23	0.23
	Non-CO ₂ GHG emissions							0.11	0.12	0.12
	Waste/wastewater							0.12	0.13	0.15
	Total	21.72	13.05	13.23	28.56	17.15	16.65	2.47	1.49	1.47
LAM	Direct (energy-related)	5.69	8.34	9.07	5.69	8.34	9.07	0.19	0.26	0.28
	Indirect (electricity + heat)				0.97	1.67	1.93	0.08	0.15	0.17
	Process CO ₂ emissions							0.08	0.11	0.13
	Non-CO ₂ GHG emissions							0.03	0.03	0.03
	Waste/wastewater							0.10	0.14	0.14
	Total	5.69	8.34	9.07	6.66	10.01	11.00	0.48	0.69	0.75
MAF	Direct (energy-related)	5.43	8.66	11.23	5.43	8.66	11.23	0.22	0.30	0.37
	Indirect (electricity + heat)				1.12	1.99	2.58	0.15	0.24	0.30
	Process CO ₂ emissions							0.08	0.15	0.21
	Non-CO ₂ GHG emissions							0.02	0.02	0.02
	Waste/wastewater							0.10	0.16	0.17
	Total	5.43	8.66	11.23	6.55	10.64	13.81	0.57	0.87	1.07
OECD 1990	Direct (energy-related)	40.30	44.86	41.46	40.30	44.86	41.46	1.55	1.36	1.24
	Indirect (electricity + heat)				11.25	10.92	9.71	1.35	1.40	1.21
	Process CO ₂ emissions							0.57	0.56	0.52
	Non-CO ₂ GHG emissions							0.35	0.35	0.44
	Waste/wastewater							0.50	0.40	0.39
	Total	40.30	44.86	41.46	51.55	55.78	51.17	4.32	4.06	3.81
World	Direct (energy-related)	93.69	117.19	131.04	93.69	117.19	131.04	3.96	4.41	5.27
	Indirect (electricity + heat)	0.00	0.00	0.00	25.42	33.78	42.01	3.38	4.56	5.32
	Process CO ₂ emissions							1.36	1.87	2.59
	Non-CO ₂ GHG emissions							0.55	0.77	0.89
	Waste/wastewater							1.17	1.37	1.45
	Total	93.69	117.19	131.04	119.12	150.97	173.05	10.42	12.98	15.51

5 Note: Includes energy and non-energy use. Non-energy use covers those fuels that are used as raw materials in
 6 the different sectors and are not consumed as a fuel or transformed into another fuel. Also includes
 7 construction. Energy use for mining and quarrying is not included in the final and primary energy values; CO₂
 8 emissions from mining and quarrying, which are estimated to be less than 3% of total industry emissions, are
 9 not included due to data limitations.

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1 **Table 10.3:** Industry and waste/wastewater direct and indirect GHG emissions by source and gas,
 2 2010 (in MtCO₂eq) (IEA, 2012a; JRC/PBL, 2012).

Source	Gas	2010 Emissions (MtCO ₂ eq)	Source	Gas	2010 Emissions (MtCO ₂ eq)
Ferrous and non ferrous metals	CO ₂	2,126.55	Landfill, Waste Incineration and Others	CH ₄	627.34
	CH ₄	18.87		CO ₂	32.50
	SF ₆	8.77		N ₂ O	11.05
	PFC	52.45	Wastewater treatment	CH ₄	666.75
	N ₂ O	4.27		N ₂ O	108.04
Chemicals	CO ₂	1,158.70	Other industries	CO ₂	3,222.24
	HFC	206.90		SF ₆	40.59
	N ₂ O	139.71		N ₂ O	15.96
	SF ₆	11.86		CH ₄	9.06
	CH ₄	4.91		PFC	20.48
Cement*	CO ₂	1,352.35		HFC	332.38
Indirect (elec + heat)	CO ₂	5,317.84	Indirect	N ₂ O	24.33
Carbon Dioxide Equivalent (total of all gasses)					
Gas		2010 Emissions (MtCO ₂ eq)	Gas		2010 Emissions (MtCO ₂ eq)
Carbon Dioxide	CO ₂	13,210.18	Nitrous Oxide	N ₂ O	303.35
Methane	CH ₄	1,326.93	Perfluorocarbons	PFC	72.93
Hydrofluorocarbons	HFC	539.28	Sulfur Hexafluoride	SF ₆	61.21
				CO₂eq	15,513.88

3 Note: *CO₂ emissions from cement-forming reactions only; cement energy-related direct emissions are
 4 included in "other industries" CO₂ emissions.

5 10.3.1 Industrial CO₂ Emissions

6 As shown in Table 10.3, industrial CO₂ emissions were 13.21 GtCO₂ in 2010. These emissions were
 7 comprised of 5.27 GtCO₂ direct energy-related emissions, 5.32 GtCO₂ indirect emissions from
 8 electricity and heat production, 2.59 GtCO₂ from process CO₂ emissions and 0.03 GtCO₂ from
 9 waste/wastewater. Process CO₂ emissions are comprised of process-related emissions of 1.352
 10 GtCO₂ from cement production,⁶ 0.477 GtCO₂ from production of chemicals, 0.242 GtCO₂ from lime
 11 production, 0.134 GtCO₂ from coke ovens, 0.074 GtCO₂ from non-ferrous metals production, 0.072
 12 GtCO₂ from iron and steel production, 0.061 GtCO₂ from ferroalloy production, 0.060 GtCO₂ from
 13 limestone and dolomite use, 0.049 GtCO₂ from solvent and other product use, 0.042 GtCO₂ from
 14 production of other minerals and 0.024 GtCO₂ from non-energy use of lubricants/waxes (JRC/PBL,
 15 2012). Total industrial CO₂ values include emissions from mining and quarrying, from manufacturing,
 16 and from construction.

17 Energy-intensive processes in the mining sector include excavation, mine operation, material
 18 transfer, mineral preparation, and separation. Energy consumption for mining⁷ and quarrying, which
 19 is included in "other industries" in Figure 10.4, represents about 2.7% of worldwide industrial energy
 20 use, varying regionally, and a significant share of national industrial energy use in Botswana and
 21 Namibia (around 80%), Chile (over 50%), Canada (30%), Zimbabwe (18.6%), Mongolia (16.5%), and
 22 South Africa (almost 15%) in 2010 (IEA, 2012b; c).

23 Manufacturing is a sub-set of industry that includes production of all products (e.g. steel, cement,
 24 machinery, textiles) except for energy products, and does not include energy used for construction.

⁶ Another source, Boden et al., 2013, indicates that cement process CO₂ emissions in 2010 were 1.65 GtCO₂.

⁷ Discussion of extraction of energy carriers (e.g. coal, oil, and natural gas) takes place in Chapter 7.

1 Manufacturing is responsible for about 98% of total direct CO₂ emissions from the industrial sector
2 (IEA, 2012b; c). Most manufacturing CO₂ emissions arise due to chemical reactions and fossil fuel
3 combustion largely used to provide the intense heat that is often required to bring about the
4 physical and chemical transformations that convert raw materials into industrial products. These
5 industries, which include production of chemicals and petrochemicals, iron and steel, cement, pulp
6 and paper, and aluminium, usually account for most of the sector's energy consumption in many
7 countries. In India, the share of energy use by energy-intensive manufacturing industries in total
8 manufacturing energy consumption is 62% (INCCA, 2010), while it is about 80% in China (NBS, 2012).

9 Overall reductions in industrial energy use/manufacturing value-added were found to be greatest in
10 developing economies during 1995-2008. Low-income developing economies had the highest
11 industrial energy intensity values while developed economies had the lowest. Reductions in intensity
12 were realized through technological changes (e.g. changes in product mix, adoption of energy-
13 efficient technologies, etc.) and structural change in the share of energy-intensive industries in the
14 economy. During 1995-2008, developing economies had greater reductions in energy intensity while
15 developed economies had greater reductions through structural change (UNIDO, 2011).

16 The share of non-energy use of fossil fuels (e.g. the use of fossil fuels as a chemical industry
17 feedstock, of refinery and coke oven products, and of solid carbon for the production of metals and
18 inorganic chemicals) in total manufacturing final energy use has grown from 20% in 2000 to 24% in
19 2009 (IEA, 2012b; c). Fossil fuels used as raw materials/feedstocks in the chemical industry may
20 result in CO₂ emissions at the end of their life-span in the disposal phase if they are not recovered or
21 recycled (Patel et al., 2005). These emissions need be accounted for in the waste disposal sector's
22 emissions, although data on waste imports/exports and ultimate disposition are not consistently
23 compiled or reliable (Masanet and Sathaye, 2009). Subsector specific details are also in 10.4.

24 Trade is an important factor that influences production choice decisions and hence CO₂ emissions at
25 the country level. Emission inventories based on consumption rather than production reflect the fact
26 that products produced and exported for consumption in developed countries are an important
27 contributing factor of the emission increase for certain countries such as China, particularly since
28 2000 (Ahmad and Wyckoff, 2003; Wang and Watson, 2007; Peters and Hertwich, 2008; Weber et al.,
29 2008). Chapter 14 provides an in-depth discussion and review of the literature related to trade,
30 embodied emissions, and consumption-based emissions inventories.

31 **10.3.2 Industrial Non-CO₂ GHG Emissions**

32 Table 10.4 provides emissions of non-CO₂ gases for some key industrial processes (JRC/PBL, 2012).
33 N₂O emissions from adipic acid and nitric acid production and PFC emissions from aluminium
34 production decreased while emissions from HFC-23 from HCFC-22 production increased from 0.075
35 GtCO₂eq in 1990 to 0.207 GtCO₂eq in 2010. In the period 1990-2005, fluorinated gases (F-gases)
36 were the most important non-CO₂ GHG source in manufacturing industry. Most of the F-gases arise
37 from the emissions from different processes including the production of aluminium and HCFC-22
38 and the manufacturing of flat panel displays, magnesium, photovoltaics and semiconductors. The
39 rest of the F-gases correspond mostly to HFCs that are used in refrigeration equipment used in
40 industrial processes. Most of the N₂O emissions from the industrial sector are contributed by the
41 chemical industry, particularly from the production of nitric and adipic acids (EPA, 2012a).

1 **Table 10.4:** Emissions of non-CO₂ GHGs for key industrial processes (JRC/PBL, 2012)⁸

Process	Emissions (MtCO ₂ eq)		
	1990	2005	2010
HFC-23 from HCFC-22 production	75	194	207
ODS substitutes (Industrial process refrigeration) ⁹	0	13	21
PFC, SF ₆ , NF ₃ from flat panel display manufacturing	0	4	6
N ₂ O from adipic acid and nitric acid production	232	153	104
PFCs and SF ₆ from photovoltaic manufacturing	0	0	1
PFCs from aluminium production	107	70	52
SF ₆ from manufacturing of electrical equipment	12	7	10
HFCs, PFCs, SF ₆ and NF ₃ from semiconductor manufacturing	7	21	17
SF ₆ from magnesium manufacturing	12	9	8
CH ₄ and N ₂ O from other industrial processes	3	5	6

2 A summary of the issues and trends that concern developing countries and Least Developed
3 Countries (LDCs) in this chapter is found in Box 10.1.

4
5 **Box 10.1.** Issues regarding Developing and Least Developed Countries (LDCs)

6 Reductions in energy intensity (measured as final energy use per industrial GDP) from 1995 to 2008
7 were larger in developing economies than in developed economies (UNIDO, 2011). The shift from
8 energy-intensive industries towards high-tech sectors (structural change) was the main driving force
9 in developed economies while the energy intensity reductions in large developing economies such as
10 China, India and Mexico and transition economies such as Azerbaijan and Ukraine were related to
11 technological changes (Reddy and Ray, 2010; Price et al., 2011; UNIDO, 2011; Sheinbaum-Pardo et
12 al., 2012; Roy et al., 2013). Brazil is a special case where industrial energy intensity increased (UNIDO,
13 2011; Sheinbaum et al., 2011). The potential for industrial energy efficiency is still very important for
14 developing countries (see sections 10.4 and 10.7), and possible industrialization development opens
15 the opportunity for the installation of new plants with highly efficient energy and material
16 technologies and processes (UNIDO, 2011).

17 Other strategies for GHG mitigation in developing countries such as emissions efficiency (e.g. fuel
18 switching) depend on the fuel mix and availability for each country. Product-service efficiency (e.g.
19 using products more intensively) and reducing overall demand for product services must be
20 accounted differently depending on the country's income and development levels. Demand
21 reduction strategies are more relevant for developed countries because of higher levels of
22 consumption. However, some strategies for material efficiency such as manufacturing lighter
23 products (e.g. cars) and modal shifts in the transport sector that reduce energy consumption in
24 industry can have an important role in future energy demand (see 8.4.2.2).

25 LDCs have to be treated separately because of their small manufacturing production base. The share
26 of MVA (manufacturing value added) in the GDP of LDCs in 2011 was 9.7% (7.2% Africa LDCs; Asia

⁸ Note: the data from US EPA (EPA, 2012a) show emissions of roughly the same magnitude, but differ in total amounts per source as well as the growth trends. The differences are significant in some particular sources like HFC-23 from HCFC-22 production, PFCs from aluminium production and N₂O from adipic acid and nitric acid production.

⁹ ODS substitutes values from (EPA, 2012a).

1 and the Pacific LDCs 13.3% and no data for Haiti), while it was 21.8% in developing countries and
 2 16.5% in developed countries. The LDCs' contribution to world MVA represented only 0.46% in 2010
 3 (UNIDO, 2011; UN, 2013).

4 In most LDCs, the share of extractive industries has increased (in many cases with important
 5 economic, social and environmental problems (Maconachie and Hilson, 2013)), while that of
 6 manufacturing either decreased in importance or stagnated, with the exceptions of Tanzania and
 7 Ethiopia where their relative share of agriculture decreased while manufacturing, services, and
 8 mining increased (UNCTAD, 2011; UN, 2013).

9 Developed and developing countries are changing their industrial structure, from low technology to
 10 medium and high technology products (level of technology in production process), but LDCs remain
 11 highly concentrated in low technology products. The share of low technology products in the years
 12 1995 and 2009 in LDCs MVA was 68% and 71%, while in developing countries it was 38% and 30%
 13 and in developed countries 33% and 21%, respectively (UNIDO, 2011).

14 Among other development strategies, two alternative possible scenarios could be envisaged for the
 15 industrial sector in LDCs: a continuation of the present situation of concentration in labour intensive
 16 and resource intensive industries or moving towards an increase in the production share of higher
 17 technology products (following the trend in developing countries). The future evolution of the
 18 industrial sector will be successful only if the technologies adopted are consistent with the resource
 19 endowments of LDCs. However, the heterogeneity of LDCs circumstances needs to be taken into
 20 account when analyzing major trends in the evolution of the group. A report prepared by UNFCCC
 21 Secretariat summarizes the findings of 70 Technology Needs Assessments (TNA) submitted, including
 22 24 from LDCs. Regarding the relationship between low carbon and sustainable development, the
 23 relevant technologies for most of the LDCs are related to poverty and hunger eradication, avoiding
 24 the loss of resources, time and capital. Almost 80% of LDCs considered the industrial structure in
 25 their TNA, evidencing that they consider this sector as a key element in their development
 26 strategies. The technologies identified in the Industrial sector and the proportion of countries
 27 selecting them are: fuel switching (42%), energy efficiency (35%), mining (30%), high efficiency
 28 motors (25%), and cement production (25%) (UNFCCC SBASTA, 2009).

29 A low carbon development strategy facilitated by access to financial resources, technology transfer,
 30 technologies and capacity building would contribute to make the deployment of national mitigation
 31 efforts politically viable. As adaptation is the priority in almost all LDCs, industrial development
 32 strategies and mitigation actions look for synergies with national adaptation strategies.

33 10.4 Mitigation technology options, practices and behavioural aspects

34 Figure 10.2, and its associated identity, define six options for emissions mitigation in industry.

- 35 • **Energy efficiency (E/M):** Energy is used in industry to drive chemical reactions, to create heat,
 36 and to perform mechanical work. The required chemical reactions are subject to thermodynamic
 37 limits. The history of industrial energy efficiency is one of innovating to create 'best available
 38 technologies' and implementing these technologies at scale to define a reference 'best practice
 39 technology', and investing and controlling installed equipment to raise 'average performance'
 40 nearer to 'best practice' (Dasgupta et al., 2012).

41 Energy efficiency has been an important strategy for industry for various reasons for a long time.
 42 Over the last four decades there has been continued improvement in energy efficiency in
 43 energy-intensive industries and "best available technologies" are increasingly approaching
 44 technical limits. However, many options for energy efficiency improvement remain and there is
 45 still significant potential to reduce the gap between actual energy use and the best practice in
 46 many industries and in most countries. For all, but particularly for less energy intensive
 47 industries, there are still many energy efficiency options both for process and system-wide

1 technologies and measures. Several detailed analyses related to particular sectors estimate the
2 technical potential of energy efficiency measures in industry to be around the range of up to
3 25% (Schäfer, 2005; Allwood et al., 2010; UNIDO, 2011; Saygin, Worrell, et al., 2011a; Gutowski
4 et al., 2013). Through innovation, additional reductions of approximately up to 20% in energy
5 intensity may potentially be realized before approaching technological limits in some energy-
6 intensive industries (Allwood et al. (2010)).

7 In industry, energy efficiency opportunities are found within sector-specific processes as well as
8 in systems such as steam systems, process heating systems (furnaces and boilers), and electric
9 motor systems (e.g. pumps, fans, air compressor, refrigerators, material handling). As a class of
10 technology, electronic control systems help to optimize performance of motors, compressors,
11 steam combustion, heating, etc. and improve plant efficiency cost-effectively with both energy
12 savings and emissions benefits, especially for Small and Medium Enterprises (SMEs) (Masanet,
13 2010).

14 Opportunities to improve heat management include better heat exchange between hot and cold
15 gases and fluids, improved insulation, capture and use of heat in hot products, and use of
16 exhaust heat for electricity generation or as an input to lower temperature processes (US DoE,
17 2004a, 2008). However, the value of these options is in many cases limited by the low
18 temperature of 'waste heat' (industrial heat exchangers generally require a temperature
19 difference of ~200°C) and the difficulty of exchanging heat out of solid materials.

20 Recycling can also help to reduce energy demand as it can be a strategy to create material with
21 less energy. Recycling is already widely applied for bulk metals (steel, aluminium and copper in
22 particular), paper and glass and leads to an energy saving when producing new material from old
23 avoids the need for further energy intensive chemical reactions. Plastics recycling rates in
24 Europe are currently around 25% (Plastics Europe, 2012) due to the wide variety of compositions
25 in common use in small products, and glass recycling saves little energy as the reaction energy is
26 small compared to that needed for melting (Sardeshpande et al., 2007). Recycling is applied
27 when it is cost effective, but in many cases leads to lower quality materials, is constrained by
28 lack of supply because collection rates while high for some materials (particularly steel) are not
29 100%, and because with growing global demand for material, available supply of scrap lags total
30 demand. Cement cannot be recycled although concrete can be crushed and down-cycled into
31 aggregates or engineering fill. However, although this saves on aggregate production, it may
32 lead to increased emissions, due to energy used in concrete crushing and refinement and
33 because more cement is required to achieve target properties (Doshō, 2008).

- 34 • **Emissions efficiency (G/E):** In 2008, 42% of industrial energy supply was from coal and oil with
35 20% from gas, and the remainder from electricity and direct use of renewable energy sources.
36 These shares are forecast to change to 30% and 24% respectively by 2035 (IEA, 2011a) resulting
37 in lower emissions per unit of energy, as discussed in chapter 7. Switching to natural gas also
38 favours more efficient use of energy in industrial CHP installations (IEA, 2008, 2009a) For several
39 renewable sources of energy, CHP (IEA, 2011b) offers useful load balancing opportunities if
40 coupled with low-grade heat storage – and this issue is discussed further in section 7.5.1. The
41 use of wastes and biomass in the energy industry is currently limited, but forecast to grow (IEA,
42 2009b). The cement industry incinerates (with due care for e.g. dioxins/furans) municipal solid
43 waste and sewage sludge in kilns, providing ~17% of the thermal energy required by EU cement
44 production in 2004 (IEA ETSAP, 2010). The European paper industry reports that over 50% of its
45 energy supply is from biomass (CEPI, 2012). If electricity generation is decarbonised, greater
46 electrification, for example appropriate use of heat pumps instead of boilers (IEA, 2009b; HPTCJ,
47 2010), could also reduce emissions. Solar thermal energy for drying, washing and evaporation
48 may also be developed further (IEA, 2009c) although to date this has not been implemented
49 widely (Sims et al., 2011).

- 1 The IEA forecasts that a large part of emission reduction in industry will occur by CO₂
2 sequestration (up to 30% in 2050) (IEA, 2009c). CCS is largely discussed in chapter 7. CCS in gas
3 processing (Kuramochi et al., 2012a) and parts of the chemical industry (ammonia production
4 without downstream use of CO₂) might be early opportunities as the CO₂ in vented gas is already
5 highly concentrated (up to 85%), compared to cement or steel (up to 30%). Industrial utilization
6 of CO₂ was assessed in the IPCC SRCCS (Mazzotti et al., 2005) and it was found that potential
7 industrial use of CO₂ was rather small and the storage time of CO₂ in industrial products often
8 short. Therefore industrial uses of CO₂ are unlikely to contribute to a great extent to climate
9 change mitigation. However, currently CO₂-use is subject of various industrial RD&DD projects.
- 10 • In terms of non-CO₂-emissions from industry, HFC-23 emissions which arise in HCFC-22
11 production can be reduced by process optimization and by thermal destruction. N₂O emissions
12 from adipic and nitric acid production have decreased from 200 to 118 MtCO₂eq between 1990
13 and 2010 due to the implementation of thermal destruction and secondary catalysts.
14 Hydrofluorocarbons used as refrigerants can be replaced by alternatives (e.g. ammonia,
15 hydrofluoro-olefins, HC, CO₂). Replacement is also an appropriate measure to reduce HFC
16 emissions from foams (use of alternative blowing agents) or solvent uses. Emission reduction (in
17 the case of refrigerants) is possible by leak repair, refrigerant recovery and recycling, and proper
18 disposal. Emissions of PFCs, SF₆ and NF₃ are growing rapidly due to flat panel display
19 manufacturing. Ninety-eight percent of these emissions are in China (EPA, 2012a) and can be
20 countered by fuelled combustion, plasma and catalytic technologies.
 - 21 • **Material efficiency in production (M/P):** Material efficiency – delivering services with less new
22 material – is a significant opportunity for industrial emissions abatement, that has had relatively
23 little attention to date (Allwood et al., 2012). Two key strategies would significantly improve
24 material efficiency in manufacturing existing products:
 - 25 • *Reducing yield losses in materials production, manufacturing and construction.*
26 Approximately one tenth of all paper, a quarter of all steel, and a half of all aluminium
27 produced each year is scrapped (mainly in downstream manufacturing) and internally
28 recycled – see Figure 10.2. This could be reduced by process innovations and new
29 approaches to design (Milford et al., 2011).
 - 30 • *Re-using old material.* A detailed study (Allwood et al., 2012, chap. 15) on re-use of
31 structural steel in construction concluded that there are no insurmountable technical
32 barriers to re-use, that there is a profit opportunity and that the potential supply is growing.
 - 33 • **Material efficiency in product design (M/P).** Although new steels and production techniques
34 have allowed relative light-weighting of cars, in practice cars continue to become heavier as they
35 are larger and have more features. However, many products could be one third lighter without
36 loss of performance in use (Carruth et al., 2011) if design and production were optimised. At
37 present, the high costs of labour relative to materials and other barriers inhibit this opportunity,
38 except in industries such as aerospace where the cost of design and manufacture for lightness is
39 paid back through reduced fuel use. Substitution of one material by another is often technically
40 possible (Ashby, 2009), but options for material substitution as an abatement strategy are
41 limited: global steel and cement production exceeds 200kg and 380kg/person/year respectively,
42 and no other materials capable of delivering the same functions are available in comparable
43 quantities; epoxy based composite materials and magnesium alloys have significantly higher
44 embodied energy than steel or aluminium (Ashby, 2009) (although for vehicles this may be
45 worthwhile if it allows significant savings in energy during use); wood is kiln dried, so in effect is
46 energy intensive (Puettmann and Wilson, 2005); blast furnace slag and fly ash from coal-fired
47 power stations can substitute to some extent for cement clinker.
 - 48 • **Using products more intensively (P/S).** Products such as food which are intended to be
49 consumed in use are in many cases used inefficiently, and estimates show that up to a third of all

1 food in developed countries is wasted (Gustavson et al., 2011). This indicates the opportunity
 2 for behaviour change to reduce significantly the demand for industrial production of what
 3 currently become waste without any service provision. In contrast to these consumable
 4 products, most durable goods are owned in order to deliver a ‘product service’ rather than for
 5 their own sake, so potentially the same level of service could be delivered with fewer products.
 6 Using products for longer could reduce demand for replacement goods, and hence reduce
 7 industrial emissions (Allwood et al., 2012). New business models could foster dematerialisation
 8 and more intense use of products. The ambition of the ‘sustainable consumption’ agenda and
 9 policies (see 10.11 and chapter 3) aims towards this goal, although evidence of its application in
 10 practice remains scarce.

- 11 • **Reducing overall demand for product services (S)** (cf. Box 10.2). Industrial emissions would be
 12 reduced if overall demand for product services were reduced (Kainuma et al., 2013)– if the
 13 population chose to travel less (for example through more domestic tourism or telecommuting),
 14 heat or cool buildings only to the degree required or reduce unnecessary consumption or
 15 products. Clear evidence that, beyond some threshold of development, populations do not
 16 become ‘happier’ (as reflected in a wide range of socio-economic measures) with increasing
 17 wealth, suggests that reduced overall consumption might not be harmful in developed
 18 economies (Layard, 2006; Roy and Pal, 2009b; GEA, 2012), and a literature questioning the
 19 ultimate policy target of GDP growth is growing, albeit without clear prescriptions about
 20 implementation (Jackson, 2011).

21

22 **Box 10.2.** Service demand reduction and mitigation opportunities in industry sector:

23 Besides technological mitigation measures, an additional mitigation option (cf. Figure 10.2.) for the
 24 industry sector involves the end uses of industrial products which provide services to consumers
 25 (e.g. diet, mobility, shelter, clothing, amenities, health care and services, hygiene etc). Assessment of
 26 the mitigation potential associated with this option is nascent, however, and important knowledge
 27 gaps exist (for a more general review of sustainable consumption and production (SCP) policies, see
 28 10.11.3 and 4.4.3). The nature of the linkage between service demand and the demand for industrial
 29 products is different and shown here through two examples representing both a direct and an
 30 indirect link:

- 31 • clothing demand which is linked directly to the textile industry products (strong link)
- 32 • tourism demand which is linked directly to mobility and shelter demand but also indirectly to
 33 industrial materials demand (weak link)

34 **Clothing demand:** Even in developed economies, consumers appear to have no absolute limit to
 35 their demand for clothing, and if prices fall, will continue to purchase more garments: during the
 36 period 2000-2005, the advent of ‘fast fashion’ in the UK led to a drop in prices, but an increase in
 37 sales equivalent to one third more garments per year per person with consequent increases in
 38 material production and hence industrial emissions (Allwood et al., 2008). This growth in demand
 39 relates to ‘fashion’, ‘conspicuous consumption’ (Roy and Pal, 2009b) rather than ‘need’, and has
 40 triggered a wave of interest in concepts like ‘sustainable lifestyle/fashion.’ While much of this
 41 interest is related to marketing new fabrics linked to environmental claims, authors such as Fletcher
 42 (2008) have examined the possibility that ‘commodity’ clothing, which can be discarded easily,
 43 would be used for longer and valued more, if given personal meaning by some shared activity or
 44 association.

45 **Tourism demand:** GHG emissions triggered by tourism significantly contribute to global
 46 anthropogenic CO₂ emissions. Estimates show a range between 3.9% to 6% of global emissions, with
 47 a best estimate of 4.9% (UNWTO et al., 2008). Worldwide, three quarters (75%) of tourism-related
 48 emissions are generated by transport and just over 20% by accommodation (UNWTO et al., 2008). A

1 minority of travellers (frequent travellers using the plane over long distances) (Gössling et al., 2009)
2 are responsible for the greater share of these emissions (Gössling et al., 2005; TEC and DEEE, 2008;
3 de Bruijn et al., 2010) (see 8.1.2, 8.2.1.).

4 Mitigation options for tourism (Gössling, 2010; Becken and Hay, 2012) include technical, behavioural
5 and organisational aspects. Many mitigation options and potentials are the same as those identified
6 in the transport and buildings chapters (cf. chapter 8 and 9). However, the demand reduction of
7 direct tourism related products delivered by the industry in addition to products for buildings and
8 other infrastructure e.g. snow-lifts and associated accessories, artificial snow, etc. can also impact
9 the industry sector as they determine product and material demand of the sector. Thus, the industry
10 sector has only limited influence on emissions from tourism (via reduction of the embodied
11 emissions), but is affected by decisions in mitigation measures in tourism. For example, a sustainable
12 lifestyle resulting in a lower demand for transportation can reduce demand for steel to manufacture
13 cars and contribute to lessen emissions in the industry sector.

14 A business as usual scenario (UNWTO et al., 2008) projects emissions from tourism to grow by 130%
15 from 2005 to 2035 globally; notably the emissions of air transport and accommodation will triple.
16 Two alternative scenarios show that the contribution of technology is limited in terms of achievable
17 mitigation potentials and that even when combining technological and behavioural potentials, no
18 significant reduction can be achieved in 2035 compared to 2005. Insufficient technological
19 mitigation potential and the need for drastic changes in the forms of tourism (e.g. reduction in long
20 haul travel (UNWTO et al., 2008)), in the place of tourism (Gössling et al., 2010; Peeters and Landré,
21 2011) and in the uses of leisure time, implying changes in lifestyles (Ceron and Dubois, 2005; Dubois
22 et al., 2011) are the limiting factors.

23 Several studies show that for some countries (e.g. the UK) an unrestricted growth of tourism would
24 consume the whole carbon budget compatible with the +2°C target by 2050 (Bows et al., 2009; Scott
25 et al., 2010). However, some authors also point out that by reducing demand in some small
26 subsectors of tourism (e.g. long haul, cruises) effective emission reductions may be reached with a
27 minimum of damage to the sector (Peeters and Dubois, 2010).

28 Tourism is an example of human activity where the discussion of mitigation is not only technology-
29 driven, but strongly correlated with lifestyles. For many other activities, the question is how certain
30 mitigation goals would result in consequences for the activity level with indirect implications for
31 industry sector emissions.

32 In the rest of this section, the application of these six strategies, where it exists, is reviewed for the
33 major emitting industrial sectors.

34 **10.4.1 Iron and Steel**

35 Steel continues to dominate global metal production, with total crude steel production of around
36 1490 Mt in 2011. In 2011, China produced 46% of the world's steel. Other significant producers
37 include the EU-27 (12%), the U.S. (8%), Japan (7%), India (5%) and Russia (5%) (WSA, 2012b). 70% of
38 all steel is made from pig iron produced by reducing iron oxide in a blast furnace using coke or coal
39 before reduction in an oxygen blown converter (WSA, 2011). Steel is also made from scrap (23%) or
40 from iron oxide reduced in solid state (direct reduced iron, 7%) melted in electric-arc furnaces
41 before refining. The specific energy intensity of steel production varies by technology and region.
42 Global steel sector emissions were estimated to be 2.6 GtCO₂ in 2006, including direct and indirect
43 emissions (IEA, 2009c; Oda et al., 2012a).

44 *Energy efficiency.* The steel industry is pursuing: improved heat and energy recovery from process
45 gases, products and waste streams; improved fuel delivery through pulverized coal injection;
46 improved furnace designs and process controls; reducing the number of temperature cycles through
47 better process coupling such as in Endless Strip Production (Arvedi et al., 2008) and use of various
48 energy efficiency technologies (Worrell, E et al., 2010; Xu, Sathaye, et al., 2011) including coke dry

1 quenching and top pressure recovery turbines (LBNL and AISI, 2010). Efforts to promote energy
2 efficiency and to reduce the production of hazardous wastes are the subject of both international
3 guidelines on environmental monitoring (International Finance Corporation, 2007) and regional
4 benchmarks on best practice techniques (EC, 2012a).

5 *Emissions efficiency:* The coal and coke used in conventional iron-making is emissions intensive;
6 switching to gas-based DRI and oil and natural gas injection has been used, where economic and
7 practicable. However, DRI production currently occurs at smaller scale than large blast furnaces
8 (Cullen et al., 2012), and any emissions benefit depends on the emissions associated with increased
9 electricity use for the required EAF process. Charcoal, another coke substitute, is currently used for
10 iron-making, notably in Brazil (Taibi et al.; Henriques Jr. et al., 2010), and processing to improve
11 charcoal's mechanical properties is another substitute under development, although extensive land
12 area is required to produce wood for charcoal. Other substitutions include use of ferro-coke as a
13 reductant (Takeda et al., 2011) and the use of biomass and waste plastics to displace coal (IEA,
14 2009c). The Ultra-Low CO₂ Steelmaking (ULCOS) programme has identified four production routes
15 for further development: top-gas recycling applied to blast furnaces, HIsarna (a smelt reduction
16 technology), advanced direct reduction and electrolysis. The first three of these routes would
17 require CCS (discussion of the costs, risks, deployment barriers and policy aspects of CCS can be
18 found sections 7.8.2, 7.9, 7.10, and 7.12), and the fourth would reduce emissions only if powered by
19 low carbon electricity. Hydrogen fuel might reduce emissions if a cost effective emissions free source
20 of hydrogen were available at scale, but at present this is not the case. Hydrogen reduction is being
21 investigated in the U.S. (Pinegar et al., 2011) and in Japan as Course 50 (Matsumiya, 2011). Course
22 50 aims to reduce CO₂ emissions by approximately 30% by 2050 through capture, separation and
23 recovery. Molten oxide electrolysis (Wang et al., 2011) could reduce emissions if a low or CO₂-free
24 electricity source was available. However this technology is only at the very early stages of
25 development and identifying a suitable anode material has proved difficult.

26 *Material efficiency:* Material efficiency offers significant potential for emissions reductions in the
27 iron and steel sector (Allwood et al., 2010) and cost savings (Roy et al., 2013). Milford et al. (2011)
28 examined the impact of yield losses along the steel supply chain and found that 26% of global liquid
29 steel is lost as process scrap, so its elimination could have reduced sectoral CO₂ emissions by 16% in
30 2008. Cooper et al. (2012) estimate that nearly 30% of all steel produced in 2008 could be re-used in
31 future. However, in many economies steel is relatively cheap in comparison to labour, and this
32 difference is amplified by tax policy, so economic logic currently drives a preference for material
33 inefficiency to reduce labour costs (Skelton and Allwood, 2013b).

34 *Reduced product and service demand:* Commercial buildings in developed economies are currently
35 built with up to twice the steel required by safety codes, and are typically replaced after around 30-
36 60 years (Michaelis and Jackson, 2000; Hatayama et al., 2010; Pauliuk et al., 2012). The same service
37 (for example office space provision) could be achieved with one quarter of the steel, if safety codes
38 were met accurately and buildings replaced not as frequently, but after 80 years. Similarly, there is a
39 strong correlation between vehicle fuel consumption and vehicle mass. For example, in the UK, 4- or
40 5-seater cars are used for around 4 hours per week by 1.6 people (DfT, 2011), so a move towards
41 smaller, lighter fuel efficient vehicles, used for more hours per week by more people could lead to a
42 four-fold or more reduction in steel requirements, while providing a similar mobility service. There is
43 a well-known trade off between the emissions embodied in producing goods and those generated
44 during use, so product life extension strategies should account for different anticipated rates of
45 improvement in embodied and use-phase emissions (Skelton and Allwood, 2013a).

46 **10.4.2 Cement**

47 Emissions in cement production arise from fuel combustion (to heat limestone, clay and sand to
48 1450°C) and from the calcination reaction. Fuel emissions (0.8 GtCO₂ (IEA, 2009d) around 40% of the
49 total) can be reduced through improvements in energy efficiency and fuel switching while process

1 emissions (the calcination reaction, ~50% of the total) are unavoidable, so can be reduced through
2 reduced demand, including through improved material efficiency. The remaining 10% of CO₂
3 emissions arise from grinding and transport (Bosoaga et al., 2009).

4 *Energy efficiency.* Estimates of theoretical minimum primary energy consumption for thermal (fuel)
5 energy use ranges between 1.6 and 1.85 GJ/t (Locher, 2006). For large new dry kilns, the “best
6 possible” energy efficiency is 2.7 GJ/t clinker with electricity consumption of 80 kWh/t clinker or
7 lower (Muller and Harnish, 2008). “International best practice” final energy ranges from 1.8 to 2.1 to
8 2.9 GJ/t cement and primary energy ranges from 2.15 to 2.5 to 3.4 GJ/t cement for production of
9 blast furnace slag, fly ash, and Portland cement, respectively (Ernst Worrell, Price, et al., 2008). Klee
10 et al. (2011) shows that CO₂ emissions intensities have declined in most regions of the world, with a
11 2009 global average intensity (excluding emissions from the use of alternative fuels) of 633 kg/CO₂
12 per tonne of cementitious product, a decline of 6% since 2005 and 16% since 1990. Many options
13 still exist to improve the energy efficiency of cement manufacturing (Muller and Harnish, 2008;
14 Worrell, Galitsky, et al., 2008; Worrell and Galitsky, 2008; APP, 2010).

15 *Emissions efficiency and fuel switching:* The majority of cement kilns burn coal (IEA/WBCSD, 2009),
16 but fossil or biomass wastes can also be burned. While these alternatives have a lower CO₂ intensity
17 depending on their exact composition (Sathaye et al., 2011) and can result in reduced overall CO₂
18 emissions from the cement industry (CEMBUREAU, 2009), their use can also increase overall energy
19 use per tonne of clinker produced if the fuels require pre-treatment such as drying (Hand, 2007).
20 Waste fuels have been used in cement production for the past 20 years in Europe, Japan, the U.S.,
21 and Canada (GTZ/Holcim, 2006; Genon and Brizio, 2008); The Netherlands and Switzerland use 83%
22 and 48% waste, respectively, as a cement fuel (WBCSD, 2005). It is important that wastes are burned
23 in accordance with strict environmental guidelines as emissions resulting from such wastes can
24 cause adverse environmental impacts such as extremely high concentrations of particulates in
25 ambient air, ground-level ozone, acid rain, and water quality deterioration (Karstensen, 2007; EPA,
26 2012b).

27 Cement kilns can be fitted to harvest CO₂, which could then be stored, but this has yet to be piloted
28 and “commercial-scale CCS in the cement industry is still far from deployment” (Naranjo et al.,
29 2011). CCS potential in the cement sector has been studied by (IEAGHG, 2008a) (Barker et al., 2009)
30 (Croezen and Korteland, 2010) (Bosoaga et al., 2009). A number of emerging technologies aim to
31 reduce emissions and energy use in cement production (Hasanbeigi, Price, et al., 2012), but there
32 are regulatory, supply chain, product confidence and technical barriers to be overcome before such
33 technologies (such as geopolymers) could be widely adopted (Van Deventer et al., 2012).

34 *Material efficiency:* Almost all cement is used in concrete to construct buildings and infrastructure
35 (van Oss and Padovani, 2002). For concrete, which is formed by mixing cement, water, sand and
36 aggregates, two applicable material efficiency strategies are: using less cement initially and reusing
37 concrete components at end of first product life (distinct from down-cycling of concrete into
38 aggregate which is widely applied). Less cement can be used by placing concrete only where
39 necessary, for example Orr et al. (2010) use curved fabric moulds to reduce concrete mass by 40%
40 compared with a standard, prismatic shape. By using higher-strength concrete, less material is
41 needed; CO₂ savings of 40% have been reported on specific projects using ‘ultra-high-strength’
42 concretes (Muller and Harnish, 2008). Portland cement comprises 95% clinker and 5% gypsum, but
43 cement can be produced with lower ratios of clinker through use of additives such as blast furnace
44 slag, fly ash from power plants, limestone, and natural or artificial pozzolans. The weighted average
45 clinker-to-cement ratio for the companies participating in the WBCSD GNR project was 76% in 2009
46 (WBCSD, 2011). In China, this ratio was 63% in 2010 (NDRC, 2011a). In India the ratio is 80% but
47 computer optimisation is improving this (India Planning Commission, 2007). Reusing continuous
48 concrete elements is difficult because it requires elements to be broken up but remain undamaged.
49 Concrete blocks can be reused, as masonry blocks and bricks are reused already, but to date there is
50 little published literature in this area.

1 *Reduced product and service demand:* Cement, in concrete, is used in the construction of buildings
2 and infrastructure. Reducing demand for these products can be achieved by extending their
3 lifespans or using them more intensely. Buildings and infrastructure have lifetimes less than 80 years
4 (less than 40 years in East Asia) (Hatayama et al., 2010) however their core structural elements
5 (those which drive demand for concrete) could last over 200 years if well maintained. Reduced
6 demand for building and infrastructure services could be achieved by human settlement design,
7 increasing the number of people living and working in each building, or decreasing per-capita
8 demand for utilities (water, electricity, waste), but has as yet had little attention.

9 **10.4.3 Chemicals (Plastics/Fertilisers/Others)**

10 The chemicals industry produces a wide range of different products on scales ranging over several
11 orders of magnitude. This results in methodological and data collection challenges, in contrast to
12 other sectors such as iron and steel or cement (Saygin, Patel, et al., 2011). However, emissions in this
13 sector are dominated by a relatively small number of key outputs: ethylene, ammonia, nitric acid,
14 adipic acid and caprolactam used in producing plastics, fertilizer, and synthetic fibres. Emissions arise
15 both from the use of energy in production and from the venting of by-products from the chemical
16 processes. The synthesis of chlorine in chlor-alkali electrolysis is responsible for about 40% of the
17 electricity demand of the chemical industry.

18 *Energy efficiency:* Steam cracking for the production of light olefins, such as ethylene and propylene,
19 is the most energy consuming process in the chemical industry, and the pyrolysis section of steam
20 cracking consumes about 65% of the total process energy (Ren et al., 2006). Upgrading all steam
21 cracking plants to best practice technology could reduce energy intensity by 23% (Saygin, Patel, et
22 al., 2011; Saygin, Worrell, et al., 2011a) with a further 12% saving possible with best available
23 technology. Switching to a biomass-based route to avoid steam cracking could reduce CO₂ intensity
24 (Ren and Patel, 2009) but at the cost of higher energy use, and with high land-use requirements.
25 Fertilizer production accounts for around 1.2% of world energy consumption (IFA, 2009), mostly to
26 produce ammonia (NH₃). 22% energy savings are possible (Saygin, Worrell, et al., 2011a) by
27 upgrading all plants to best practice technology. Nitrous oxide (N₂O) is emitted during production of
28 adipic and nitric acids. By 2020 annual emissions from these industries are estimated to be 125
29 MtCO₂eq (EPA, 2012a). Many options exist to reduce emissions, depending on plant operating
30 conditions (Reimer et al., 2000). A broad survey of options in the petrochemicals industry is given by
31 Neelis et al. (2008). Plastics recycling saves energy, but to produce a high value recycled material, a
32 relatively pure waste stream is required: impurities greatly degrade the properties of the recycled
33 material. Some plastics can be produced from mixed waste streams, but generally have a lower
34 value than virgin material. A theoretical estimate suggest that increasing use of combined heat and
35 power plants in the chemical and petrochemical sector from current levels of 10 to 25% up to 100%
36 would result in energy savings up to 2 EJ for the activity level in 2006 (Saygin et al., 2009).

37 *Emissions efficiency:* There are limited opportunities for innovation in the current process of
38 ammonia production via the Haber-Bosch process (Erisman et al., 2008). Possible improvements
39 relate to the introduction of new nitrous oxide (N₂O) emission reduction technologies in nitric acid
40 production such as high-temperature catalytic N₂O decomposition (Melián-Cabrera et al., 2004)
41 which has been shown to reduce N₂O emissions by up to 70-90% (BIS Production Partner, 2012;
42 Yara, 2012). While implementation of this technology has been largely completed in regions
43 pursuing carbon emission reduction (e.g. the EU through the ETS or China and other developing
44 countries through CDM), the implementation of this technology still offers large mitigation potential
45 in other regions like the former Soviet Union and the U.S. (Kollmus and Lazarus, 2010). Fuel
46 switching can also lead to significant emission reductions and energy savings. For example, natural
47 gas based ammonia production results in 36% emission reductions compared to naphtha, 47%
48 compared to fuel oil and 58% compared to coal. The total potential mitigation arising from this fuel
49 switching would amount to 27 MtCO₂eq /year GHG emissions savings (IFA, 2009).

1 *Material efficiency:* Many of the material efficiency measures identified above can be applied to the
2 use of plastics, but this has had little attention to date, although Hekkert et al. (2000) anticipate a
3 potential 51% saving in emissions associated with the use of plastic packaging in the Netherlands
4 from application of a number of material efficiency strategies. More efficient use of fertilizer gives
5 benefits both in reduced direct emissions of N₂O from the fertilizer itself and from reduced fertilizer
6 production (Smith et al., 2008).

7 **10.4.4 Pulp and Paper**

8 Global paper production has increased steadily during the last three decades (except for a minor
9 production decline associated with the 2008 financial crisis) (FAO, 2013), with global demand
10 expansion currently driven by developing nations. Fuel and energy use are the main sources of GHG
11 emissions during the forestry, pulping and manufacturing stages of paper production.

12 *Energy efficiency:* A broad range of energy efficiency technologies are available for this sector,
13 reviewed by Kramer et al. (2009), and Laurijssen et al. (2012). Over half the energy used in paper
14 making is to create heat for drying paper after it has been laid and Laurijssen et al. (2010) estimate
15 that this could be reduced by ~32% by the use of additives, an increased dew point and improved
16 heat recovery. Energy savings may also be obtained from emerging technologies (Jacobs and IPST,
17 2006; Worrell, Galitsky, et al., 2008; Kong et al., 2012) such as black liquor gasification which uses
18 the by-product of the chemical pulping process to increase the energy efficiency of pulp and paper
19 mills (Naqvi et al., 2010). With commercial maturity expected within the next decade (Eriksson and
20 Harvey, 2004), black liquor gasification can be used as a waste-to-energy method with the potential
21 to achieve higher overall energy efficiency (38% for electricity generation) than the conventional
22 recovery boiler (9-14% efficiency) while generating an energy-rich syngas from the liquor (Naqvi et
23 al., 2010). The syngas can also be utilized as a feedstock for production of renewable motor fuels
24 such as bio-methanol, dimethyl ether, and FT-diesel or hydrogen (Pettersson and Harvey, 2012).
25 Gasification combined cycle systems have potential disadvantages (Kramer et al., 2009), including
26 high energy investments to concentrate sufficient black liquor solids and higher lime kiln and
27 causticizer loads compared to Tomlinson systems. Paper recycling generally saves energy and may
28 reduce emissions (although electricity in some primary paper making is derived from biomass
29 powered CHP plants) and rates can be increased (Laurijssen, Marsidi, et al., 2010). Paper recycling is
30 also important as competition for biomass will increase with population growth and increased use of
31 biomass for fuel.

32 *Emissions efficiency:* Direct CO₂ emissions from European pulp and paper production reduced from
33 0.57 to 0.34 ktCO₂ per kt of paper between 1990 and 2011, while indirect emissions reduced from
34 0.21 to 0.09 ktCO₂ per kt of paper (CEPI, 2012). Combined heat and power (CHP) accounted for 95%
35 of total on-site electricity produced by EU paper makers in 2011, compared to 88% in 1990 (CEPI,
36 2012), so has little further potential in Europe, but may offer opportunities globally. The global pulp
37 and paper industry usually has ready access to biomass resources and it generates approximately a
38 third of its own energy needs from biomass (IEA, 2009c) (53% in the EU, (CEPI, 2012). Paper recycling
39 can have a positive impact on energy intensity and CO₂ emissions over the total life-cycle of paper
40 production (Miner, 2010; Laurijssen et al., 2010). Recycling rates in Europe and North America
41 reached 70% and 67% in 2011, respectively¹⁰ (CEPI, 2012), leaving a small range for improvement
42 when considering the limit of 81% estimated by (CEPI, 2006). In Europe, the share of recovered
43 paper used in paper manufacturing has increased from roughly 33% in 1991 to around 44% in 2009
44 (CEPI, 2012). The emissions consequences of forestry associated with paper production are
45 discussed in chapter 11.

¹⁰ American Forest and Paper Association, Paper Recycles - Statistics - Paper & Paperboard Recovery
<http://www.paperrecycles.org/statistics/paper-paperboard-recovery>.

1 *Material efficiency*: Higher material efficiency could be achieved through more use of duplex
2 printing, print on demand, the improvement of recycling yields and the manufacturing of lighter
3 paper. Recycling yields could be improved by design of easy to remove inks and adhesives and less
4 harmful de-inking chemicals, and paper weights for newspapers and office paper could be reduced
5 from 45 and 80 g/m² to 42 and 70 g/m² respectively and might lead to a 37% saving in papers used
6 for current service levels (Van den Reek, 1999; Hekkert et al., 2002).

7 *Reduced demand*: Opportunities to reduce demand for paper products in the future include printing
8 on demand, removing print to allow paper re-use (Leal-Ayala et al., 2012), and substituting e-readers
9 for paper. The latter has been the subject of substantial academic research (e.g. Gard and Keoleian,
10 2002; Reichart and Hirschler, 2003) although the substitution of electronic media for paper has mixed
11 environmental outcomes, with no clear statistics yet on whether such media reduces paper demand,
12 or whether it leads to a net reduction in emissions.

13 **10.4.5 Non-Ferrous (Aluminium/others)**

14 Annual production of non-ferrous metals is small compared to steel, and is dominated by aluminium,
15 with 56Mt made globally in 2009, of which 18Mt was through secondary (recycled) production.
16 Production is expected to rise to 97Mt by 2020 (IAI, 2009). Magnesium is also significant, but with
17 global primary production of only 653Kt in 2009 (IMA, 2009) is dwarfed by aluminium.

18 *Energy efficiency*: Aluminium production is particularly associated with high electricity demand.
19 Indirect (electricity-related) emissions account for over 80% of total GHG emissions in aluminium
20 production. The sector accounts for 3.5% of global electricity consumption (IEA 2008) and energy
21 accounts for nearly 40% of aluminium production costs.

22 Aluminium can be made from raw materials (bauxite) or through recycling. Best practice primary
23 aluminium production – from alumina production through ingot casting – consumes 174 GJ/t
24 primary energy (accounting for electricity production, transmission, distribution losses) and 70.6 GJ/t
25 final energy (Worrell, Price, et al., 2008). Best practice for electrolysis – which consumes roughly 85%
26 of the energy used for production of primary aluminium – is about 47 GJ/t final energy while the
27 theoretical energy requirement is 22 GJ/t final energy (BCS Inc., 2007). Best practice for recycled
28 aluminium production is 7.6 GJ/t primary energy and 2.5 GJ/t final energy (Worrell, Price, et al.,
29 2008) although in reality, recycling uses much more energy due to pre-processing of scrap,
30 “sweetening” with virgin aluminium and downstream processing after casting. The U.S. aluminium
31 industry consumes almost three times the theoretical minimum energy level (BCS Inc., 2007). The
32 options for new process development in aluminium production – multipolar electrolysis cells, inert
33 anodes and carbothermic reactions – have not yet reached commercial scale (IEA, 2012d). The IEA
34 estimates that application of best available technology can reduce energy use for aluminium
35 production by about 10% compared with current levels (IEA, 2012d).

36 At present, post-consumer scrap makes up only 20% of total aluminium recycling (Cullen and
37 Allwood, 2013) which is dominated by internal ‘home’ or ‘new’ scrap (see Figure 10.2.). As per capita
38 stock levels saturate in the 21st century, there could be a shift from primary to secondary aluminium
39 production (Liu, Bangs, et al., 2012) if recycling rates can be increased, and the accumulation of
40 different alloying elements in the scrap stream can be controlled. These challenges will require
41 improved end of life management and even new technologies for separating the different alloys (Liu,
42 Bangs, et al., 2012).

43 *Emissions efficiency*: Data on emissions intensities for a range of non-ferrous metals are given by
44 (Sjardin, 2003). The aluminium industry alone contributed 3% of CO₂ emissions from industry in 2006
45 (Allwood et al., 2010). In addition to CO₂ emissions resulting from electrode and reductant use, the
46 production of non-ferrous metals can result in the emission of high-GWP GHGs, for example PFCs
47 (such as CF₄) in aluminium or SF₆ in magnesium. PFCs result from carbon in the anode and fluorine in

1 the cryolite. The reaction can be minimised by controlling the process to prevent a drop in alumina
2 concentrations, which triggers the process¹¹.

3 *Material efficiency:* For aluminium, there are significant carbon abatement opportunities in the area
4 of material efficiency and demand reduction. From liquid aluminium to final product, the yield in
5 forming and fabrication is only 59% which could be improved by near-net shape casting and blanking
6 and stamping process innovation (Milford et al., 2011). For chip scrap produced from machining
7 operations (in aluminium, for example (Tekkaya et al., 2009) or magnesium (Wu et al., 2010))
8 extrusion, processes are being developed to bond scrap in the solid state to form a relatively high
9 quality product potentially offering energy savings of up to 95% compared to re-melting. Aluminium
10 building components (window frames, curtain walls and cladding) could be reused when a building is
11 demolished (Cooper and Allwood, 2012) and more modular product designs would allow longer
12 product lives and an overall reduction in demand for new materials (Cooper et al., 2012).

13 **10.4.6 Food Processing**

14 The food industry as discussed in this chapter includes all processing beyond the farm gate, while
15 everything before is in the agriculture industry and discussed in chapter 11. In the developed world,
16 the emissions released beyond the farm gate are approximately equal to those released before.
17 Garnett (2011) suggests that provision of human food drives around 17.7 GtCO₂e in total.

18 *Energy efficiency:* The three largest uses of energy in the food industry in the U.S. are animal
19 slaughtering and processing, wet corn milling, fruit and vegetable preservation, accounting for 19%,
20 15% and 14% of total use, respectively (US EIA, 2009). Increased use of heat exchanger networks or
21 heat pumps (Fritzson and Berntsson, 2006; Sakamoto et al., 2011), combined heat and power,
22 mechanical dewatering compared to rotary drying (Masanet et al., 2008), and thermal and
23 mechanical vapour recompression in evaporation further enhanced by use of reverse osmosis can
24 deliver energy use efficiency. Many of these technologies could also be used in cooking and drying in
25 other parts of the food industry. Savings in energy for refrigeration could be made with better
26 insulation and reduced ventilation in fridges and freezers. Dairy processing is also among the most
27 energy- and carbon-intensive activities within the global food production industry, with estimated
28 annual emissions of over 128 MtCO₂ (Xu and Flapper, 2009, 2011). Within dairy processing, cheese
29 production is the most energy intensive sector (Xu et al., 2009). Ramirez and Block (2006) report that
30 EU dairy operations, having improved in the 1980s and 1990s, are now reaching a plateau of energy
31 intensity, but Brush et al. (2011) provide a survey of best practice opportunities for energy efficiency
32 in dairy operations.

33 *Emissions efficiency:* The most cost effective reduction in CO₂ emissions from food production is by
34 switching from heavy fuel oil to natural gas. Other ways of improving emissions efficiency involve
35 using lower-emission modes of transport (Garnett, 2011). In transporting food, there is a trade-off
36 between local sourcing and producing the food in areas where there are other environmental
37 benefits (Sim et al., 2007; Edwards-Jones et al., 2008). Landfill emissions associated with food waste
38 could be reduced by use of anaerobic digestion processes (Woods et al., 2010).

39 *Demand reduction:* Overall demand for food could be reduced without sacrificing wellbeing (GEA,
40 2012). Up to one third of food produced for human consumption is wasted in either in
41 production/retailing stage, or by consumers ((Gunders, 2012) estimates 40% waste in the US).
42 Gustavson et al. (2011) suggest that, in developed countries, consumer behaviour could be
43 changed, and 'best-before-dates' reviewed. Increasing cooling demand, the globalization of the food
44 system with corresponding transport distances, and the growing importance of processed
45 convenience food are also important drivers (GEA, 2012). Globally, approximately 1.5 billion out of 5
46 billion people over the age of 20 are overweight and 500 million are obese (Beddington et al., 2011).

¹¹<http://www.aluminum.org/Content/NavigationMenu/TheIndustry/Environment/ReducingPFCEmissionsintheAluminumIndustry/default.htm>.

1 Demand for high-emission food such as meat and dairy products could therefore be replaced by
2 demand for other, lower-emission foods. Meat and dairy products contribute to half of the
3 emissions from food (when the emissions from the up-stream processes are included) according to
4 Garnett (2009), while Stehfest et al. (2009) puts the figure at 18% of global GHG emissions, and
5 Wirsenius (2003) estimates that two thirds of food-related phytomass is consumed by animals,
6 which provide just 13% of the gross energy of human diets. Furthermore, demand is set to double by
7 2050, as developing nations grow wealthier and eat more meat and dairy foods (Stehfest et al.,
8 2009; Garnett, 2009). In order to maintain a constant total demand for meat and dairy, Garnett
9 (2009) suggests that by 2050 average per capita consumption should be around 25kg meat and 50
10 litres of milk per week, which is around four times less than current averages in developed
11 economies.

12 **10.4.7 Textiles and Leather**

13 In 2009, textiles and leather manufacturing consumed 2.15 EJ final energy globally. Global
14 consumption is dominated by Asia, which was responsible for 65% of total world energy use for
15 textiles and leather manufacturing (56% of global energy use was from China) in 2009. In the U.S.,
16 about 45% of the final energy used for textile mills is natural gas, about 35% is net electricity (site),
17 and 14% coal (US EIA, 2009). In China, final energy consumption for textiles production is dominated
18 by coal (39%) and site electricity (38%) (NBS, 2012). In the U.S. textile industry, motor driven systems
19 and steam systems dominate energy end uses. Around 36% of the energy input to the U.S. textile
20 industry is lost onsite, with motor driven systems responsible for 13%, followed by energy
21 distribution and boiler losses of 8% and 7%, respectively (US DoE, 2004b).

22 *Energy and emissions efficiency:* Numerous energy efficiency technologies and measures exist that
23 are applicable to the textile industry (CIPEC, 2007; ECCJ, 2007; Hasanbeigi and Price, 2012). For
24 Taiwan, Province of China, Hong et al. (2010) report energy savings of about 1% in textile industry
25 following the adoption of energy-saving measures in 303 firms (less than 10% of the total number of
26 local textile firms in 2005) (Chen Chiu, 2009). In India, CO₂ emissions reductions of at least 13% were
27 calculated based on implementation of operations and maintenance improvements, fuel switching,
28 and adoption of five energy-efficient technologies (Velavan et al., 2009).

29 *Demand reduction:* see Box 10.2.

30 **10.4.8 Mining**

31 *Energy efficiency:* The energy requirements of mining are dominated by grinding (comminution) and
32 the use of diesel-powered material handling equipment (US DoE, 2007; Haque and Norgate, 2013).
33 The major area of energy usage – up to 40% of the total – is in electricity for comminution (Smith,
34 2012). Underground mining requires more energy than surface mining due to greater requirements
35 for hauling, ventilation, water pumping, and other operations (US DoE, 2007). Strategies for GHG
36 mitigation are diverse. An overall scheme to reduce energy consumption is the Implementation of
37 strategies that upgrade the ore body concentration before crushing and grinding, through resource
38 characterization by geo-metallurgical data and methods (Bye, 2005, 2007, 2011; CRC ORE, 2011;
39 Smith, 2012) Selective blast design, combined with ore sorting and gangue rejection, significantly
40 improve the grade of ore being fed to the crusher and grinding mill, by as much as 2.5 fold, this leads
41 to large reductions of energy usage compared to business-as-usual (CRC ORE, 2011; Smith, 2012).

42 There is also a significant potential to save energy in comminution through the following steps: more
43 crushing, less grinding, using more energy efficient crushing technologies, removing minerals and
44 gangue from the crushing stage, optimizing the particle size feed for grinding mills from crushing
45 mills, the selection of target product size(s) at each stage of the circuit, using advanced flexible
46 comminution circuits, using more efficient grinding equipment, and by improving the design of new
47 comminution equipment (Smith, 2012).

1 Other important energy savings opportunities are in the following areas: a) separation processes –
2 mixers, agitators and froth flotation cells, b) drying and dewatering in mineral processing, c)
3 materials movement, d) air ventilation and conditioning opportunities, e) processing site energy
4 demand management and waste heat recovery options, f) technology specific for lighting, motors,
5 pumps and fans and air compressor systems, and g) improvement in energy efficiency of product
6 transport from mine site to port (Rathmann, 2007; Raaz and Mentges, 2009; Norgate and Haque,
7 2010; Daniel et al., 2010; DRET, 2011; Smith, 2012).

8 Recycling represents an important source of world's metal supply and it can be increased as a means
9 of waste reduction (see 10.14) energy saving in metals production. In recent years, around 36% of
10 world's gold supply was from recycled scrap (WGC, 2011), 25% of silver (SI and GFMS, 2013) and 35
11 % of copper (ICSG, 2012).

12 *Emissions efficiency:* Substitution of onsite fossil fuel electricity generators with renewable energy is
13 an important GHG mitigation strategy. Cost effectiveness depends on the characteristics of each site
14 (Evans & Peck, 2011; Smith, 2012).

15 *Material efficiency:* In the extraction of metal ores, one of the greatest challenges for energy
16 efficiency enhancement is that of recovery ratio, which refers to the percentage of valuable ore
17 within the total mine material. Lower grades inevitably require greater amounts of material to be
18 moved per unit of product. The recovery ratio for metals averages about 4.5% (US DoE, 2007). The
19 'grade' of recyclable materials is often greater than the one of ores being currently mined; for this
20 reason advancing recycling for mineral commodities would bring improvements in the overall energy
21 efficiency (IIED, 2002).

22 **10.5 Infrastructure and systemic perspectives**

23 Getting a better understanding of interactions among different industries, and between industry and
24 other economic sectors, is becoming more important in a mitigation and sustainable development
25 context. Strategies adopted in other sectors may lead to increased (or decreased) emissions from
26 the industry sector. Collaborative activities within and across the sector may enhance the outcome
27 of GHG mitigation. Initiatives to adopt a system-wide view face a barrier as currently practiced
28 system boundaries often pose a challenge. A systemic approach can be at different levels, namely, at
29 the micro-level (within a single company, such as process integration and cleaner production),
30 meso-level (between three or more companies, such as eco-industrial parks) and macro-level
31 (cross-sectoral cooperation, such as urban symbiosis or regional eco-industrial network). Systemic
32 collaborative activities can reduce the total consumption of materials and energy and contribute to
33 the reduction of GHG emissions. The rest of this section focuses mainly on the meso- and
34 macro-levels as micro-level options have already been covered in section 10.4.

35 **10.5.1 Industrial clusters and parks (meso-level)**

36 Small and medium enterprises (SMEs) often suffer not only from difficulties arising due to their size
37 and lack of access to information but also from being isolated while in operation (Sengenberger and
38 Pyke, 1992). Clustering of SMEs usually in the form of industrial parks can facilitate growth and
39 competitiveness (Schmitz, 1995). In terms of implementation of GHG mitigation options, SMEs in
40 clusters/parks can benefit from by-products exchange (including waste heat) and infrastructure
41 sharing, as well as joint purchase (e.g. of energy efficient technologies). Cooperation in eco-industrial
42 parks (EIPs) reduces the cumulative environmental impact of the whole industrial park (Geng and
43 Doberstein, 2008). Such an initiative reduces the total consumption of virgin materials and final
44 waste and improves the efficiency of companies and their competitiveness. Since the extraction and
45 transformation of virgin materials is usually energy intensive, EIP efforts can abate industrial GHG
46 emissions. In order to encourage target-oriented cooperation, for instance, Chinese 'eco-industrial
47 park standards' contain quantitative indicators for material reduction and recycling, as well as

1 pollution control (Geng et al., 2009). Two pioneering eco-industrial parks in China achieved over 80%
2 solid waste reuse ratio and over 82% industrial water reuse ratio during 2002-2005 (Geng et al.,
3 2008). The Japanese eco-town project in Kawasaki achieved substitution of 513,000 tons of raw
4 material, resulting in the avoidance of 1% of the current total landfill in Japan during 1997-2006 (van
5 Berkel et al., 2009).

6 In order to encourage industrial symbiosis¹² at the industrial cluster level, different kinds of technical
7 infrastructure (e.g. pipelines) as well as non-technical infrastructure (e.g. information exchange
8 platforms) are necessary so that both material and energy use can be optimized (Côté and Hall,
9 1995). Although additional investment for infrastructure building is unavoidable, such an investment
10 can bring both economic and environmental benefits. In India there have been several instances
11 where the government has taken proactive approaches to provide land and infrastructure, access to
12 water, non-conventional (MSW-based) power to private sector industries such as chemicals, textile,
13 paper, pharmaceutical companies, cement operating in clusters (IBEF, 2013). A case study in the
14 Tianjin Economic Development Area indicates that the application of an integrated water
15 optimization model (e.g. reuse of treated wastewater by other firms) can reduce the total water
16 related costs by 10.4%, fresh water consumption by 16.9% and wastewater discharge by 45.6%
17 (Geng et al., 2007). As an additional consequence, due to the strong energy-water nexus, energy use
18 and release of GHG emissions related to fresh water provision or wastewater treatment can be
19 reduced.

20 **10.5.2 Cross-sectoral cooperation (macro level)**

21 Besides inter-industry cooperation, opportunities arise from the geographic proximity of urban and
22 industrial areas, leading to transfer of urban refuse as a resource to industrial applications, and vice
23 versa (Geng, Fujita, et al., 2010). For instance, the cement industry can accept not only virgin
24 materials (such as limestone and coal), but also various wastes/industrial by-products as their inputs
25 (cf. section 10.4), thus contributing up to 15-20% CO₂ emission reduction (Morimoto et al., 2006;
26 Hashimoto et al., 2010). Not only, but for example in Northern Europe (e.g. Sweden, Finland and
27 Denmark) both exhaust heat from industries and heat generated from burning municipal wastes are
28 supplied to local municipal users through district heating (Holmgren and Gebremedhin, 2004).
29 Industrial waste can also be used to reduce conventional fuel demand in other sectors. For example,
30 the European bio-DME project¹³ aims to supply heavy-duty trucks and industry with dimethyl-ether
31 fuel made from black liquor produced by the pulp industry. However, careful design of regional
32 recycling networks has to be undertaken because different types of waste have different
33 characteristics and optimal collection and recycling boundaries and therefore need different
34 infrastructure support (Chen et al., 2012).

35 The reuse of materials recovered from urban infrastructures can reduce the demand for primary
36 products (e.g. ore) and thus contribute to GHG mitigation in extractive industries (Klinglmair and
37 Fellner, 2010). So far, reuse of specific materials is only partly established and potential for future
38 urban mining is growing as urban stock of materials still increases. While in fiscal year 2011 in Japan
39 only 5.79 Mt of steel scrap came from the building sector, 13.6 Mt were consumed by the building
40 sector. In total, urban stock of steel is estimated to be 1.33 Gt in Japan where the total annual crude
41 steel production was 0.106 Gt (NSSMC, 2013).

¹² Note that industrial symbiosis is further covered in chapter 4 (Sustainable Development and Equity),
subsection 4.4.3.3

¹³ Production of DME from biomass and utilisation of fuel for transport and industrial use. Project website at:
<http://www.biodme.eu>.

10.5.3 Cross-sectoral implications of mitigation efforts

Currently much attention is focused on improving energy efficiency within the industry sector (Yeo and Gabbai, 2011). However, many mitigation strategies adopted in other sectors significantly affect activities of the industrial sector and industry-related GHG emissions. For example consumer preference for lightweight cars can incentivise material substitution for car manufacturing (e.g. potential lightweight materials: cf. chapter 8), growing demand for rechargeable vehicle batteries (cf. chapter 8) and the demand for new materials (e.g. innovative building structures or thermal insulation for buildings: cf. chapter 9; high-temperature steel demand by power plants: cf. chapter 7). These materials or products consume energy at the time of manufacturing, so changes outside the industry sector that lead to changes in demand for energy-saving products within the industry sector can be observed over a long period of time (ICCA, 2009). Thus, for a careful assessment of mitigation options, a life cycle perspective is needed so that a holistic emission picture (including embodied emissions) can be presented. For instance, the increase in GHG emissions from increased aluminium production could under specific circumstances be larger than the GHG savings from vehicle weight reduction (Geyer, 2008). Kim et al. (2010) have however indicated that in about two decades, closed-loop recycling can significantly reduce the impacts of aluminum-intensive vehicles.

Increasing demand on end-use related mitigation technologies could contribute to potential material shortages. Moss et al. (2011) examined market and political risks for 14 metals that are used in significant quantities in the technologies of the EU's Strategic Energy Technology Plan (SET Plan) so that metal requirements and associated bottlenecks in green technologies, such as electric vehicles, low-carbon lighting, electricity storage and fuel cells and hydrogen, can be recognized.

Following a systemic perspective enables the identification of unexpected outcomes and even potential conflicts between different targets when implementing mitigation options. For example, the quality of many recycled metals is maintained solely through the addition of pure primary materials (Verhoef et al., 2004), thus perpetuating the use of these materials and creating a challenge for the set up of closed loop recycling (e.g. automotive aluminium, (Kim et al., 2011)). Additionally, due to product retention (the period of use) and growing demand, secondary materials needed for recycling are limited.

10.6 Climate change feedback and interaction with adaptation

There is currently a distinct lack of knowledge on how climate change feedbacks may impact mitigation options and potentials as well as costs in industry¹⁴.

Insights into potential synergy effects (how adaptation options could reduce emissions in industry) or trade-offs (how adaptation options could lead to additional emissions in industry) are also lacking. However, it can be expected that many adaptation options will generate additional industrial product demand and will lead to additional emissions in the sector. Improving flood defence, for example, in response to sea level rise may lead to a growing demand for materials for embankment and similar infrastructure. Manufacturers of textile products, machinery for agriculture or construction, and heating/cooling equipment may be affected by changing product requirements (in number and quality) due to climate change. There is as yet no comprehensive assessment of these effects, nor any estimate on market effects resulting from changes in demand for products.

¹⁴ There is limited literature on the impacts of climate change on industry (e.g. availability of water for the food industry and in general for cooling and processing in many different industries), and these are dealt within WG 2 of AR 5, Chapter 10.

10.7 Costs and potentials

The six main categories of mitigation options discussed in Section 10.4 for manufacturing industries can deliver GHG emission reduction benefits at varying levels and at varying costs over varying time periods across subsectors and countries. There is not much comparable, comprehensive, detailed quantitative information and literature on costs and potentials associated with each of the mitigation options. Available mitigation potential assessments (e.g. (UNIDO, 2011; IEA, 2012d)) are not always supplemented by cost estimates. Also, available cost estimates (e.g. McKinsey&Company, 2009; Osamu Akashi et al., 2011) are not always comparable across studies due to differences in the treatment of costs and energy price estimates across regions. There are many mitigation potential assessments for individual industries (examples are included in Section 10.4) with varying time horizons; some studies report the mitigation potential of energy efficiency measures with associated initial investment costs which do not account for the full life time energy cost savings benefits of investments, while other studies report marginal abatement costs based on selected technological options. Many sector- or system-specific mitigation potential studies use the concept of cost of conserved energy (CCE) that accounts for annualized initial investment costs, operation and maintenance (O&M) costs, and energy savings using either social or private discount rates (Hasanbeigi, Price, et al., 2010). Those mitigation options with a CCE below the unit cost of energy are referred to as “cost-effective”. Some studies (e.g. (McKinsey&Company, 2009)) identify “negative abatement costs” by including the energy cost savings in the abatement cost calculation.

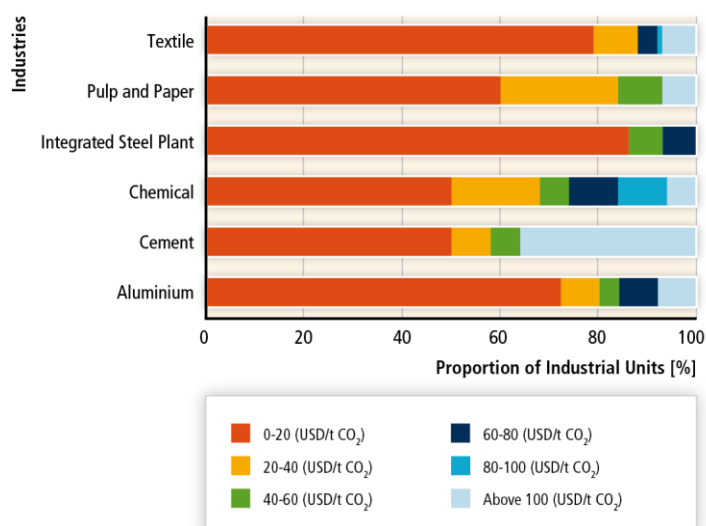
The sections below provide an assessment of option-specific potential and associated cost estimates using information available in the literature (including underlying databases used by some of such studies) and expert judgement (cf. Annex III, Technology-specific cost and performance parameters) and distinguish mitigation of CO₂ and non-CO₂ emissions. Generally, the assessment of costs is relatively more uncertain but some indicative results convey information about the wide cost range (costs per ton of CO₂ reduction) within which various options can deliver GHG reduction benefit. The inclusion of additional multiple benefits of mitigation measures might change the cost-effectiveness of a technology completely, but are not included in this section. Co-benefits are discussed in section 10.8.

10.7.1 CO₂ Emissions

Quantitative assessments of CO₂ emission reduction potential for the industrial sector explored in this section are mainly based on: (a) studies with a global scope (e.g. IEA, UNIDO), (b) marginal abatement cost studies and (c) various information sources on available technology at industrial units along with plant level and country specific data. IEA estimates a global mitigation potential for the overall industry sector of 5.5 to 7.5 GtCO₂ for the year 2050 (IEA, 2012d)¹⁵. The IEA report (2012d) shows a range of 50% reduction in four key sectors (iron and steel, cement, chemicals, and paper) and in the range of 20% for the aluminium sector. From a regional perspective, China and India comprise 44% of this potential. In terms of how different options contribute to industry mitigation potential, with regard to CO₂ emissions reduction compared with 2007 values, the IEA report shows implementation of end use fuel efficiency can achieve 40%, fuel and feedstock switching can achieve 21%, recycling and energy recovery can achieve 9%, and CCS can achieve 30% (IEA, 2009c). McKinsey (2009) provides a global mitigation potential estimate for the overall industry sector of 6.9 GtCO₂ for 2030. The potential is found to be the largest for iron and steel, followed by chemicals and cement at 2.4, 1.9 and 1.0 GtCO₂ for the year 2030, respectively (McKinsey&Company, 2010). UNIDO analyzed the potential of energy savings based on universal application of best available technologies. All the potential mitigation values are higher in developing countries (30 to 35%) compared with developed countries (15%) (UNIDO, 2011).

¹⁵ Expressed here in the form of a deployment potential (difference between the 6DS and 2DS scenarios) rather than the technical potential.

1 Other studies addressing the industrial sector as a whole found potential for future improvements in
 2 energy intensity of industrial production to be in the range of up to 25% of current global industrial
 3 final energy consumption per unit output (Schäfer, 2005; Allwood et al., 2010; UNIDO, 2011; Saygin,
 4 Worrell, et al., 2011a; Gutowski et al., 2013) (cf. section 10.4). Additional savings can be realized in
 5 the future through adoption of emerging technologies currently under development or that have not
 6 yet been fully commercialized (Kong et al., 2012; Hasanbeigi, Price, et al., 2012; Hasanbeigi, Arens, et
 7 al., 2013). Example of industries from India show that, specific energy consumption is steadily
 8 declining in all energy intensive sectors (Roy et al., 2013), and a wide variety of measures at varying
 9 costs have been adopted by the energy intensive industries (Figure 10.6.). However, all sectors still
 10 have energy savings potential when compared to world best practice (Dasgupta et al., 2012).



11
 12 **Figure 10.6.** Range of unit cost of avoided CO₂ emissions (USD/t of CO₂) in India. Source: Database
 13 of energy efficiency measures adopted by the winners of the National Awards on Energy
 14 Conservations during the period 2007-2012 for aluminium (26 measures), cement (42), chemicals
 15 (62), ISP: integrated steel plant (30), pulp and paper (46) and textile (75) industry in India during the
 16 period 2007-2012 (BEE, 2012).

17 Bottom-up country analyses provide energy savings estimates for specific industrial sub-sectors
 18 based on individual energy efficiency technologies and measures. Results vary among studies; thus,
 19 these estimates should not be considered as the upper bound of energy saving potential but give at
 20 least an orientation about the general possibilities.

21 In the cement sector, global weighted average thermal energy intensity could drop to 3.2 GJ/t
 22 clinker and electric energy intensity to 90 kWh/t cement by 2050 (IEA/WBCSD, 2009). Emissions of
 23 510 MtCO₂ would be saved if all current cement kilns used best available technology and increased
 24 use of clinker substitutes (IEA, 2009c). Oda et al. (2012b) found large differences in regional thermal
 25 energy consumption for cement manufacture, with the least efficient region consuming 75% more
 26 energy than the best in 2005. Even though processing alternative fuels requires additional electricity
 27 consumption (Oda et al., 2012b), their use could reduce cement sector emissions by 0.16 Gt CO₂eq
 28 per year by 2030 (Vattenfall, 2007) although increasing costs may in due course limit uptake
 29 (IEA/WBCSD, 2009). Implementing commercial-scale CCS in the cement industry could contribute to
 30 GHG mitigation, but would increase cement production costs by 40-90% (IEAGHG, 2008b). From the
 31 cumulative energy savings potential for China's cement industry (2010 to 2030), 90% is assessed as
 32 cost-effective using a discount rate of 15% (Hasanbeigi, Morrow, et al., 2012). Electricity and fuel
 33 savings of 6 and 1.5 times the total electricity and fuel use in the Indian cement industry in 2010,
 34 respectively, can be realized for the period 2010-2030, almost all of which is assessed as cost-
 35 effective using a discount rate of 15% (Morrow et al., 2012a). About 50% of the electricity used by
 36 Thailand's cement industry in 2005 could have been saved (16% cost-effectively), while about 20% of

1 the fuel use could have been reduced (80% cost-effectively using a discount rate of 30%)
2 (Hasanbeigi, Menke, et al., 2010; Hasanbeigi et al., 2011). Some subnational level information also
3 shows negative CO₂ abatement costs associated with emissions reductions in the cement sector (e.g.
4 (CCAP, 2005)).

5 Nearly 60% of the estimated electricity savings and all of the fuel savings of the Chinese steel
6 industry for the period 2010-2030 can be realized cost-effectively using a discount rate of 15%
7 (Hasanbeigi, Morrow, et al., 2013). Total technical primary energy savings potential of the Indian
8 steel industry from 2010-2030 is equal to around 87% of total primary Indian steel industry energy
9 use in 2007, of which 91% of the electricity savings and 64% of the fuel savings can be achieved cost-
10 effectively using a discount rate of 15% (Morrow et al., 2012b). (Akashi et al., 2011) indicate that the
11 largest potential for CO₂ emissions savings for some energy-intensive industries remains in China and
12 India. They also indicate that with associated costs under 100US\$/tCO₂ in 2030 the use of efficient
13 blast furnaces in the steel industry in China and India can reduce total emissions by 186 MtCO₂ and
14 165 MtCO₂, respectively. This represents a combined total of 75% of the global CO₂ emissions
15 reduction potential for this technology.

16 Total technical electricity and fuel savings potential for China's pulp and paper industry in 2010 are
17 estimated to be 4.3% and 38%, respectively. All of the electricity and 70% of the fuel savings can be
18 realized cost-effectively using a discount rate of 30% (Kong et al., 2013). Fleiter et al. (2012) found
19 energy saving potentials for the German pulp and paper industry of 21% and 16% of fuel and
20 electricity demand in 2035, respectively. The savings result in 3 MtCO₂ emissions reduction with
21 two-thirds of this savings having negative private abatement cost (Fleiter, Fehrenbach, et al., 2012).
22 Zafeiris (2010) estimates energy saving potential of 6.2% of the global energy demand of the pulp
23 and paper industry in year 2030. More than 90% of the estimated savings potential can be realized
24 at negative cost using a discount rate of 30% (Zafeiris, 2010). The energy intensity of the European
25 pulp and paper industry reduced from 16 to 13.5 GJ per tonne of paper between 1990 and 2008
26 (Allwood et al., 2012, p. 318; CEPI, 2012). However, energy intensity of the European pulp and paper
27 industry has now stabilised, and few significant future efficiency improvements are forecasted.

28 In non-ferrous production (aluminium/others), energy accounts for nearly 40% of aluminium
29 production costs. IEA forecasts a maximum possible 12% future saving in energy requirements by
30 future efficiencies. In food processing, reductions between 5% and 35% of total CO₂ emissions can
31 be made by investing in increased heat exchanger networks or heat pumps (Fritzon and Berntsson,
32 2006). Combined heat and power can reduce energy demand by 20-30%. Around 83% of the energy
33 used in wet corn milling is for dewatering, drying, and evaporation processes (Galitsky et al., 2003),
34 while 60% of that used in fruit and vegetable processing is in boilers (Masanet et al., 2008). Thermal
35 and mechanical vapour recompression in drying allows for estimated 15-20% total energy savings,
36 which could be increased further by use of reverse osmosis (Galitsky et al., 2003). Cullen et al. (2011)
37 suggest that about 88% savings in energy for refrigeration could be made with better insulation, and
38 reduced ventilation in refrigerators and freezers.

39 There is very little data available on mineral extractive industries in general. Some analyses reveal
40 that investments in state-of-the-art equipment and further research could reduce energy
41 consumption by almost 50% (SWEEP, 2011; US DoE, 2007).

42 Allwood et al. (2010) assessed different strategies to achieve a 50% cut in the emissions of five
43 sectors (cement, steel, paper, aluminium and plastics) assuming doubling of demand by 2050. They
44 found that gains in efficiency could result in emissions intensity reductions in the range of 21%-40%.
45 Further reductions to reach the required 75% reduction in emissions intensity can only be achieved
46 by implementing strategies at least partly going beyond the sectors boundaries: i.e. non destructive
47 recycling, reducing demand through light weighting, product life extension, increasing intensity of
48 product use or substitution for other materials, and radical process innovations notwithstanding
49 significant implementation barriers (cf. section 10.9).

1 Mitigation options can also be analyzed from the perspective of some industry-wide technologies.
2 Around two thirds of electricity consumption in the industrial sector is used to drive motors (McKane
3 and Hasanbeigi, 2011). Steam generation represents 30% of global final industrial energy use.
4 Efficiency of motor systems and steam systems can be improved by 20–25% and 10%, respectively
5 (GEA, 2012; Brown et al., 2012). Improvements in the design and especially the operation of motor
6 systems which include motors and associated system components in compressed air, pumping, and
7 fan systems (McKane and Hasanbeigi, 2010, 2011; Saidur, 2010) have the potential to save 2.58 EJ in
8 final energy use globally (IEA, 2007). McKane and Hasanbeigi (2011) developed energy efficiency
9 supply curve models for the United States, Canada, the European Union, Thailand, Vietnam, and
10 Brazil and found that the cost-effective potential for electricity savings in motor system energy use
11 compared to the base year varied between 27% and 49% for pumping, 21% and 47% for compressed
12 air, and 14% and 46% for fan systems. The total technical saving potential varied between 43% and
13 57% for pumping, 29% and 56% for compressed air, and 27% and 46% for fan systems. The total
14 technical saving potential varies between 43% and 57% for pumping, 29% and 56% for compressed
15 air, and 27% and 46% for fan systems. More efficient operation of process heating systems (LBNL
16 and RDC, 2007; Hasanuzzaman et al., 2012) and steam systems (NREL et al., 2012), waste heat loss
17 minimization and waste heat recovery (US DoE, 2004a, 2008), advanced cooling systems, use of
18 cogeneration (or combined heat and power) (Oland, 2004; Shipley et al., 2008; Brown et al., 2013),
19 and use of renewable energy sources can reduce emissions from many industries. Recent analysis
20 show, for example, that recuperators can reduce furnace energy use by 25% while economizers can
21 reduce boiler energy use by 10% to 20%, both with payback periods typically under 2 years
22 (Hasanuzzaman et al., 2012).

23 According to data from McKinsey (2010) on marginal abatement costs (MACs) for cement, iron and
24 steel and chemical sectors, and from Akashi et al. (2011) for cement and iron and steel, around 40%
25 mitigation potential in industry can be realized cost-effectively. Due to methodological reasons,
26 MACs always have to be discussed with caution. For interpretation it has to be considered that
27 limited information to understand what is the direct additional cost associated to additional
28 reduction of CO₂ through technological options is available. Moreover, for MACs typically system
29 perspectives and system interdependencies are not taken into account (McKinsey&Company, 2010;
30 Akashi et al., 2011).

31 Unless barriers to mitigation in industry are resolved, the pace and extent of mitigation in industry
32 will be limited and even cost-effective measures will remain untapped. Various barriers which block
33 technology adoption despite low direct costs are often not appropriately accounted for in mitigation
34 cost assessments. Such barriers are discussed in 10.9.

35 In the long term, however, it may be more relevant to look at radically new ways of producing
36 energy-intensive products. Low-carbon cement and concrete might become relevant (Hasanbeigi,
37 Price, et al., 2012). But certainly, it is even more uncertain to assess costs for these technologies.

38 **10.7.2 Non-CO₂ emissions**

39 Emissions of non-CO₂ gases from different industrial sources are projected to be 0.70 GtCO₂eq in the
40 year 2030 (EPA, 2013) dominated by HFC-23 from HCFC-22 production (46%) and N₂O from nitric
41 acid and from adipic acid (24%). In 2030, it is projected that HFC-23 emissions will be related mainly
42 to the production of HCFC-22 for feedstock use, as its use as refrigerant will be phased out in 2035
43 (Miller and Kuijpers, 2011). The EPA (2013) provides marginal abatement costs for all non-CO₂
44 emissions. Emissions resulting from the production of flat panel displays and from photovoltaic
45 manufacturing are projected to be small (2 and 12 MtCO₂eq in 2030), but particularly uncertain due
46 to limited information on emissions rates, use of fluorinated gases and production growth rates.

10.7.3 Summary results on costs and potentials

Based on the available bottom-up information from literature and through expert consultation a global picture of the four industrial key sub-sectors (iron and steel, cement, chemicals and pulp and paper) is assessed and presented in Figure 10.7. to Figure 10.10. below. Detailed justification of the figures and description of the options are provided in Annex III. Globally, in 2010, these four selected sub-sectors contributed 5.28 GtCO₂ direct energy- and process-related CO₂ emissions (cf. Section 10.3): iron and steel 1.90 GtCO₂, non-metallic minerals (which includes cement) 2.59 GtCO₂, chemicals and petrochemicals 0.61 GtCO₂, and pulp and paper 0.18 GtCO₂. This is 73% of all direct¹⁶ energy- and process-related CO₂ emissions from the industry sector.

For each of the sub-sectors only selected mitigation options are covered (for other feasible options in the industry sector refer to Section 10.4): energy efficiency, shift in raw material use to less carbon-intensive alternatives (e.g. reducing the clinker to cement ratio, recycling etc.), fuel mix options, end-of-pipe emission abatement options such as carbon capture and storage (CCS), use of decarbonised electricity and options for the two most important current sources of non-CO₂ GHG emissions (HFC 23 emissions from HFC 22 production and N₂O emissions from nitric and adipic acid production) in the chemical industry. The potentials are given related to the 2010 emission intensity or absolute emissions. Cost estimates relate to the current costs (expressed in 2008 USD) of the abatement options unless otherwise stated.

Potentials and costs to decarbonise the electricity sector are covered in Chapter 7. To ensure consistency with that chapter, the choice has been made to include indirect emissions related to electricity use in the industrial sector using an electricity emission factor of 0.394 kg CO₂/kWh (calculated on the basis of a natural gas combined cycle with an efficiency of 55%) and not give any cost estimates for the costs related to decarbonising the electricity mix for the industrial sector.

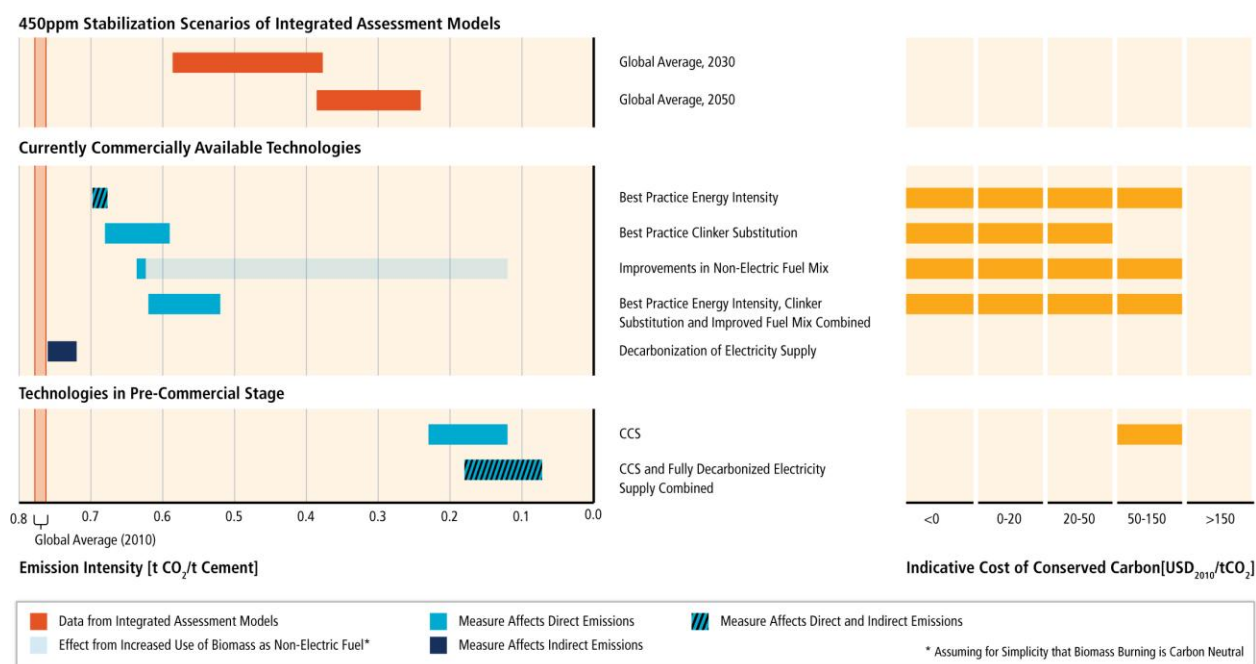
Costs and potentials are global averages, but based on region-specific information. The technology options are given relative to the global average emission intensity. Some options are not mutually exclusive and potentials can therefore not always be added. As such, none of the individual options can yield full GHG emission abatement, because of the multiple emission sources included (e.g. in the chemical sector CCS and fuel mix improvements cannot reduce N₂O emissions).

Costs relate to costs of abatement taking into account total incremental operational and capital costs. The graphs give indicatively the costs of implementing different options. The graphs exclude options related to material efficiency (e.g. reduction of demand), but include some recycling options (although not in pulp and paper). In cement production the graph includes process CO₂ emissions.

Emissions after implementing potential options to reduce the GHG emission intensity of iron and steel, cement, pulp and paper sectors are presented in tCO₂/t product compared to 2010 global average respectively. Future relevant scenarios are also presented. However, for the chemical sector due to its heterogeneity in terms of products and processes the information is presented in terms of total emissions. This can be an under-representation of relatively higher mitigation potential in e.g. ammonia production. In addition, unknown/unexplored options such as hydrogen/electricity-based chemicals and fuels are not included, so it is worth noting that the options are exemplary. In the cement industry (Figure 10.7.), the potential and costs for clinker substitution and fuel mix changes are dependent on regional availability and the price of clinker substitutes and alternative fuels. Negative cost options in cement manufacturing are in switching to best practice clinker to cement ratio. In the iron and steel industry (Figure 10.8.), a shift from blast furnace based steelmaking to electric arc furnace steelmaking provides significant negative cost opportunities. However, this potential is highly dependent on scrap availability. The chemical sector (Figure 10.9) includes options related to energy efficiency improvements and options related to reduction of N₂O emissions from nitric and adipic acid production and HFC-23 emissions from HFC-22 production. In pulp and paper

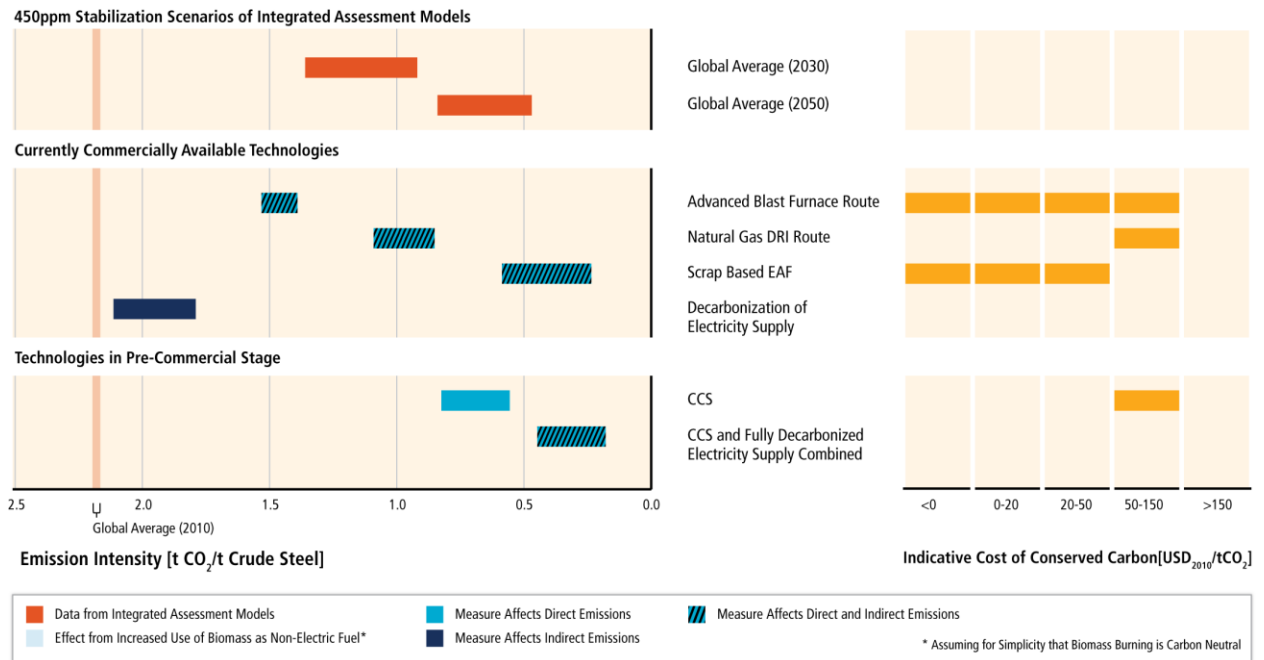
¹⁶ These values do not include indirect emissions from electricity and heat production.

1 manufacturing (Figure 10.10), the estimates exclude increased recycling because the effect on CO₂
 2 emissions is uncertain.



3
 4 **Figure 10.7.** Indicative CO₂ emission intensities and levelized cost of conserved carbon in cement
 5 production for various production practices/technologies and in 450ppm scenarios of selected models
 6 (AIM, DNE21+, IEA ETP 2DS) (for data and methodology, see Annex III).
 7

8 The costs of the abatement options shown in Figure 10.7. vary widely between individual regions
 9 and from plant to plant in the cement industry. Factors influencing the costs include typical capital
 10 stock turnover rates (some measures can only be applied when plants are replaced), relative energy
 11 costs, etc. For clinker substitution and fuel mix improvements, costs depend heavily on the regional
 12 availability and price of clinker substitutes and alternative fuels. For CCS, the IEA GHG (2008b)
 13 estimates CCS abatement cost at 63 to 170 US\$/t CO₂ avoided.



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Figure 10.8. Indicative CO₂ emission intensities and levelized cost of conserved carbon in steel production for various production practices/technologies and in 450ppm scenarios of selected models (AIM, DNE21+, and IEA ETP 2DS) (for data and methodology, see Annex III).

Notes: For CCS, abatement cost of 40 to 60 US\$/tCO₂ avoided are given in IEA (2009c).

IEA ETP 2DS Scenario



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Figure 10.9. Indicative global indirect (left) and direct (right) CO₂-eq emissions and levelized cost of conserved carbon resulting from chemicals production for various production practices/technologies and CO₂ emissions in IEA ETP 2DS scenario (for data and methodology, see Annex III).

Notes: Graph includes energy related emissions (including process emissions from ammonia production), N₂O emissions from nitric and adipic acid production and HFC-23 emissions from HFC-22 production. Costs for N₂O abatement from nitric/adipic acid production and for HFC-23 abatement in HFC-22 production based on EPA (2013) and Miller and Kuijpers (2011), respectively.

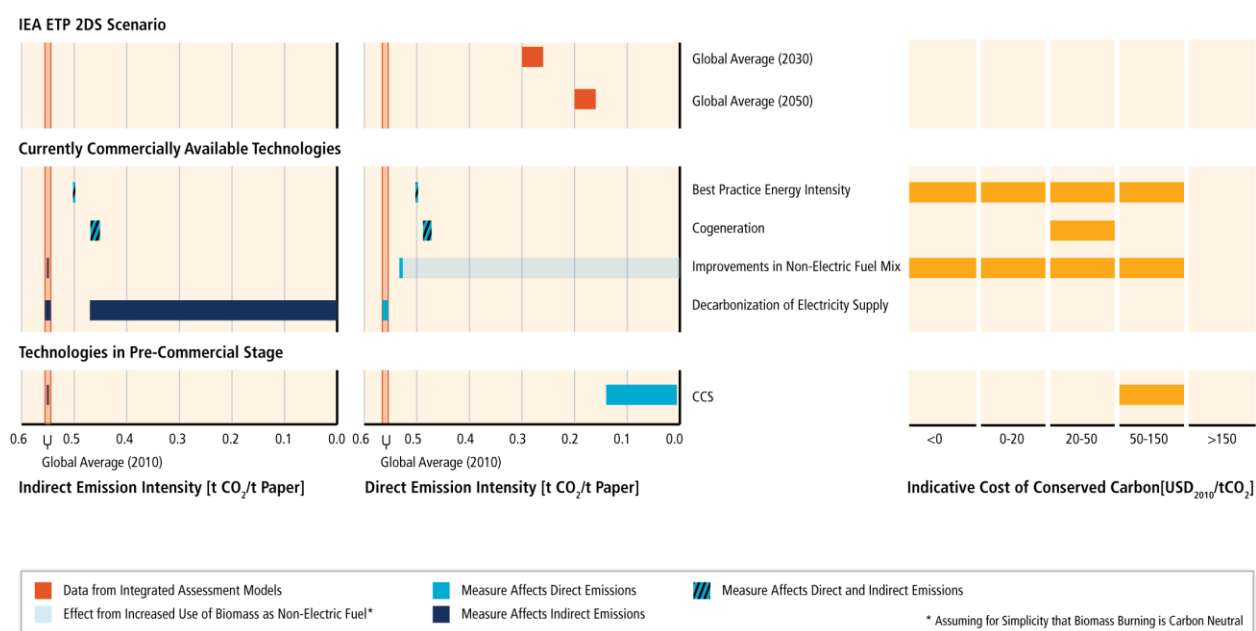


Figure 10.10. Indicative global indirect (left) and direct (right) CO₂ emission intensities and levelized cost of conserved carbon in paper production for various production practices/technologies and in IEA ETP 2DS scenario (for data and methodology, see Annex III).

For all subsectors, negative abatement cost options exist to a certain extent for shifting to best practice technologies and for fuel shifting. While options in cost ranges of 0-20 and 20-50 USD/tCO₂eq are somewhat limited, larger opportunities exist in the 50-150 USD/tCO₂eq range (particularly since CCS is included here). The feasibility of CCS depends on global CCS developments. CCS is currently not yet applied (with some exceptions) at commercial scale in the cement, iron and steel, chemical, or pulp/ paper industries.

10.8 Co-benefits, risks and spill-overs

In addition to mitigation costs and potentials (10.7), the deployment of mitigation measures will depend on a variety of other factors that relate to broader economic, social and environmental objectives that drive decisions in the industry sector and policy choices. The implementation of mitigation measures can have positive or negative effects on these other objectives. To the extent that these side effects are positive, they can be deemed 'co-benefits'; if adverse and uncertain, they imply risks.¹⁷ Co-benefits and adverse side-effects of mitigation measures (10.8.1), the associated technical risks and uncertainties (10.8.2) as well as their public perception (10.8.3) and technological spill-overs (10.8.4) can significantly affect investment decisions, individual behavior as well as priority setting of policymakers. Table 10.5 provides an overview of the potential co-benefits and adverse side effects of the mitigation measures that are assessed in this chapter. In accordance with the three sustainable development pillars described in chapter 4, the table presents effects on objectives that may be economic, social, environmental, and health related. The extent to which co-benefits and adverse side-effects will materialize in practice as well as their net effect on social welfare differ greatly across regions, and is strongly dependent on local circumstances, implementation practices as well as the scale and pace of the deployment of the different mitigation measures (see section 6.6).

¹⁷ Co-benefits and adverse side effects describe effects in non-monetary units without yet evaluating the net effect on overall social welfare. Please refer to the respective sections in the framing chapters as well as to the glossary in Annex I for concepts and definitions – particularly 2.4, 3.6.3, and 4.8.

10.8.1 Socio-economic and environmental effects

Social embedding of technologies depends on compatibility with existing systems, social acceptance, divisibility, eco friendliness, relative advantage, etc. (Geels and Schot, 2010; Roy et al., 2013). A typical example is the trade-off or the choice that is made between investing in mitigation in industry and adaptation in the absence of right incentives for mitigation action (Chakraborty and Roy, 2012a). Slow diffusion of mitigation options (UNIDO, 2011) can be overcome by focusing on, and explicit consideration of, non-direct cost-related characteristics of the technologies (Fleiter et al., 2012). It is unanimously understood that maintaining competitiveness of industrial products in the market place is an important objective of industries, so implementation of mitigation measures will be a major favoured strategy for industries if they contribute to cost reduction (Bernstein et al., 2007; Winkler et al., 2007; Bassi et al., 2009). Increasing demand for energy in many countries has led to imports and increasing investment in high cost reliable electric power generation capacity; so mitigation via implementation of energy efficiency measures help to reduce import dependency and investment pressure (Winkler et al., 2007). Labour unions are increasingly expressing their desire for policies to address climate change and support for a transition to 'green' jobs (Räthzel and Uzzell, 2012). Local air and water pollution in areas near industries have led to regulatory restrictions in almost all the countries. In many countries, new industrial developments face increasing public resistance and litigation. If mitigation options deliver local air pollution benefits, they will have indirect value and greater acceptance.

The literature (cited in the following sections and in Table 10.5) documents that mitigation measures interact with multiple economic, social and environmental objectives although these associated impacts are not always quantified. In general, quantifying the corresponding welfare effects that a mitigation technology or practice entails is challenging, because very localised and different stakeholders may have different perspectives of the corresponding losses and gains (Fleiter, Hirzel, et al., 2012) (see 2.4, 3.6.3, 4.2, and 6.6). It is important to note that co-benefits need to be assessed together with direct benefits to overcome barriers in implementation of the mitigation options (e.g. training requirements, losses during technology installation) (Worrell et al., 2003), which may appear otherwise larger for SMEs or isolated enterprises (Crichton, 2006; Zhang and Wang, 2008b; Ghosh and Roy, 2011).

Energy efficiency (E/M): Energy efficiency includes a wide variety of measures that also achieve economic efficiency and natural/energy resource saving which contribute to the achievement of environmental goals and other macro benefits (Roy et al., 2013). At the company level, the impact of energy efficient technology is often found to enhance productivity growth (Zuev et al., 1998; Boyd and Pang, 2000; Murphy, 2001; Worrell et al., 2003; Gallagher, 2006; Winkler et al., 2007; Zhang and Wang, 2008b; May et al., 2013). Other benefits to companies, industry, and the economy as a whole come in the form of reduced fuel consumption requirements¹⁸ and imports as well as reduced requirements for new electricity general capacity addition (Sarkar et al., 2003; Geller et al., 2006; Winkler et al., 2007; Sathaye and Gupta, 2010) which contribute to energy security (see sections 6.6.2.2 and 7.9.1). Energy security in the industrial sector is primarily affected by concerns related to the sufficiency of resources to meet national energy demand at competitive and stable prices. Supply-side vulnerabilities in this sector arise if there is a high share of imported fuels in the industrial energy mix (Cherp et al., 2012a). Cherp et al. (2012a) estimate that the overall vulnerability of industrial energy consumption is lower than in transport and R&C energy in most countries. Nevertheless, since mitigation policies in industry would likely lead to higher energy efficiency (see footnote 19), they may reduce exposure to energy supply and price shocks (Gnansounou, 2008; Kruyt et al., 2009; Sovacool and Brown, 2010; Cherp et al., 2012b). Reduced fossil fuel burning brings associated reduced costs (Winkler et al., 2007), and reduced local impacts

¹⁸ Please see Section 10.4 and references cited therein, e.g. (Schäfer, 2005; Allwood et al., 2010; UNIDO, 2011; Saygin, Worrell, et al., 2011a; Gutowski et al., 2013).

1 on ecosystems related to fossil fuel extraction and waste disposal liability (Liu and Diamond, 2005;
2 Zhang and Wang, 2008b; Chen et al., 2012; Ren et al., 2012b; Hasanbeigi, Lobscheid, et al., 2013; Lee
3 and van de Meene, 2013; Xi et al., 2013; Liu et al., 2013)(see also sections 7.9.2 and 7.9.3). In
4 addition, other possible benefits of reduced reliance on fossil fuels include increases in employment
5 and national income (Sathaye and Gupta, 2010) with new business opportunities (Winkler et al.,
6 2007; Nidumolu et al., 2009; Wei et al., 2010; Horbach and Rennings, 2013). There is wide consensus
7 in the literature on local air pollution reduction benefits from energy efficiency measures in
8 industries (Winkler et al., 2007; Bassi et al., 2009; Ren et al., 2012b), such as positive health effects,
9 increased safety and working conditions, and improved job satisfaction (Getzner, 2002; Worrell et
10 al., 2003; Wei et al., 2010; Walz, 2011; Zhang et al., 2011; Horbach and Rennings, 2013)(see also
11 sections 7.9.2, 7.9.3 and WGII 11.9). Energy efficient technologies can also have positive impacts on
12 employment (Getzner, 2002; Wei et al., 2010; UNIDO, 2011; OECD/IEA, 2012). Despite these
13 multiple co-benefits, sometimes the relatively large initial investment required and the relatively
14 long payback period of some energy efficiency measures can be a disincentive and an affordability
15 issue, especially for small and medium enterprises, since the co-benefits are often not monetized
16 (Brown, 2001; Thollander et al., 2007; Ghosh and Roy, 2011; UNIDO, 2011).

17 **Emission efficiency (G/E):** The literature documents well that increases in emissions efficiency can
18 lead to multiple benefits (see Table 10.5). Local air pollution reduction is well documented as co-
19 benefit of emissions efficiency measures (Winkler et al., 2007; Bassi et al., 2009; Ren et al., 2012b).
20 Associated health benefits (Aunan et al., 2004; Haines et al., 2009) and reduced ecosystem impacts
21 (please refer to section 7.9.2 for details) are society-wide benefits while reductions in emission-
22 related taxes or payment liabilities (Metcalf, 2009) are specific to industries even though compliance
23 costs might increase (Dasgupta et al., 2000; Mestl et al., 2005; Rivers, 2010). The net effect of these
24 benefits and costs has not been studied comprehensively. Quantification of benefits is often done on
25 a case-by-case basis. For example, Mestl et al. (2005) found that the environmental and health
26 benefits of using electric arc furnaces for steel production in the city of Tiyan (China) could
27 potentially lead to higher benefits than other options, despite being the most costly option. For India
28 a detailed study (Chakraborty and Roy, 2012b) of thirteen energy-intensive industrial units showed
29 that several measures to reduce GHG emissions were adopted because the industries could realise
30 positive effects on their own economic competitiveness, resource conservation such as water, and
31 an enhanced reputation/public image for their commitment to corporate social responsibility
32 towards a global cause.

33 If existing barriers (cf. section 10.9) can be overcome, industrial applications of CCS deployed in the
34 future could provide environmental co-benefits because CCS-enabled facilities have very low
35 emissions rates for critical pollutants even without specific policies being in place for those emissions
36 (Kuramochi et al., 2012b) (see section 7.9.2 and Figure 7.8 for the air pollution effects of CCS
37 deployment in power plants).

38 Mitigations options to reduce PFC emissions from aluminium production, N₂O emissions from adipic
39 and nitric acid production (EPA, 2010a), and PFC emissions from semiconductor manufacturing
40 (ISMI, 2005) have proven to enhance productivity and reduce the cost of production.
41 Simultaneously, these measures provide health benefits and better working conditions for labour
42 and local ambient air quality (Heijnes et al., 1999)¹⁹.

43 **Material efficiency (M/P):** There is a wide range of benefits to be harnessed from implementing
44 material efficiency options. Private benefits to industry in terms of cost reduction (Meyer et al.,
45 2007) can enhance competitiveness, but national and subnational sales revenue might decline in the
46 medium term due to reduction in demand for intermediate products used in manufacturing

¹⁹ See also EPA Voluntary Aluminum Industrial Partnership: <http://www.epa.gov/highgwp/aluminum-pfc/faq.html>.

1 (Thomas, 2003). Material use efficiency increases can often be realized via cooperation in industrial
2 clusters (cf. 10.5), while associated infrastructure development (new industrial parks) and associated
3 cooperation schemes lead to additional societal gains (e.g. more efficient use of land through
4 bundling activities) (Lowe, 1997; Chertow, 2000). With the reduction in need for virgin materials
5 (Allwood et al., 2013; Stahel, 2013) which is also in tandem with waste hierarchy (see Section
6 10.14.2, Figure 10.16) which prioritises prevention, mining-related social conflicts can decrease
7 (Germond-Duret, 2012), health and safety can be enhanced, recycling-related employment can
8 increase, the amount of waste material (see Section 10.14.2.1 and Figure 10.11 going into landfills
9 can decrease, and new business opportunities related to material efficiency can emerge (Clift and
10 Wright, 2000b; Rennings and Zwick, 2002; Widmer et al., 2005; Clift, 2006; Zhang and Wang, 2008b;
11 Walz, 2011; Allwood et al., 2011a; Raghupathy and Chaturvedi, 2013; Menikpura et al., 2013).

12 **Demand reductions (P/S and S):** Demand reduction through adoption of new diverse lifestyles (see
13 Section 10.14.3.2) (Roy and Pal, 2009a; GEA, 2012; Kainuma et al., 2012; Allwood et al., 2013) and
14 implementation of healthy eating (see section 11.4) and sufficiency goals can result in multiple co-
15 benefits related to health that enhance human wellbeing (GEA, 2012). Wellbeing indicators can be
16 developed to evaluate industrial economic activities in terms of multiple effects of sustainable
17 consumption on a range of policy objectives (GEA, 2012).

18 **10.8.2 Technological risks and uncertainties**

19 There are some specific risks and uncertainties with adoption of mitigation options in industry.
20 Potential health, safety and environmental risks could arise from additional mining activities as some
21 mitigation technologies could substantially increase the need for specific materials (e.g. rare earths,
22 see section 7.9.2) and the exploitation of new extraction locations or methods. Industrial production
23 is closely linked to extractive industry (cf. Figure 10.2) and there are risks associated with closing
24 mines if post-closure measures for environmental protection are not adopted due to a lack of
25 appropriate technology or resources. CCS for industry is an example of a technological option
26 subject to several risks and uncertainties (cf. 10.7 and sections 7.5.5, 7.6.4 and 7.9.4 for more in-
27 depth discussion on CO₂ storage, transport and the public perception thereof, respectively).

28 There is a lack of specific literature on accidents and technology failure related to mitigation
29 measures in the industry sector. In general industrial activities are subject to the main categories of
30 risks and emergencies: natural disasters, malicious activities, and unexpected consequences arising
31 from overly complex systems (Mitroff and Alpaslan, 2003; Olson and Wu, 2010). Accident process
32 safety is still a major issue for the chemical industry, for example. Future improvements in process
33 safety will involve a holistic integration of complementary activities and supported by several layers
34 of detail (Pitblado, 2011).

35 **10.8.3 Public perception**

36 From a socio-constructivist perspective the social response to industrial activity depends on three
37 sets of factors related to: 1) the dynamics of regional development and the historical place of
38 industry in the community, 2) the relationship between residents and the industry and local
39 governance capacities, and 3) the social or socio-economic impacts experienced (Fortin and Gagnon,
40 2006). Public hearings and stakeholder participation - especially on environmental and social impact
41 assessments - prior to issuance of permission to operate has become mandatory in almost all
42 countries now, and industry expenditures for social corporate responsibility are now often disclosed.
43 Mitigation measures in the industry sector might be socially acceptable if associated with co-
44 benefits, such as not only reducing GHG emissions but also improving local environmental quality as
45 a whole (e.g. energy efficiency measures that reduce local emissions), are highlighted. Public
46 perception related to mitigation actions can be influenced by national political positions in
47 international negotiations and media.

1 Research on public perception and acceptance with regard to industrial applications of CCS is lacking
2 (for the general discussion of CCS see chapter 7). To date, broad evidence related to whether public
3 perception of CCS for industrial applications will be significantly different from CCS in power
4 generation units is not available since CCS is not yet in place in the industry sector (cf. 10.7).

5 Mining activities have generated social conflicts in different parts of the world (Martinez-Alier, 2001;
6 World Bank, 2007; Germond-Duret, 2012; Guha, 2013). The Latin American Observatory of Mining
7 Conflicts reported more than 150 active mining conflicts in the region, most of which started in the
8 2000s²⁰. Besides this general experience, the potential for interactions between social tensions and
9 mitigation initiatives in this sector are unknown.

10 **10.8.4 Technological spillovers**

11 Spillovers are difficult to measure but existing studies (Bouoiyour and Akhawayn, 2005) show that a
12 technology gap is one of the conditions for positive spillovers. Sections 10.4 and 10.7 have already
13 shown that there is gap between world best practice in energy efficiency and industrial practices in
14 many countries. As such, cross-country investment in mitigation technologies can enhance positive
15 spillovers in host countries. In the industrial technology context, multinational companies try to
16 minimise imitation probability and technology leakage but studies show that through supply chain
17 linkage inter-industry spillover works faster (Kugler, 2006; Bitzer and Kerekes, 2008; Zhao et al.,
18 2010). In general, studies suggest that technology spillovers in the mitigation context depend on
19 additional technology policies besides direct investment (Gillingham et al., 2009; Le and Pomfret,
20 2011; Wang, Deng, et al., 2012; Costantini et al., 2013; Jeon et al., 2013). These results are relevant
21 for investments on industrial mitigation technologies as well.

²⁰ Observatorio de Conflictos Mineros de América Latina. Available at: [http:// www.conflictosmineros.net](http://www.conflictosmineros.net).

1 **Table 10.5:** Overview of potential co-benefits (green arrows) and adverse side effects (orange arrows) of the main mitigation measures in the industry sector.

2 Arrows pointing up/down denote positive/negative effect on the respective objective/concern. Co-benefits and adverse side-effects depend on local
3 circumstances as well as on the implementation practice, pace and scale (see section 6.6.). For possible upstream effects of low-carbon energy supply (incl
4 CCS), see Section 7.9. For possible upstream effects of biomass supply, see Sections 11.7 and 11.13.6. For an assessment of macroeconomic, cross-
5 sectoral effects associated with mitigation policies (e.g., on energy prices, consumption, growth, and trade), see Sections 3.9, 6.3.6, 13.2.2.3 and
6 14.4.2. Numbers correspond to references below table.

Mitigation measures	Effect on additional objectives/concerns		
	Economic	Social (including health)	Environmental
Technical energy efficiency improvements via new processes and technologies	<ul style="list-style-type: none"> ↑ Energy security (via reduced energy intensity) [1, 2, 3, 4, 13, 29, 57]; ↑ Employment impact [14, 15, 19, 28] ↑ Competitiveness and Productivity [4, 5, 6, 7, 8, 9, 10, 11, 12] ↑ Technological spillovers in DCs (due to supply chain linkages) [59, 60, 61] 	<ul style="list-style-type: none"> ↓ Health impact via reduced local pollution [16] ↑ New business opportunities [4, 17-20] ↑ Water availability and quality [26] ↑ Safety, working conditions and job satisfaction [5, 19, 20] 	<ul style="list-style-type: none"> Ecosystem impact via ↓ Fossil fuel extraction [21] ↓ Local air pollution [11, 22-24, 25] and ↓ Waste [11, 27]
CO ₂ and non-CO ₂ emissions intensity reduction	<ul style="list-style-type: none"> ↑ Competitiveness [31, 55] and productivity [52, 53] 	<ul style="list-style-type: none"> ↓ Health impact via reduced local air pollution [30, 31, 32, 33, 53] and better work conditions (PFC from aluminium) [58] 	<ul style="list-style-type: none"> Ecosystem impact via ↓ Local air pollution [4, 25, 30, 31, 34, 52] ↓ Water pollution [54] ↑ Water conservation [56]
Material efficiency of goods, recycling	<ul style="list-style-type: none"> ↓ National sales tax revenue in medium term [35] ↑ Employment impact in waste recycling market [44, 45] ↑ New infrastructure for industrial clusters [36, 37] ↓ Competitiveness in manufacturing [38] 	<ul style="list-style-type: none"> ↑ New business opportunities [11, 39-43] ↓ Local conflicts (reduced resource extraction) [58] ↓ Health impacts and safety concerns [49] 	<ul style="list-style-type: none"> ↓ Ecosystem impact via reduced local air and water pollution, waste material disposal [42, 46] ↓ Use of raw/virgin materials and natural resources implying reduced unsustainable resource mining [47, 48]
Product demand reductions	<ul style="list-style-type: none"> ↓ National sales tax revenue in medium term [35] 	<ul style="list-style-type: none"> ↓ Local conflicts through inequity in consumption ↑ New diverse lifestyle concept [48, 50, 51] 	<ul style="list-style-type: none"> ↓ Post consumption waste [48]

7 [1] (Sovacool and Brown, 2010); [2] (Geller et al., 2006); [3] (Gnansounou, 2008); [4] (Winkler et al., 2007); [5] (Worrell et al., 2003); [6] (Boyd and Pang, 2000); [7]-(May et al., 2013); [8] (Goldemberg, 1998); [9]
8 (Murphy, 2001); [10] (Gallagher, 2006); [11] (Zhang and Wang, 2008a); [12] (Roy et al., 2013); [13] see Section 10.4 and references cited therein; [14] (UNIDO, 2011); [15] (OECD/IEA, 2012); [16] (Zhang et al., 2011);
9 [17] (Nidumolu et al., 2009); [18] (Horbach and Rennings, 2013); [19] (Getzner, 2002); [20] (Wei et al., 2010); [21] (Liu and Diamond, 2005); [22] (Hasanbeigi, Arens, et al., 2013); [23] (Xi et al., 2013); [24] (Chen et al.,
10 2012); [25] (Ren et al., 2012a); [26] (Zhelev, 2005); [27] (Lee and van de Meene, 2013); [28] (Sathaye and Gupta, 2010); [29] (Sathaye and Gupta, 2010); [30] (Mestl et al., 2005); [31] (Chakraborty and Roy, 2012a);
11 [32]-(Haines et al., 2009); [33] (Aunan et al., 2004); [34] (Bassi et al., 2009); [35] (Thomas, 2003); [36] (Lowe, 1997); [37] (Chertow, 2000); [38] (Meyer et al., 2007); [39] (Widmer et al., 2005); [40] (Raghupathy and
12 Chaturvedi, 2013); [41] (Clift and Wright, 2000a); [42] (Allwood et al., 2011b); [43] (Clift, 2006); [44] (Walz, 2011); [45] (Rennings and Zwick, 2002); [46] (Menikpura et al., 2013); [47] (Stahel, 2013); [48] (Allwood et
13 al., 2013); [49] (GEA, 2012); [50] (Kainuma et al., 2012); [51] (Roy and Pal, 2009b); [52] (EPA, 2010b); [53] (ISMI, 2005); [54] (Heijnes et al., 1999); [55] (Rivers, 2010); [56] (Chakraborty and Roy, 2012b); [57] (Sarkar
14 et al., 2003); [58] (Germond-Duret, 2012); [59] (Kugler, 2006); [60] (Bitzer and Kerekes, 2008); [61] (Zhao et al., 2010).

10.9 Barriers and opportunities

Besides uncertainties in financial costs of mitigation options assessed in 10.7, a number of non-financial barriers and opportunities assessed in this section hinder or facilitate implementation of measures to reduce GHG emissions in industry. Barriers must be overcome to allow implementation (see Flannery and Kheshgi, 2005), however, in general they are not sufficiently captured in integrated assessment model studies and scenarios (cf. 10.10). Barriers that are often common across sectors are given in Chapter 3. Table 10.6 summarizes barriers and opportunities for the major mitigation options listed in 10.4.

Typically, the following categories of barriers and opportunities can be distinguished:

- Technology: includes maturity, reliability, safety, performance, cost of technology options and systems, and gaps in information
- Physical: includes availability of infrastructure, geography, and space available
- Institutional and legal: includes regulatory frameworks, and institutions that may enable investment
- Cultural: includes public acceptance, workforce capacity (e.g. education, training, and knowledge), and cultural norms.

10.9.1 Energy efficiency for reducing energy requirements (E/M)

Even though energy consumption can be a significant cost for industry, a number of barriers limit industrial sector steps to minimize energy use via energy efficiency measures. These barriers include: failure to recognize the positive impact of energy efficiency on profitability, short investment payback thresholds (2-8 years (IEA, 2012e)), industrial organizational and behavioral barriers to implementing change, limited access to capital, impact of non-energy policies on energy efficiency, public acceptance of unconventional manufacturing processes, and a wide range of market failures (Bailey et al., 2009; IEA, 2009d). While large energy-intensive industries -- such as iron and steel, and mineral processing -- are often aware of potential cost savings and consider energy efficiency in investment decisions, this is less common in the commercial and service sectors where the energy cost share is usually low or for smaller companies where overhead costs for energy management and training personnel can be prohibitive (UNIDO, 2011; Ghosh and Roy, 2011; Schleich and Gruber, 2008; Fleiter, Schleich, et al., 2012; Hasanbeigi et al., 2009). Of course, investment decisions also consider investment risks which are generally not reflected in cost estimates assessed in 10.7. The importance of barriers depends on specific circumstances. For example, by surveying the Swedish foundry industry, (Rohdin et al., 2007) found that access to capital was reported to be the largest barrier, followed by technical risk and other barriers.

Cogeneration or combined heat and power (CHP) is an energy efficiency option that can not only reduce GHG emissions by improving system energy efficiency, but can also reduce system cost and decrease dependence on grid power. For industry, however, (IEA, 2009d) CHP faces a complex set of economic, regulatory, social and political barriers that restrain its wider use including: market restriction securing a fair market value for electricity exported to the grid; high upfront costs compared to large power plants; difficulty concentrating suitable heat loads and lack of integrated planning; grid access; non-transparent and technically demanding interconnection procedures; lack of consumer and policymaker knowledge about CHP energy, cost and emission savings; and industry perceptions that CHP is an investment outside their core business. Regulatory barriers can stem from taxes, tariffs, or permitting. For a cogeneration project of an existing facility, electricity price paid to a cogeneration facility is the most important variable determining the project's success -- more so than capital costs, operating and maintenance cost and even fuel costs (Meidel, 2005). Prices are affected by rules for electricity markets, which differ from region to region, can form either incentives or barriers for cogeneration (Meidel, 2005).

10.9.2 Emissions efficiency, fuel switching and carbon capture and storage (G/E)

There are a number of challenges associated with feedstock and energy substitution in industry. Waste materials and biomass as fuel and feedstock substitutes are limited by their availability, hence competition could drive up prices and make industrial applications less attractive (IEA, 2009b). A decarbonised power sector would offer new opportunities to reduce CO₂ intensity of some industrial processes via use of electricity, however, decarbonisation of power also has barriers (assessed in 7.9).

The application of CCS to the industries covered in this chapter share many of the barriers to its application to power generation (see 7.9). Barriers for application of CCS in industry, include: space constraints when applied in retrofit situations (CONCAWE, 2011), high capital costs and long project development times, investment risk associated with poorly defined liability, the trade-exposed nature of many industries which can limit viable CCS business models, current lack in general of financial incentives to offset the additional cost of CCS, and the immaturity of CO₂ capture technology for cement, iron and steel, and petrochemical industries (Khesghi et al., 2012).

10.9.3 Material efficiency (M/P)

There are technically feasible opportunities for improved material efficiency in industry (Allwood et al., 2011a). Barriers to a circular economy which is a growing model across various countries and aims systematically for the fulfilment of the hierarchy principles of material efficiency “reduce, reuse, recycle” (cf. Appendix: waste), however, include lack of human and institutional capacities to encourage management decisions and public participation (Geng and Doberstein, 2008), and fragmented and weak institutions (Geng, Wang, et al., 2010). Improving material efficiency by integration of different industries (cf. 10.5) is often limited by specific local conditions, infrastructure requirements (e.g. pipelines) and the complexity of multiple users (Geng, Wang, et al., 2010).

10.9.4 Product demand reduction (P/S)

Improved product design can help to extend product lifetime but may not satisfy current user preferences, which can lead to the replacement of a functioning product by a new one (van Nes and Cramer, 2006; Allwood et al., 2011a). On the other hand, newer products result in lower operational emissions (e.g. improved energy efficiency), so longer product lifetimes might not automatically lead to lower overall emissions. For specific products such as washing machines it might be reasonable to replace them before their end-of-life and to make use of more efficient substitutes (Scholl et al., 2010; Intlekofer et al., 2010; Fischer et al., 2012; Agrawal et al., 2012).

Businesses are rewarded for growing sales volumes and can prefer process innovation over product innovation (e.g. EIO, 2011, 2012). Existing markets generally do not take into account negative externalities associated with resource use nor do they adequately incorporate the risks of resource-related conflicts (Bleischwitz et al., 2012; Transatlantic Academy, 2012), yet existing national accounting systems based on GDP indicators also support the pursuit of actions and policies that aim to increase demand spending for more products (Jackson, 2009; Roy and Pal, 2009b). Labour unions often have an ambivalent position in terms of environmental policies and partly see environmental goals as threat for their livelihood (Räthzel and Uzzell, 2012).

10.9.5 Non-CO₂ greenhouse gases (G/E)

Non-CO₂ greenhouse gas emissions are an important contributor to industry process emissions (note that emissions of CO₂ from calcination are another important contributor: for barriers to controlling these emissions by CO₂ capture and storage see 10.9.2). Barriers to preventing or avoiding the release of HFCs, CFCs, HCFCs, PFC, SF₆ in industry and from its products include: lack of awareness of alternative refrigerants and lack of guidance as to their use in a given or new system (UNEP and EC, 2010); lack of certification and control of leakage of HFCs from refrigeration (Heijnes et al., 1999); cost of recycled HFCs in markets where there is direct competition from newly produced HFCs (Heijnes et al., 1999); lack of information and communication and education about solvent

1 replacements (Heijnes et al., 1999) (IPCC/TEAP, 2005); cost of adaptation of existing aluminium
2 production for PFC emission reduction and the absence of lower cost technologies in such situations
3 (Heijnes et al., 1999); cost of incineration of HFCs emitted in HCFC production (Heijnes et al., 1999);
4 regulatory barriers to alternatives to some HFC use in aerosols (IPCC/TEAP, 2005). (UNEP, 2010)
5 found that there are technically and economically feasible substitutes for HCFCs, however,
6 transitional costs remain a barrier for smaller enterprises.

7 **10.10 Sectoral implications on transformation pathways and sustainable** 8 **development**

9 This section assesses transformation pathways for the industry sector over the 21st century by
10 examining a wide range of published scenarios. This section draws conclusions from scenarios
11 generated by integrated models assessed in Chapter 6 (see Table 6.1) which span a wide range of
12 possible energy future pathways and which rely on a wide range of assumptions (e.g. population,
13 economic growth, policies, and technology development and its acceptance). Against that
14 background, scenarios for the industrial sector over the 21st century associated with different
15 atmospheric CO₂eq concentrations in 2100 are assessed in 10.10.1 and corresponding implications
16 for sustainable development and investment are assessed in 10.10.2 from a sector perspective.

17 **10.10.1 Industry transformation pathways**

18 The different possible trajectories for industry final energy demand (globally and for different
19 regions), emissions, and carbon intensity under a wide range of CO₂eq concentrations over the 21st
20 century are shown in Figure 10.11., Figure 10.12. and Figure 10.13.²¹. These scenarios exhibit
21 economic growth over the 21st century as well as growth in the industry sector. Detailed scenarios of
22 the industry sector which extend to 2050 exhibit increasing material production -- e.g. iron/steel and
23 cement (IEA, 2009b; Akashi et al., 2013; Sano, Akimoto, et al., 2013; Sano, Wada, et al., 2013).
24 Scenarios generated by general equilibrium models which include economic feedbacks (see Table
25 6.1) implicitly include changes in material flow due to, for example, changes in prices that may be
26 driven by a price on carbon; however, these models do not generally provide detailed subsectoral
27 material flows. Options for reducing material demand and inter-input substitution elasticities (Roy et
28 al., 2006; Sanstad et al., 2006) are used with various assumptions in the models which can better be
29 characterized as gaps in integrated assessment models currently in use.

30 Final energy (FE) demand from industry increases in most scenarios, as seen in Figure 10.11(a) driven
31 by the growth of the industry sector; however, FE is weakly dependent on the CO₂eq concentration
32 in 2100 of the scenarios, and the range of FE demand spanned by the scenarios becomes wide in the
33 latter half of the century (compare also fig. 6.37 in section 6.8). In these scenarios, energy
34 productivity improvements help to limit the increase in FE. For example, results of the DNE21+ and
35 AIM models include a 56% and 114% increase in steel produced from 2010 to 2050 and a decrease in
36 FE per unit production of 20-22% and 28-34% (these are the ranges spanned by the reference, 550e
37 and 450e scenarios for each model), respectively (Akashi et al., 2013; Sano, Akimoto, et al., 2013;
38 Sano, Wada, et al., 2013). While energy efficiency of industry improves with time, the growth of CCS
39 in some scenarios leads to

²¹ This section builds upon emissions scenarios, which were collated by Chapter 6 in the AR5 scenario database (see Section 6.2.2), and compares them to detailed scenarios for industry referenced in this section. The scenarios included both baseline and mitigation scenarios. As described in more detail in Section 6.3.2, the scenarios shown in this section are categorized into bins based on 2100 concentrations: between 430- 530 ppm CO₂eq, 530-650 ppm CO₂eq, , and >650 ppm CO₂eq by 2100. The relation between these bins of emission scenarios and the increase in global mean temperature since pre-industrial times is reviewed in Section 6.3.2..

1 **Table 10.6:** Barriers (-) and opportunities (+) for greenhouse gas emission reduction options in industry. References and discussion appear in respective sub-
 2 sections of 10.9.

	Energy Efficiency for reducing energy requirements	Emissions efficiency, fuel switching and CCS	Material efficiency	Product demand reduction	Non-CO₂ GHGs
Technological Aspects: Technology	<ul style="list-style-type: none"> + many options available - technical risk + cogeneration mature in heavy industry - non-transparent and technically demanding interconnection procedures for cogeneration 	<ul style="list-style-type: none"> + fuels and technologies readily available - retrofit challenges + large potential scope for CCS in cement production, iron and steel, and petrochemicals - limited CCS technology development, demonstration and maturity for industry applications 	<ul style="list-style-type: none"> + options available 	<ul style="list-style-type: none"> - slower technology turnover can slow technology improvement and operational emission reduction 	<ul style="list-style-type: none"> +/- approaches and technologies available for some sources - lack of lower cost technology for PFC emission reduction in existing aluminium production plants
Technological Aspects: Physical	<ul style="list-style-type: none"> + less energy and fuel use, lower cooling needs, smaller size - concentrating suitable heat loads for cogeneration - retrofit constraints on cogeneration 	<ul style="list-style-type: none"> - lack of sufficient feedstock to meet demand - CCS retrofit constraints - lack of CO₂ pipeline infrastructure - limited scope and lifetime for industrial CO₂ utilization 	<ul style="list-style-type: none"> + reduction in raw and waste materials - transport infrastructure and industry proximity for material/waste reuse 	<ul style="list-style-type: none"> + reduction in raw materials and disposed products 	<ul style="list-style-type: none"> - lack of control of HFC leakage in refrigeration systems
Institutional and Legal	<ul style="list-style-type: none"> - impact of non-energy policies + energy efficiency policies (10.11) - market barriers - regulatory, tax/tariff and permitting of cogeneration +/- grid access for cogeneration 		<ul style="list-style-type: none"> - fragmented and weak institutions 	<ul style="list-style-type: none"> - regulatory and legal instruments generally do not take account of externalities 	<ul style="list-style-type: none"> - lack of certification of refrigeration systems - regulatory barriers to HFC alternatives in aerosols
Cultural	<ul style="list-style-type: none"> - lack of trained personnel +/- attention to energy efficiency - lack of acceptance of unconventional manufacturing processes - cogeneration outside core business - lack of consumer and policymaker knowledge of cogeneration 	<ul style="list-style-type: none"> - social acceptance of CCS 	<ul style="list-style-type: none"> +/- public participation - human capacity for management decisions 	<ul style="list-style-type: none"> +/- user preferences drive demand 	<ul style="list-style-type: none"> - lack of information/education about solvent replacements - lack of awareness of alternative refrigerants
Financial	<ul style="list-style-type: none"> - access to capital and short investment payback requirements - high overhead costs for small or less energy intensive industries +/- factoring in efficiency into investment decisions (e.g. energy management) + cogeneration economic in many cases +/- market value of grid power for cogeneration - high capital cost for cogeneration 	<ul style="list-style-type: none"> - lack of sufficient financial incentive for widespread CCS deployment - liability risk for CCS - high CCS capital cost and long project development times 	<ul style="list-style-type: none"> - upfront cost and potentially longer payback period +reduced production costs 	<ul style="list-style-type: none"> - businesses, governments and labour favour increased production 	<ul style="list-style-type: none"> - recycled HFCs not cost competitive with new HFCs - cost of HFC incineration

1 increases in FE demand. Growth of final energy for cement production to 2050, for example, is seen
2 in Figure 10.11(a) due to energy required for CCS in the cement industry mitigation scenarios (i.e.,
3 going from AIM cement >650 ppm CO₂eq scenario to the <650 ppm CO₂eq scenarios).

4 Figure 10.12. shows the regional breakdown of final energy demand by world regions for different
5 scenarios for the industrial sector. Over the 21st century, scenarios indicate that the growth of
6 industry FE demand continues to be greatest in Asia, followed by the Middle East and Africa,
7 although at a slower growth rate than seen over the last decade (see section 10.3). The OECD1990,
8 Latin America, and Reforming Economies regions are expected to comprise a decreasing fraction of
9 the world's industrial FE.

10 After 2050, emissions from industry, including indirect emissions resulting from industrial electricity
11 demand become very low and in some scenarios even negative as seen in Figure 10.11(b). The
12 emission intensity of FE shown in Figure 10.11(c) decreases in most scenarios over the century, and
13 decreases more strongly for low CO₂eq concentration levels. A decrease in emission intensity is
14 generally the dominant mechanism for decrease in direct plus indirect emissions in the <650 ppm
15 CO₂eq scenarios shown in Figure 10.11. In scenarios with strong decreases in emission intensity, this
16 is generally due to some combination of application of CCS to direct industry emissions, and a shift
17 to a lower-carbon carrier of energy – for example, a shift to low- or negative-carbon sources of
18 electricity. Low carbon electricity is assessed in Chapter 7 and bioenergy with CCS -- which could in
19 theory result in net CO₂ removal from the atmosphere -- is assessed in Chapter 7 and 11.13.3 and
20 11.13.5.

21 Figure 10.13. shows the projected changes in the shares of industry sector energy carriers –
22 electricity, solids (primarily coal), and liquids, gases and hydrogen -- from 2010 to 2100 for 120
23 scenarios (compare also fig. 6.38 in section 6.8 with low carbon fuel shares in industrial final energy).
24 Scenarios for all CO₂eq concentration levels show an increase in the share of electricity in 2100
25 compared to 2010, and generally show a decrease in the share of liquids/gases/hydrogen. Some of
26 the <650 ppm CO₂eq scenarios show an increase in the share of solids in 2100 compared to 2010 and
27 some show a decrease. For the >650 ppm CO₂eq scenarios, the change in shares from 2010 to 2100
28 is generally smaller than the change in shares for the <650 ppm CO₂eq scenarios. A shift towards
29 solids could lead to reduced emissions if the scenarios include the applicatin of CCS to the emissions
30 from solids. A shift towards electricity could lead to reduced emissions if the electricity generation is
31 from low emission energy sources. The strong decrease in indirect emissions from electricity
32 demand in most 430-530 ppm CO₂eq scenarios is shown in figure 6.33 (compare chapter 6.8), with
33 electricity emissions already negative in some scenarios by 2050. Each pathway implies some degree
34 of lock-in of technology types and their supporting infrastructure, which has important implications;
35 e.g., iron/steel in the BOF route might follow a pathway with a higher solid fuel share but with CCS
36 for direct emissions reduction by the industry. A decarbonized power sector provides the means to
37 reduce the emission intensity of electricity use in the industrial sector, but barriers, such as a lack of
38 a sufficient carbon price, exist (IEA, 2009b; Bassi et al., 2009) Barriers to decarbonisation of
39 electricity are discussed in more detail in Section 7.10.

40 The IEA (2012d) 2DS scenario (Figure 10.14) shows a primary contribution to mitigation in 2050 from
41 energy efficiency followed by recycling and energy recovery, fuel and feedstock switching, and a
42 strong application of CCS to direct emissions. CCS has limited application before 2030, since CO₂
43 capture has yet to be applied at commercial scale in major industries such as cement or iron/steel
44 and faces various barriers (cf. Section 10.9). Increased application of CCS is a precondition for rapid
45 transitions and associated high levels of technology development and investment as well as social
46 acceptance. The AIM 450 CO₂eq scenario (Akashi et al., 2013) has, for example, a stronger
47 contribution from CCS than the IEA 2DS from 2030 onward, whereas the DNE21+ 450 ppm CO₂eq
48 scenario (Sano, Akimoto, et al., 2013; Sano, Wada, et al., 2013) has a weaker contribution as shown
49 in Figure 10.14. These more detailed industry sector scenarios fall within the range of the full set of
50 scenarios shown in Figure 10.11.

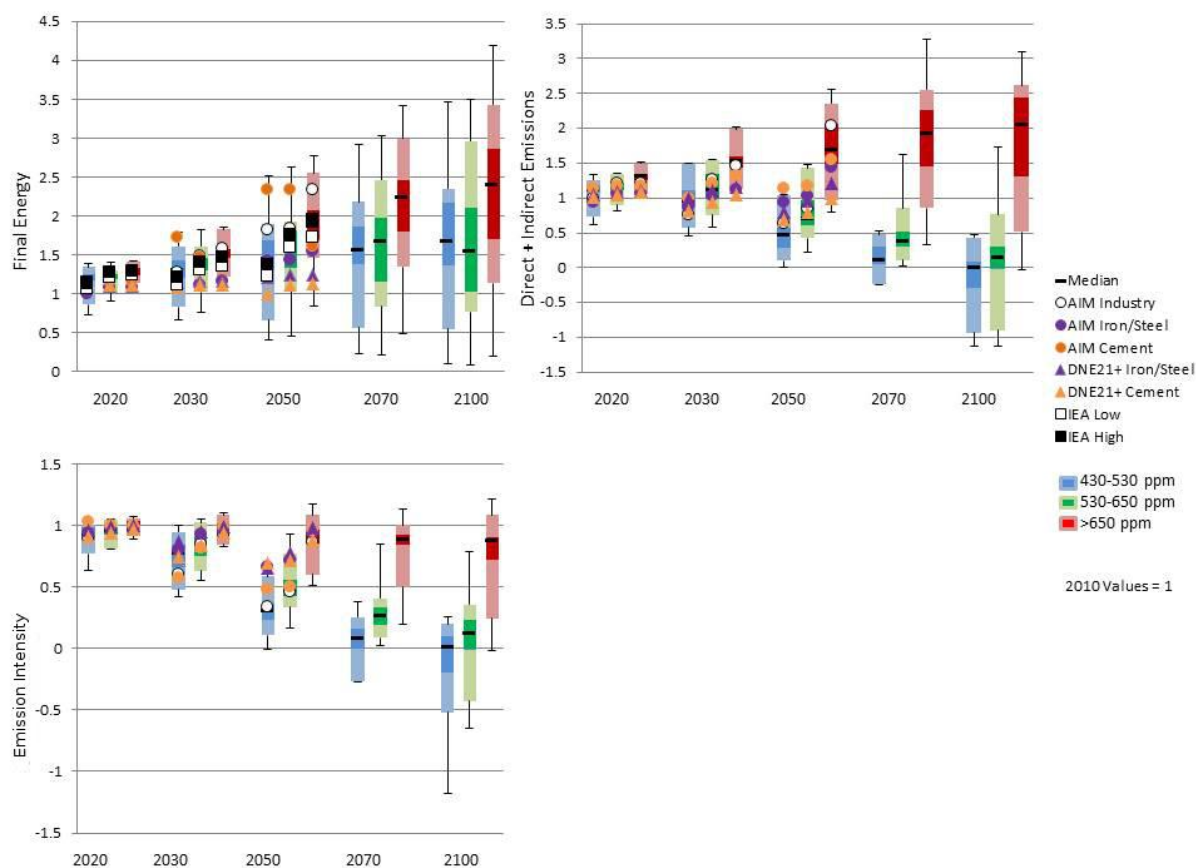
1 **10.10.2 Transition, sustainable development and investment**

2 Transitions in industry will require significant investment and offer opportunities for sustainable
3 development (e.g. employment). Investment and development opportunities may be greatest in
4 regions where industry is growing. Investment in new facilities provides the opportunity to
5 “leapfrog”, or avoid the use of less-efficient higher emissions technologies present in existing
6 facilities, offering the opportunity for more sustainable development (for discussion of co-benefits
7 and adverse side-effects when implementing mitigation options, see Section 10.8).

8 The wide range of scenarios imply that there will be massive investments in the industry sector over
9 the 21st century. Mitigation scenarios generally imply an even greater investment in industry with
10 shifts in investment focus. For example, due to an intensive use of mitigation technologies in the
11 IEA’s Blue Scenarios (IEA, 2009d), global investments in industry are 2-2.5 trillion USD higher by the
12 middle of the century than in the reference case; successfully deploying these technologies requires
13 not only consideration of competing investment options, but also removal of barriers and seizing
14 new opportunities (see Section 10.9).

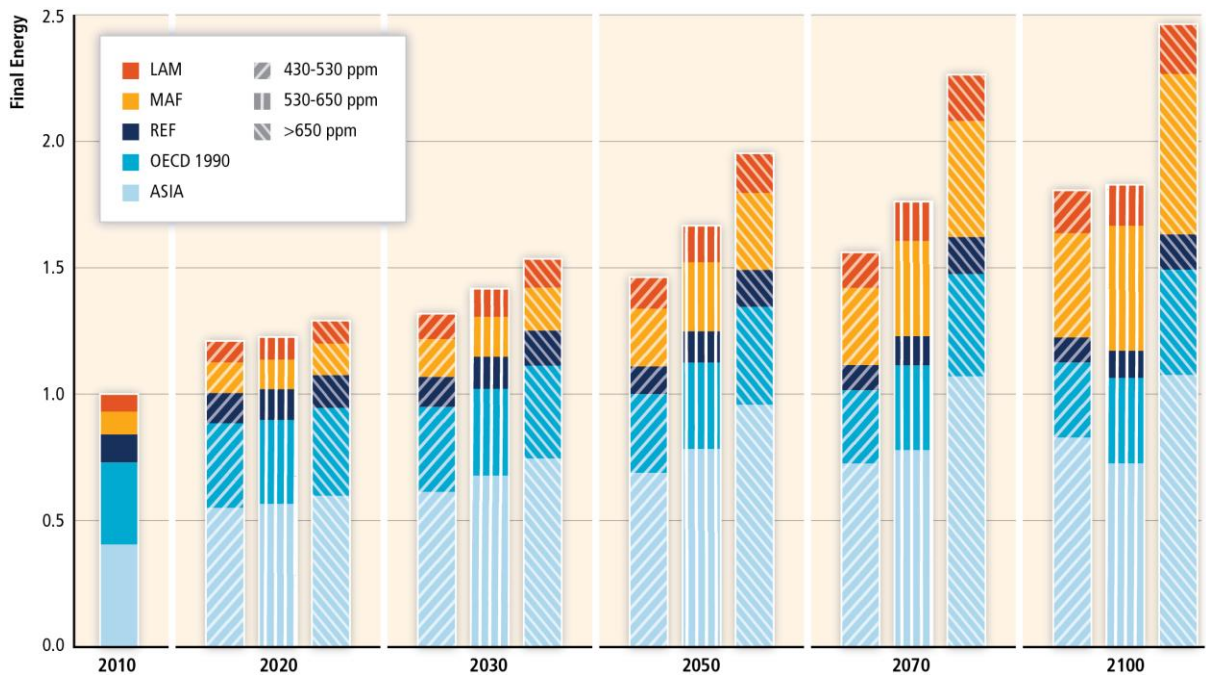
15 The stringent mitigation scenarios discussed in Section 10.10.1 envisage emission intensity
16 reductions, in particular due to deployment of CCS. However, public acceptance of widespread
17 diffusion of CCS might hinder the realization of such scenarios. Taking the potential resistance into
18 account, some alternative mitigation scenarios may require reduction of energy service demand
19 (Kainuma et al., 2013). For the industry sector, options to reduce material demand or reduce
20 demand for products becomes important as the latter does not rely on investment challenges
21 although they face a different set of barriers and can have high transaction costs (cf. Section 10.9).

22 Industry-related climate change mitigation options vary widely and may positively or negatively
23 affect employment. Identifying mitigation options that enhance positive effects (e.g. due to some
24 energy efficiency improvements) and minimize the negative outcomes is therefore critical. Some
25 studies have argued that climate change mitigation policies can lead to unemployment and
26 economic downturn (e.g. Babiker and Eckaus, 2007; Chateau et al., 2011) because such policies can
27 threaten labour demand (e.g. Martinez-Fernandez et al., 2010) and can be regressive (Timilsina,
28 2009). On the other hand, other studies suggest that environmental regulation could stimulate eco-
29 innovation and investment in more efficient production techniques and result in increased
30 employment (OECD, 2009). Deployment of efficient energy technologies can indeed lead to higher
31 employment (Wei et al., 2010; UNIDO, 2011) depending on how redistribution of investment funds
32 takes place within an economy (Sathaye and Gupta, 2010).

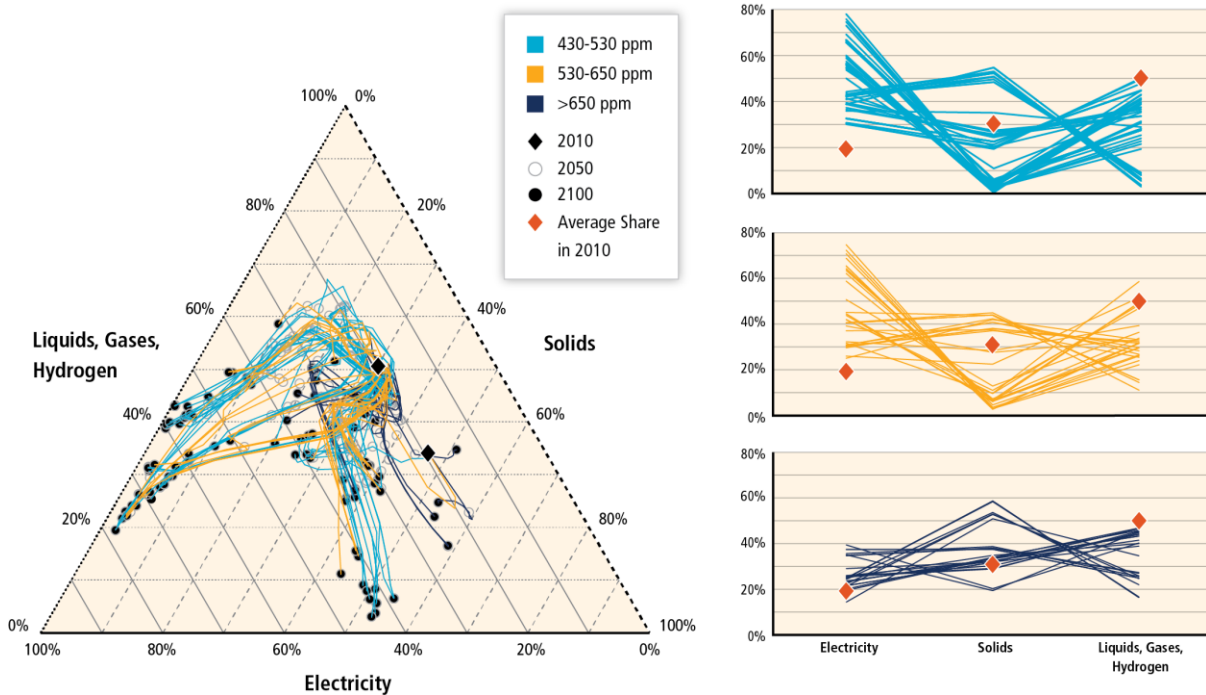


1

2 **Figure 10.11.** Industry sector scenarios over the 21st century that lead to low (430-530 ppm CO₂eq),
3 medium (530-650 ppm CO₂eq) and high (>650 ppm CO₂eq) atmospheric CO₂eq concentrations in
4 2100 (see Table 6.3 for definitions of categories). All results are indexed relative to 2010 values for
5 each scenario. Panels show: (a) final energy demand; (b) direct plus indirect CO₂eq emissions; (c)
6 emission intensity (emissions from (b) divided by energy from (a)). Indirect emissions are emissions
7 from industrial electricity demand. The median scenario (horizontal line symbol) surrounded by the
8 darker colour bar (inner quartiles of scenarios) and lighter bar (full range) represent those 120
9 scenarios assessed in Chapter 6 with model default technology assumptions which submitted detailed
10 final energy and emissions data for the industrial sector; whiskers show the full range of scenarios
11 including an additional 408 alternate economic, resource, and technology assumptions (e.g. altering
12 the economic and population growth rates, excluding some technology options or increasing response
13 of energy efficiency improvement). Symbols are provided for selected scenarios for industry and
14 industry sub-sectors (iron and steel, and cement) for the IEA ETP (IEA, 2012d), AIM Enduse model
15 (Akashi et al., 2013 and Table 6.1) and DNE21+ (Sano, Akimoto, et al., 2013; Sano, Wada, et al.,
16 2013 and Table 6.1) for their baseline, 550 ppm and 450 ppm CO₂eq scenarios to 2050.

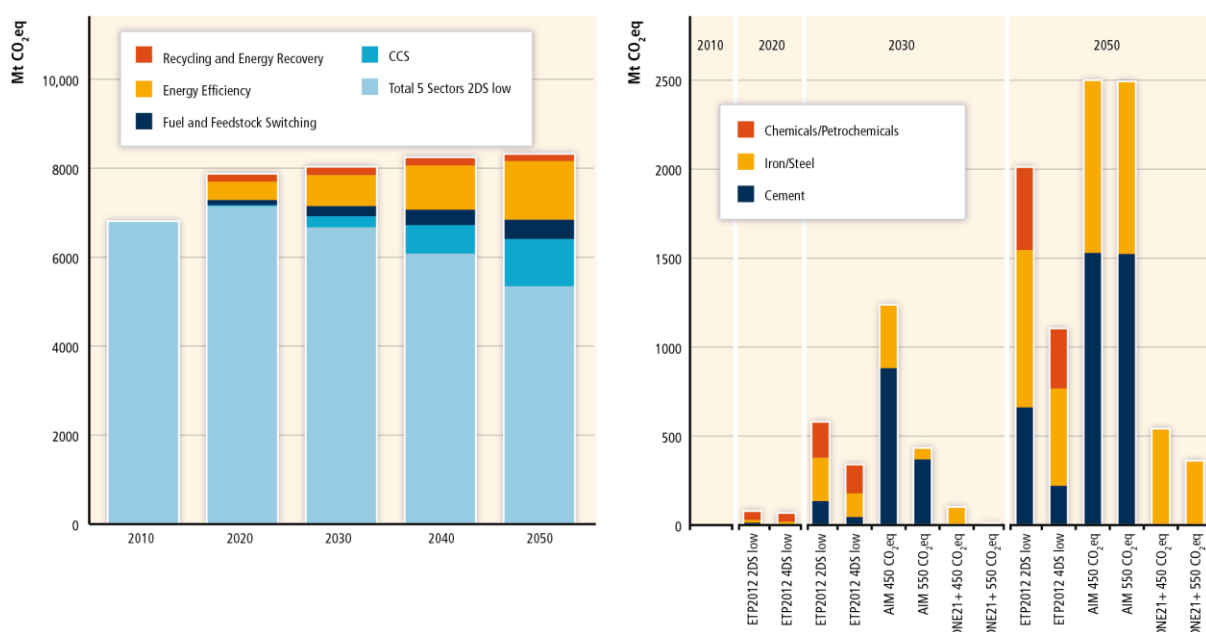


1
2 **Figure 10.12.** Final energy demand from the industry sector shown for the five RCP regions (see
3 Annex II for definition) over the 21st century. Bars are compiled using information from 105 of those
4 120 scenarios assessed in Chapter 6 with model default technology assumptions which submitted
5 detailed final energy and emissions data for the industrial sector. Bar height corresponds to the
6 median scenario with respect to final energy demand relative to 2010; breakdown fractions
7 correspond to the mean of scenarios.



8
9 **Figure 10.13.** The ternary panel on left provides the industry final energy share trajectories across
10 three groups of energy carriers: electricity, solids, and liquids-gases-hydrogen. The path of each
11 scenario's trajectory is shown by a single line with symbols at the start in 2010 (the diamond towards
12 the lower right accounts for 3 of 120 trajectories generated from one model that start in 2010 at a
13 higher solids and lower liquids, gases, hydrogen share than the remainder of the trajectories which
14 start at the upper diamond), in 2050 and at the end in 2100. The lines in the three panels on the right
15 show the shares of energy carriers for each of the trajectories in the ternary diagram in 2100; the
16 diamonds show the average share across a panel's models in 2010. Results are shown for those 120

- 1 scenarios assessed in Chapter 6 with model default technology assumptions which submitted detailed
 2 final energy and emissions data for the industrial sector.



3
 4 **Figure 10.14.** Mitigation of direct CO₂eq annual emissions in five major industrial sectors: iron/steel,
 5 cement, chemicals/petrochemicals, pulp/paper, and aluminium. a) Results from IEA scenarios (IEA,
 6 2012d), broken down by mitigation option. The top of the bar shows the IEA 4DS low demand
 7 scenario, the bottom bar is the 2DS low demand scenario. The bar layers show the mitigation options
 8 that contribute to the emission difference from the 4DS to the 2DS low demand scenario. b) Mitigation
 9 by CCS of direct industrial emissions in IEA, AIM Enduse (Akashi et al., 2013 and Table 6.1) and
 10 DNE21+ (Sano, Akimoto, et al., 2013; Sano, Wada, et al., 2013 and Table 6.1) scenarios are shown
 11 for those subsectors where CCS was reported.

12 10.11 Sectoral policies

13 It is important to note that there is no single policy that can address the full variety of mitigation
 14 options for the industry sector. In addition to overarching policies (cf. chapter 15 in particular and
 15 chapters 14 and 16), combinations of sectoral policies are needed. The diverse and relatively even
 16 mix of policy types in the industrial sector reflects the fact that there are numerous barriers to
 17 energy and material efficiency in the sector (cf. section 10.9), and that industry is quite
 18 heterogeneous. In addition, the level of energy efficiency of industrial facilities varies significantly,
 19 both within subsectors and within and across regions. Most countries or regions use a mix of policy
 20 instruments, many of which interact. For example, energy audits for energy-intensive manufacturing
 21 firms are also regularly combined with voluntary/negotiated agreements and energy management
 22 schemes (Anderson and Newell, 2004; Price and Lu, 2011; Rezessy and Bertoldi, 2011; Stenqvist and
 23 Nilsson, 2012). Tax exemptions are often combined with an obligation to conduct energy audits
 24 (Tanaka, 2011). Current practice acknowledges the importance of policy portfolios (e.g. (Brown et
 25 al., 2011)), as well as the necessity to consider national contexts and unintended behaviour of
 26 industrial companies. In terms of the latter, carbon leakage is relevant in the discussion of policies
 27 for industry (for a more in-depth analysis of carbon leakage see Chapter 5).

28 So far only a few national governments have evaluated their industry-specific policy mixes (Reinaud
 29 and Goldberg, 2011). For the UK, (Barker et al., 2007) modeled the impact of the UK Climate Change
 30 Agreements (CCAs) and estimated that from 2000 to 2010 they would result in a reduction of total
 31 final demand for energy of 2.6% and a reduction in CO₂ emissions of 3.3%. The CCAs established
 32 targets for industrial energy-efficiency improvements in energy-intensive industrial sectors; firms
 33 that met the targets qualified for a reduction of 80% on the Climate Change Levy (CCL) rates on

1 energy use in these sectors. (Barker et al., 2007) also show that the macro-economic effect on the
2 UK economy from the policies was positive.

3 In addition to dedicated sector-specific GHG mitigation policies, co-benefits (cf. section 10.8 and this
4 report's framing chapters) should be considered. Local air quality standards have an indirect effect
5 on GHG mitigation as they set incentives for substitution of inefficient production technologies.
6 Given the priorities of many governments, these indirect policies have played a relatively more
7 effective role than climate policies (e.g. in India Roy, 2010).

8 **10.11.1 Energy efficiency (E/M)**

9 The use of energy efficiency policy in industry has increased appreciably in many IEA countries as
10 well as major developing countries since the late 1990s (Roy, 2007; Worrell et al., 2009; Tanaka,
11 2011; Halsnæs et al., 2012). A review of 575 policy measures found that, as of 2010, information
12 programs are the most prevalent (40%), followed by economic instruments (35%), and measures
13 such as regulatory approaches and voluntary actions (24%) (Tanaka, 2011). Identification of energy
14 efficiency opportunities through energy audits is the most popular measure, followed by subsidies,
15 regulations for equipment efficiency, and voluntary/negotiated agreements. A classification of the
16 various types of policies and their coverage are shown in Figure 10.15. and experiences in a range of
17 these policies are analyzed below.

18 GHG cap-and-trade and carbon tax schemes that aim to enhance energy efficiency in energy-
19 intensive industry have been established in developed countries, particularly in the last decade, and
20 are recently emerging in some developing countries. The largest example of these economic
21 instruments by far is the European Emissions Trading Scheme (ETS). A more in-depth analysis of
22 these overarching mechanisms is provided in Chapter 15.

23 Among regulatory approaches, regulations and energy efficiency standards for equipment have
24 increased dramatically since 1992 (Tanaka, 2011). With regards to target-driven policies, one of the
25 key initiatives for realizing the energy intensity reduction goals in China was the Top-1000 Energy-
26 Consuming Enterprises program that required the establishment of energy-saving targets, energy
27 use reporting systems and energy conservation plans, adoption of incentives and investments, and
28 audits and training. The program resulted in avoided CO₂ emissions of approximately 400 MtCO₂
29 compared to a business-as-usual baseline, and has been expanded to include more facilities under
30 the new Top-10,000 enterprise programme. (Lin et al., 2011; Price et al., 2011; NDRC, 2011b)

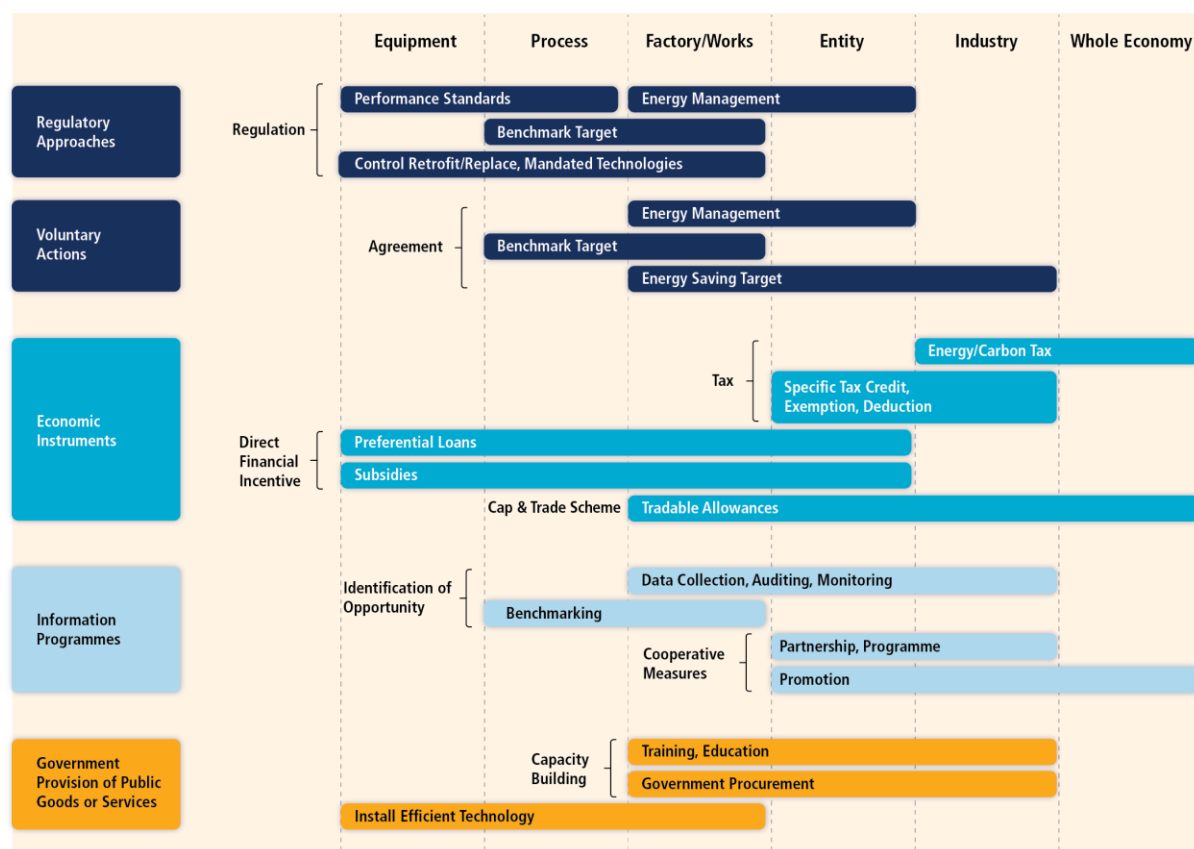


Figure 10.15. Selected policies for energy efficiency in industry and their coverage (from Tanaka, 2011).

Many firms (in particular SMEs) with rather low energy costs as a share of their revenue allocate fewer resources to improving energy efficiency, resulting in a low level of knowledge about the availability of energy-efficiency options (Gruber and Brand, 1991; Ghosh and Roy, 2011). Energy audits help to overcome such information barriers (Schleich, 2004) and can result in the faster adoption of energy-efficient measures (Fleiter, Gruber, et al., 2012). The effectiveness of 22 industrial energy auditing programmes in 15 countries has been reviewed by (Price and Lu, 2011), who give recommendations on the success factors (e.g. use of public databases for benchmarking, use of incentives for participation in audits).

Energy Management Systems (EnMS) are a collection of business processes, carried out at plants and firms, designed to encourage and facilitate systematic improvement in energy efficiency. The typical elements of EnMS include maintenance checklists, measurement processes, performance indicators and benchmarks, progress reporting, and on-site energy managers (McKane, 2007). The adoption of EnMS schemes in industry can be mandatory, as in Japan, Italy, Turkey or Portugal (Tanaka, 2011) or voluntary, and can be guided by standards, such as the international standard ISO 50001²². Backlund et al. and Thollander and Palm (2012; 2013) argue that improvement in practices identified by EnMS and audits should be given a greater role in studies of potential for energy efficiency, as most studies concentrate only on the technological and economical potentials.

There are a number of case studies that argue for the environmental and economic effectiveness of EnMS and energy audits (Anderson and Newell, 2004; Ogawa et al., 2011; Shen et al., 2012). Some studies report very quick payback for energy efficiency investments identified during such assessments (Price et al., 2008). A program in Germany offering partial subsidies to SMEs for energy audits was found to have saved energy at a rate equivalent to 1.6-2.1 USD/tCO₂ (Gruber, E. et al.,

²² <http://www.iso.org/iso/home/standards/management-standards/iso50001.htm>.

2011). The energy audit program by the Energy Conservation Centre of Japan (ECCJ), was found to provide positive net benefits for society, defined as the net benefit to private firms minus the costs to government, of 61 USD/t-CO₂ (Kimura, 2009). On the other hand, there are also studies that report mixed results of some mandatory EMS and energy audits, where some companies did not achieve any energy efficiency improvements (Kimura and Noda, 2010).

Many countries use benchmarking to compare energy use among different facilities within a particular sector (Tanaka, 2008; Price and McKane, 2009). In the Netherlands, the Benchmarking Covenants encourage companies to compare themselves to others and to commit to becoming among the most energy-efficient in the world. High-quality energy efficiency data for benchmarking is often lacking (Saygin, Worrell, et al., 2011b).

Negotiated or voluntary agreements (VAs) have been found in various assessments to be effective and cost-efficient (Rezessy and Bertoldi, 2011). Agreement programs (e.g. in Ireland, France, The Netherlands, Denmark, UK, Sweden) were often responsible for increasing the adoption of energy-efficiency and GHG mitigation technologies by industries beyond what would have been otherwise adopted without the programs (Price et al., 2010; Stenqvist and Nilsson, 2012). Some key factors contributing to successful VAs appear to be a strong institutional framework, a robust and independent monitoring and evaluation system, credible mechanisms for dealing with non-compliance, capacity-building and, very importantly, accompanying measures such as free or subsidized energy audits, mandatory energy management plans, technical assistance, information and financing for implementation (Rezessy and Bertoldi, 2011) as well as dialogue between industry and government (Yamaguchi, 2012). Further discussion and examples of the effectiveness of VAs can be found in Chapter 15.

10.11.2 Emissions efficiency (G/E)

Policies directed at increasing energy efficiency (discussed above) most often result in reduction of CO₂ intensity as well, in particular when the aim is to make the policy part of a wider policy mix addressing multiple policy objectives. Examples of emissions efficiency policy strategies include support schemes and fiscal incentives for fuel switching, R&D programmes for CCS, and inclusion of reduction of non-CO₂ gases in voluntary agreements (e.g. Japanese voluntary action plan Keidanren, cf. Chapter 15).

Regarding gases with a relatively high global warming potential (GWP) such as HFCs, PFCs, and SF₆, successful policy examples exist for capture in the power sector (e.g. Japan (Nishimura and Sugiyama, 2008)), but there is not much experience in the industry sector. The CDM has driven abatement of the industrial gases HFC-23 and N₂O in developing countries because of monetary incentives (Michaelowa and Buen, 2012)²³. Including high GWP emissions within the same cap and trade programme (and therefore prices) as energy-related emissions may draw opposition from the industries concerned, so special programmes for these gases could be a better alternative (Hall, 2007). Another option suggested is to charge an upfront fee that would then be refunded when the gases are later captured and destroyed (Hall, 2007).

10.11.3 Material efficiency (M/P)

Policy instruments for material or resource use efficiency in general are only just starting to be promoted for mitigation of GHG emissions in industry and there is a lack of effective communication to industry on the need and potential for an integrated approach (Lettenmeier et al., 2009). Similarly, waste management policies are still not driven by climate concerns, although the potential for GHG emission reductions through waste management is increasingly recognized and accounted for (cf. 10.14/Appendix), (e.g. (Worrell and van Sluisveld, 2013). Several economic instruments (e.g. taxes and charges) related to waste disposal have been shown to be effective in preventing waste,

²³ For a more in-depth analysis of CDM as a policy instrument, see chapter 13, sub-sections 13.7.2 and 13.13.1.2.

1 although they do not necessarily lead to improved design measures being taken further upstream
2 (Hogg et al., 2011).

3 A number of policy packages are directly and indirectly aimed at reducing material input per unit of
4 product or unit of service demand²⁴. Examples are: European Action Plan on Sustainable
5 Consumption and Production (SCP) and Sustainable Industry (EC, 2008a) EU's resource efficiency
6 strategy and roadmap (EC, 2011, 2012b) and Germany's resource efficiency programme, ProgRes
7 (BMU, 2012). SCP policies include both voluntary and regulatory instruments, such as the EU Eco-
8 design Directive, as well as the Green Public Procurement policies. Aside from setting a framework
9 and long-term goals for future legislation and setting up networks and knowledge bases, these
10 packages include few specific policies and, most importantly, do not set quantitative targets nor
11 explicitly address the link between material efficiency and GHG emission reductions.

12 Some single policies (as opposed to policy packages) related to material efficiency do include an
13 assessment of their impacts in terms of GHG emissions. For example, in the UK's National Industrial
14 Symbiosis Programme (NISP) brokers exchange resources between companies (for an explanation of
15 industrial symbiosis, see section 10.5). An assessment of the savings through the NISP estimated that
16 over 6 MtCO₂eq were saved over the first five years (International Synergies Ltd, 2009). The PIUS-
17 Check initiative by the German state of North Rhine-Westphalia (NRW) offers audits to companies
18 where the relevant material flows are analysed and recommendations for improvements are made.
19 These PIUS-checks have been particularly successful in metal processing industries, and it is
20 estimated that they have saved 20 thousand tonnes of CO₂ (EC, 2009).

21 In the Asia and Pacific region there are a number of region-specific policy instruments for climate
22 change mitigation through sustainable consumption and production (SCP), such as the China
23 Refrigerator Project which realized emissions reductions of about 11 MtCO₂ between 1999 and 2005
24 by combining several practices including sustainable product design, technological innovation, eco-
25 labelling, and awareness raising of consumers and retailers (SWITCH-Asia Network Facility, 2009).
26 However, there is still a lack of solid ex-post assessments on SCP policy impacts.

27 Besides industry-specific policies there are policies with a different sector focus that influence
28 industrial activity indirectly, by reducing the need for products (e.g. car pooling incentive schemes
29 can lead to the production of less cars) or industrial materials (e.g. vehicle fuel economy targets can
30 incentivize the design of lighter vehicles). A strategic approach in order to reflect the economy-wide
31 resource use and the global risks may consist of national accounting systems beyond GDP²⁵ (Jackson,
32 2009; Roy and Pal, 2009b; Arrow et al., 2010; GEA, 2012), including systems to account for increasing
33 resource productivity (OECD, 2008; Bringezu and Bleischwitz, 2009) and of new international
34 initiatives to spur systemic eco-innovations in key areas such as cement and steel production, light-
35 weight cars, resource efficient construction, and reducing food waste.

36 10.12 Gaps in knowledge and data

37 The key challenge for making an assessment of the industry sector is the diversity in practices
38 resulting in uncertainty, lack of comparability, incompleteness and quality of data available in the
39 public domain on process and technology specific energy use and costs. This makes assessment of
40 mitigation potential with high confidence at global and regional scales extremely difficult. Sector
41 data are generally collected by industry/trade associations (international or national), are highly
42 aggregated, and generally give little information about individual processes. The enormous variety of

²⁴ SCP policies are also covered in Chapter 4 (Sustainable Development and Equity, sub-section 4.4.3.1 SCP policies and programmes)

²⁵ For example, the EU's "Beyond GDP Initiative": <http://www.beyond-gdp.eu/>

1 processes and technologies adds to the complexity of assessment (Tanaka, 2008, 2012; Siitonen et
2 al., 2010).

3 Other major gaps in knowledge identified are:

- 4 • Use of a systematic approach and underlying methodologies to avoid double counting due
5 to the many different ways of attributing emissions (10.1).
- 6 • In-depth assessment of mitigation potential and associated costs achievable particularly
7 through material efficiency and demand-side options (10.4).
- 8 • Analysis of climate change impacts on industry and industry-specific mitigation options, as
9 well as options for adaptation (10.6)
- 10 • Comprehensive information on sector and sub-sector specific option-based mitigation
11 potential and associated costs based on a comparable methodology and transparent
12 assumptions (10.7)
- 13 • Effect on long-term scenarios of demand reduction strategies through an improved
14 modelling of material flows, inclusion of regional producer behaviour model parameters in
15 integrated assessment models (10.10).
- 16 • Understanding of the net impacts of different types of policies, the mitigation potential of
17 linked policies e.g. resource efficiency/energy efficiency policies, as well as policy as drivers
18 of carbon leakage effects (10.11).

19 **10.13 Frequently Asked Questions**

20 ***FAQ 10.1. How much does the industry sector contribute to GHG emissions?***

21 Global industrial GHG emissions account for just over 30% of global GHG emissions in 2010. Global
22 industry and waste/wastewater GHG emissions grew from 10.4 GtCO₂eq in 1990 to 13.0 GtCO₂eq in
23 2005 to 15.5 GtCO₂eq in 2010. Over half (54%) of global GHG emissions from industry and
24 waste/wastewater are from the ASIA region, followed by OECD1990 (25%), EIT (9%), MAF (7%), and
25 LAM (5%). GHG emissions from industry grew at an average annual rate of 3.6% globally between
26 2005 and 2010. This included 7.4% average annual growth in the ASIA region, followed by MAF
27 (4.3%) and LAM (1.9%), but declined in the OECD1990 (-1.3%) and the EIT (-0.3%) regions. (10.3)

28 In 2010, industrial GHG emissions were comprised of direct energy-related CO₂ emissions of 5.3
29 GtCO₂eq, 5.3 GtCO₂eq indirect CO₂ emissions from production of electricity and heat for industry,
30 process CO₂ emissions of 2.6 GtCO₂eq, non-CO₂ GHG emissions of 0.9 GtCO₂eq, and
31 waste/wastewater emissions of 1.5 GtCO₂eq.

32 2010 direct and indirect emissions were dominated by CO₂ (85.2%) followed by CH₄ (8.6%), HFC
33 (3.5%), N₂O (2.0%), PFC (0.5%) and SF₆ (0.4%) emissions. Between 1990 and 2010, N₂O emissions
34 from adipic acid and nitric acid production and PFC emissions from aluminium production decreased
35 while HFC-23 emissions from HCFC-22 production increased. In the period 1990-2005, fluorinated
36 gases (F-gases) were the most important non-CO₂ GHG source in manufacturing industry. (10.3)

37 ***FAQ 10.2. What are the main mitigation options in the industry sector and what is the 38 potential for reducing GHG emissions?***

39 Most industry sector scenarios indicate that demand for materials (steel, cement, etc.) will increase
40 by between 45% to 60% by 2050 relative to 2010 production levels. To achieve an absolute
41 reduction in emissions from the industry sector will require a broad set of mitigation options going
42 beyond current practices. Options for mitigation of GHG emissions from industry fall into the
43 following categories: energy efficiency, emissions efficiency (including fuel and feedstock switching,
44 carbon dioxide capture and storage), material efficiency (for example through reduced yield losses in

1 production), re-use of materials and recycling of products, using products more intensively and for
2 longer, and reduction in demand for product services. (10.4, 10.10)

3 In the last two to three decades there have been strong improvements in energy and process
4 efficiency in industry, driven by the relatively high share of energy costs. Many options for energy
5 efficiency improvement still remain and there is still potential to reduce the gap between actual
6 energy use and the best practice in many industries. Based on broad deployment of best available
7 technologies, the GHG emissions intensity of the sector could be reduced through energy efficiency
8 by approximately 25%. Through innovation, additional reductions of approximately 20% in energy
9 intensity may potentially be realized before approaching technological limits in some energy
10 intensive industries. (10.4, 10.7)

11 In addition to energy efficiency, material efficiency - using less new material to provide the same
12 final service - is an important and promising option for GHG reductions that has to date had little
13 attention. Long-term step-change options, including a shift to low carbon electricity or radical
14 product innovations (e.g. alternatives to cement), may have the potential to contribute to significant
15 GHG mitigation in the future. (10.4)

16 ***FAQ 10.3. How will the level of product demand, interactions with other sectors and
17 collaboration within the industry sector affect emissions from industry?***

18 The level of demand for new and replacement products has a significant effect on the activity level
19 and resulting GHG emissions in the industry sector. Extending product life and using products more
20 intensively could contribute to reduction of product demand without reducing the service. However,
21 assessment of such strategies needs a careful net-balance (including calculation of energy demand in
22 the production process and associated GHG emissions). Absolute emission reductions can also come
23 about through changes in lifestyle and their corresponding demand levels, be it directly (e.g. for
24 food, textiles) or indirectly (e.g. for product/service demand related to tourism). (10.4).

25 Mitigation strategies in other sectors may lead to increased emissions in industry if requiring
26 enhanced use of energy intensive materials (e.g. higher production of solar cells (PV) and insulation
27 materials for buildings). Moreover, collaborative interactions within the industry sector and between
28 the industry sector and other economic sectors have significant potential for GHG mitigation (e.g.
29 heat cascading). In addition inter-sectoral cooperation, i.e. collaborative interactions among
30 industries in industrial parks or with regional eco-industrial networks can contribute to GHG
31 mitigation. (10.5)

32 ***FAQ 10.4. What are the barriers to reducing emissions in industry and how can these be
33 overcome? Are there any co-benefits associated with mitigation actions in industry?***

34 Implementation of GHG mitigation measures in industry faces a variety of barriers. Typical examples
35 include: the expectation of high return on investment (short payback period); high capital costs and
36 long project development times for some measures; lack of access to capital for energy efficiency
37 improvements and feedstock/fuel change; fair market value for cogenerated electricity to the grid;
38 and costs/lack of awareness of need for control of HFC leakage. In addition, businesses today are
39 mainly rewarded for growing sales volumes and can prefer process innovation over product
40 innovation. Existing national accounting systems based on GDP indicators also support the pursuit of
41 actions and policies that aim to increase demand for products and do not trigger product demand
42 reduction strategies. (10.9)

43 Addressing the causes of investment risk, and better provisioning of user demand in the pursuit of
44 human wellbeing could enable the reduction of industry emissions. Improvements in technologies,
45 efficient sector specific policies (e.g. economic instruments, regulatory approaches and voluntary
46 agreements), and information and energy management programmes could all contribute to
47 overcome technological, financial, institutional, legal and cultural barriers. (10.9, 10.11)

1 Implementation of mitigation measures in industries and related policies might gain momentum if
2 co-benefits (10.8) are considered along with direct economic costs and benefits (10.7). Mitigation
3 actions can improve cost competitiveness, lead to new market opportunities and enhance corporate
4 reputation through indirect social and environmental benefits at the local level. Associated positive
5 health effects can enhance public acceptance. Mitigation can also lead to job creation and wider
6 environmental gains such as reduced air and water pollution and reduced extraction of raw
7 materials which in turn leads to reduced GHG emissions. (10.8)

8 **10.14 Appendix: Waste**

9 **10.14.1 Introduction**

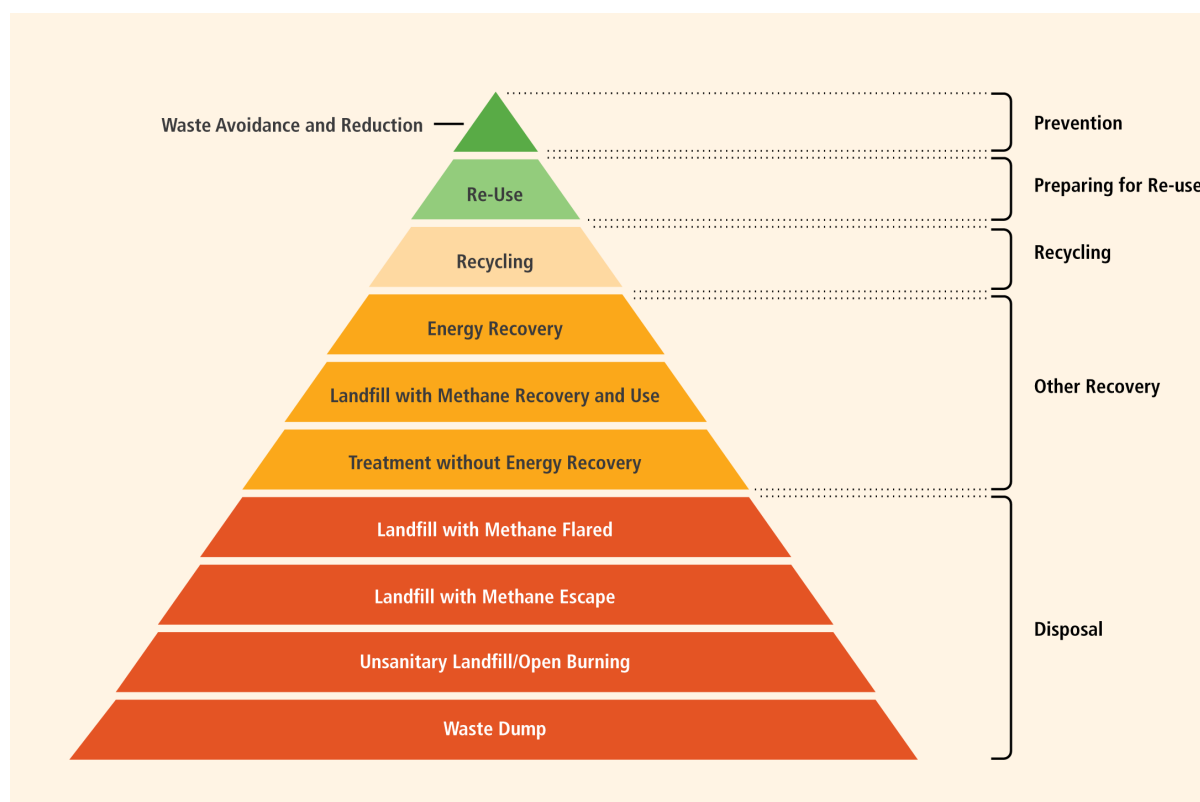
10 Waste generation and reuse is an integral part of human activity. Figure 10.2 and section 10.4 have
11 shown how industries enhance resource use efficiency through recycling or reuse before discarding
12 resources to landfills, which follows the waste hierarchy shown in Figure 10.16. Several mitigation
13 options exist at the pre-consumer stage. Most important is reduction in waste during production
14 processes. With regard to post-consumer waste, associated GHG emissions heavily depend on how
15 waste is treated.

16 This section provides a summary of knowledge on current emissions from wastes generated from
17 various economic activities (focusing on solid waste and waste water) and discusses the mitigation
18 options to reduce emissions and recover materials and energy from solid wastes.

19 **10.14.2 Emissions trends**

20 **10.14.2.1 Solid waste disposal**

21 The "hierarchy of waste management" as shown in Figure 10.16. places waste reduction at the top,
22 followed by re-use, recycling, energy recovery (including anaerobic digestion), treatment without
23 energy recovery (including incineration and composting) and four types of landfills ranging from
24 modern sanitary landfills, that treat liquid effluents and also attempt to capture and use the
25 generated biogas, through to traditional non-sanitary landfills (waste designated sites that lack
26 controlled measures) and open burning. Finally, at the bottom of the pyramid are crude disposal
27 methods in the form of waste dumps (designated or non-designated waste disposal sites without
28 any kind of treatment) that are still dominant in many parts of the world. The hierarchy shown in
29 Figure 10.16. provides general guidance. However, life-cycle assessment of the overall impacts of a
30 waste management strategy for specific waste composition and local circumstances may change the
31 priority order (EC, 2008b).



1
2 **Figure 10.16.** The hierarchy of waste management. The priority order and colour coding is based on
3 the five main groups of waste hierarchy classification (Prevention; Preparing for Re-Use; Recycling;
4 Other Recovery e.g. Energy Recovery; and Disposal) outlined by the European Commission (EC,
5 2008b).
6

7 Municipal solid wastes (MSW) are the most visible and troublesome residues of human society. The
8 total amount of MSW generated globally has been estimated at about 1.5 Gt per year (Themelis,
9 2007) and it is expected to increase to approximately 2.2 Gt by 2025 (Hoornweg and Bhada-Tata,
10 2012). Of the current amount, approximately 300 Mt are recycled, 200 Mt are treated with energy
11 recovery, another 200 Mt are disposed in sanitary landfills, and the remaining 800 Mt are discarded
12 in non-sanitary landfills or dumps. Thus, much of the recoverable matter in MSW is dispersed
13 through mixing with other materials and exposure to reactive environmental conditions. The
14 implications for GHG and other emissions are related not only to the direct emissions from waste
15 management but also to the emissions from production of materials to replace those lost in the
16 waste.

17 Figure 10.17. presents global emissions from waste from 1970 until 2010 based on EDGAR version
18 4.2. Methane emissions from solid waste disposal almost doubled between 1970 and 2010. The drop
19 in CH₄ emissions from solid waste disposal sites (SWDS) starting around 1990 is most likely related
20 to the decrease in such emissions in Europe and the United States. However, it is important to note
21 that the First Order Decay (FOD) model used in estimating emissions from solid waste disposal sites
22 in the EDGAR database does not account for climate and soil micro-climate conditions like California
23 Landfill Methane Inventory Model (CALMIM) (see Spokas et al., 2011; Spokas and Bogner, 2011;
24 Bogner et al., 2011).

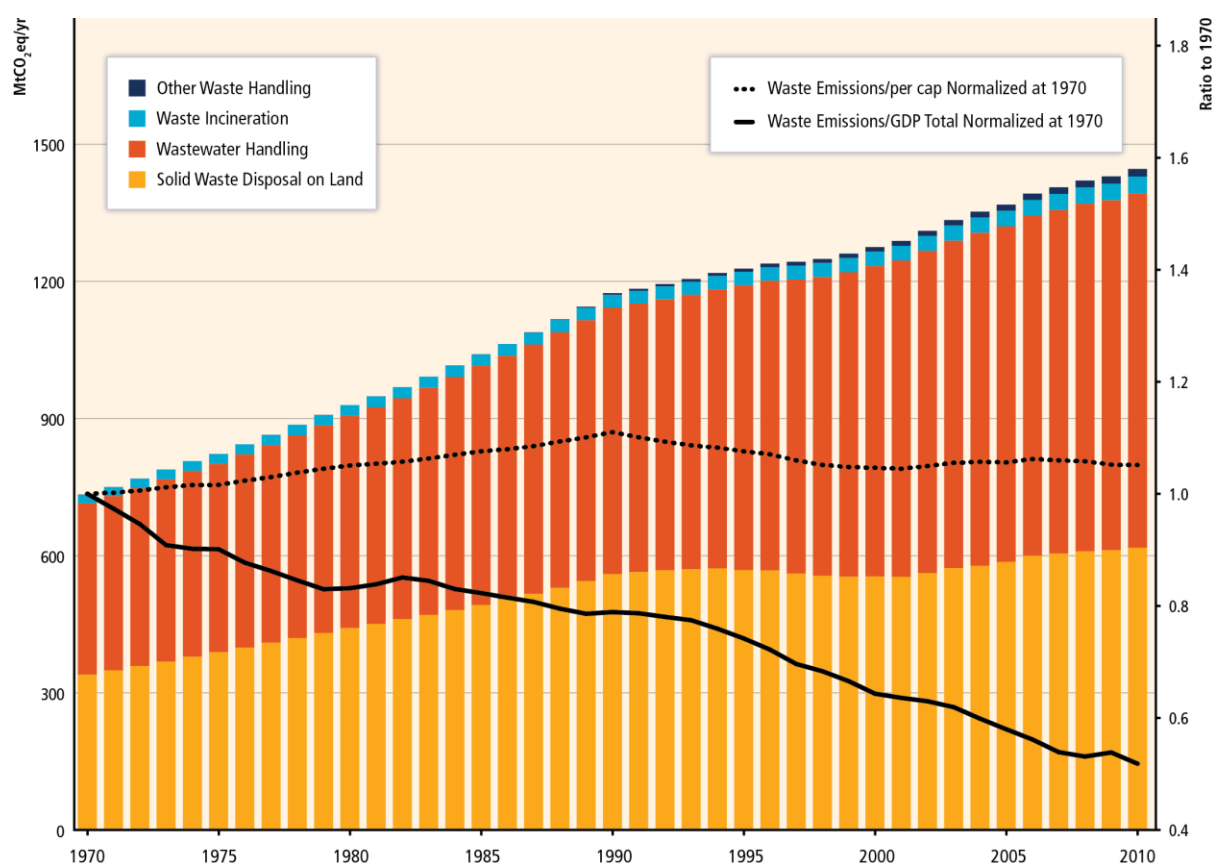


Figure 10.17. Global waste emissions MtCO₂eq/year, global waste emissions per GDP and global waste emissions per capita referred to 1970 values. Based on (JRC/PBL, 2012).

Global waste emissions per unit of GDP decreased 27% from 1970 to 1990 and 34% from 1990 to 2010, with a decrease of 48% for the entire period (1970-2010). Global waste emissions per capita increased 10% between 1970 and 1990, decreased 5% from 1990 to 2010, with a net increase of 5% for the entire period 1970-2010 (Figure 10.17). Several reasons may explain these trends: GHG emissions from waste in EU, mainly from solid waste disposal on land and wastewater handling decreased by 19.4% in the decade 2000-2009; the decline is notable when compared to total EU-27 emissions over the same period, which decreased by 9.3 %²⁶. Energy production from waste in the EU in 2009 was more than double that generated in 2000, while biogas has experienced a 270% increase in the same period. With the introduction of the Landfill Directive 10 1999/31/EC, the EU has established a powerful tool to reduce the amount of biodegradable municipal waste disposed in landfills (Blodgett and Parker, 2010). Moreover, methane emissions from landfills in the U.S. decreased by approximately 27% from 1990 to 2010. This net emissions decrease can be attributed to many factors, including changes in waste composition, an increase in the amount of landfill gas collected and combusted, a higher frequency of composting, and increased rates of recovery of degradable materials for recycling, e.g. paper and paperboard (EPA, 2012c).

China's GHG emissions in the waste sector increased rapidly in the 1981 to 2009 period, along with the growing scale of waste generation by industries as well as households in urban and rural areas (Qu and Yang, 2011). A 79% increase in landfill methane emissions was estimated between 1990 (2.43 Tg) and 2000 (4.35 Tg) due to changes in both the amount and composition of municipal waste generated (Streets et al., 2001) and carbon emission of China's waste sector will peak at 33.24 Mt CO₂eq in 2024 (Qu and Yang, 2011). In India (INCCA, 2010) the waste sector contributed 3% of total

²⁶ Eurostat 2013, available at http://epp.eurostat.ec.europa.eu/statistics_explained/index.php/Climate_change_-_driving_forces.

1 national CO₂ emission equivalent of which 22% is from municipal solid waste and the rest are from
2 domestic wastewater (40%) and industrial wastewater (38%). Domestic wastewater is the dominant
3 source of CH₄ in India. The decrease of GHG emissions in the waste sector in the EU and the U.S.
4 from 1990 to 2009 has not been enough to compensate for the increase of emissions in other
5 regions resulting in an overall increasing trend of total waste-related GHG emissions in that period.

6 **10.14.2.2 Wastewater**

7 Methane and nitrous oxide emissions from wastewater steadily increased during the last decades
8 reaching 667 and 108 MtCO₂eq in 2010, respectively. Methane emissions from domestic/commercial
9 and industrial categories are responsible for 86% of wastewater GHG emissions during the period
10 1970-2010, while the domestic/commercial sector was responsible for approximately 80% of the
11 methane emissions from wastewater category.

12 **10.14.3 Technological options for mitigation of emissions from waste**

13 **10.14.3.1 Pre-consumer waste**

14 **Waste reduction**

15 Pre-consumer (or post-industrial) waste is the material diverted from the waste stream during a
16 manufacturing process that does not reach the end user. This does not include the reutilization of
17 materials generated in a process that can be re-used as a substitute for raw materials (10.4) without
18 being modified in any way. Waste reduction at the pre-consumer stage can be achieved by
19 optimizing the use of raw materials, e.g. arranging the pattern of pieces to be cut on a length of
20 fabric or metal sheet enable maximum utilization of material with minimum of waste.

21 **Recycling and reuse**

22 Material substitution through waste generated from an industrial process or manufacturing chain
23 can lead to reduction in total energy requirements (10.4) and hence emissions. Section 10.4
24 discusses options for recycling and reuse in the manufacturing industries. The same section also
25 discusses the use of municipal solid waste as energy source or feedstock, e.g. for the cement
26 industry, as well as the possible use of industrial waste for mineralization approaches for CCS.

27 **10.14.3.2 Post-consumer waste**

28 Pre-consumer (or post-industrial) waste is the material resulting from a manufacturing process
29 which joins the waste stream and does not reach the end use. The top priority of the post-consumer
30 waste management is reduction followed by re-use and recycling.

31 **Waste reduction**

32 To a certain extent, the amount of post-consumer waste is related to lifestyle. On a per capita basis,
33 Japan and the E.U. have about 60% of the U.S. waste generation rates based significantly on
34 different consumer behavior and regulations. Globally, a visionary goal of “zero waste” assists
35 countries in designing waste reduction strategies, technologies and practices keeping in mind other
36 resource availability like land etc. Home composting has been successfully used in some regions
37 which reduces municipal waste generation rates (Favoio and Hogg, 2008; Andersen et al., 2010).

38 Non-technological behavioural strategies aim to avoid or reduce waste, for instance by decoupling
39 waste generation from economic activity levels such as GDP (Mazzanti and Zoboli, 2008). In addition,
40 strategies are in place that aim to enhance the use of materials and products which are easy to
41 recycle, reuse and recover (10.4) in close proximity facilities. Examples in the building sector are
42 discussed in Chapter 9.

43 Post-consumer waste can be linked with pre-consumer material through the principle of Extended
44 Producer Responsibility (EPR) in order to divert the waste going to landfills. This principle or policy is
45 the explicit attribution of responsibility to the waste-generating parties, preferably already in the

1 pre-consumer phase. In Germany, for example, the principle of producer responsibility for their
2 products in the post-consuming phase is made concrete by the issuing of regulations (de Jong, 1997).
3 Sustainable consumption and production and its influence on waste minimization are discussed also
4 in section 10.11.

5 *Recycling/reuse*

6 If reduction of post-consumer waste cannot be achieved, reuse and recycling is the next priority in
7 order to reduce the amount of waste produced and to divert it from disposal (Valerio, 2010).
8 Recycling of post-consumer waste can be achieved with high economic value to protect the
9 environment and conserve the natural resources (El-Haggar, 2010). Section 10.4 discusses this in the
10 context of reuse in industries. Chapter 9 discusses some examples of recycling/reuse options in the
11 building sector.

12 As cities have become hotspots of material flows and stock density (Baccini and Brunner, 2012, p.
13 31) (see Chapter 12), municipal solid waste (MSW) can be seen as a material reservoir that can be
14 mined. This can be done not only through current recycling and/or energy recovery processes (10.4),
15 but also by properly depositing and concentrating substances (e.g. metals, paper, plastic) in order to
16 make their recuperation technically and economically viable in the future. The current amount of
17 materials accumulated mainly in old/mature settlements, for the most part located in developed
18 countries (Graedel, 2010), exceeds the amount of waste currently produced (Baccini and Brunner,
19 2012, p. 50).

20 With a high degree of agreement, it has been suggested that urban mining (as a contribution
21 towards a zero waste scenario) could reduce important energy inputs of material future demands in
22 contrast to domestically produced and, even more important for some countries, imported
23 materials, while contributing to future material accessibility.

24 *Landfilling and methane capture from landfills*

25 It has been estimated (Themelis and Ulloa, 2007) that annually about 50 Mt of methane is generated
26 in global landfills, 6 Mt of which are captured at sanitary landfills. Sanitary landfills that are equipped
27 to capture methane at best capture 50% of the methane generated; however, significantly higher
28 collection efficiencies have been demonstrated at certain well designed and operated landfills with
29 final caps/covers of up to 95%.

30 The capital investment needed to build a sanitary landfill is less than 30% of a waste-to-energy
31 (WTE) plant of the same daily capacity. However, because of the higher production of electricity
32 (average of 0.55 MWh of electricity per metric ton of MSW in the U.S. vs 0.1 MWh for a sanitary
33 landfill), a WTE plant is usually more economic over its lifetime of 30 years or more (Themelis and
34 Ulloa, 2007). In other regions, however, the production of methane from landfills may be lower due
35 to the reduction of biodegradable fraction entering the landfills or operating costs may be lower.
36 Therefore, economics of both options may be different in such cases.

37 *Landfill aeration*

38 Landfill aeration can be considered as an effective method for GHG emissions reduction in the future
39 (Ritzkowski and Stegmann, 2010). In situ aeration is one technology that introduces ambient air into
40 MSW landfills to enhance biological processes and to inhibit methane production (Chai et al., 2013).
41 Ambient air is introduced in the landfill via a system of gas wells, which results in accelerated aerobic
42 stabilization of deposited waste. The resulting gas is collected and treated (Heyer et al., 2005; Prantl
43 et al., 2006). Biological stabilization of the waste using in-situ aeration provides the possibility to
44 reduce both the actual emissions and the emission potential of the waste material (Prantl et al.,
45 2006).

46 Landfill aeration, which is not widely applied yet, is a promising technology for treating the residual
47 methane from landfills utilizing landfill gas for energy when energy recovery becomes economically

1 unattractive (Heyer et al., 2005; Ritzkowski et al., 2006; Rich et al., 2008). In the absence of
2 mandatory environmental regulations that require the collection and flaring of landfill gas, landfill
3 aeration might be applied to closed landfills or landfill cells without prior gas collection and disposal
4 or utilization. For an in situ aerated landfill in northern Germany, landfill aeration achieved a
5 reduction in methane emissions by 83% to 95% under strictly controlled conditions (Ritzkowski and
6 Stegmann, 2010). Pinjing et al. (2011) show that landfill aeration is associated with increased N₂O
7 emissions.

8 **Composting and Anaerobic Digestion**

9 Municipal solid waste (MSW) contains “green” wastes e.g. leaves, grass, and other garden and park
10 residues, and also food wastes. Generally, green wastes are source-separated and composted
11 aerobically (i.e., in presence of oxygen) in windrows. However, food wastes contain meat and other
12 substances that when composted in windrows emit unpleasant odours. Therefore, food wastes need
13 to be anaerobically digested in closed biochemical reactors. The methane generated in these
14 reactors can be used in a gas engine to produce electricity, or for heating purposes. Source
15 separation, collection, and anaerobic digestion of food wastes are costly and so far have been
16 applied to small quantities of food wastes in a few cities (e.g. Barcelona, Toronto, Vienna (Arsova,
17 2010)), except in cases where some food wastes are co-digested with agricultural residues. In
18 contrast, windrow composting is practiced widely; for example, 62% of the U.S. green wastes (22.7
19 million tons) were composted aerobically in 2006 (Arsova et al., 2008), while only 0.68 million tons
20 of food wastes (i.e., 2.2% of total food wastes (EPA, 2006a)) were recovered.

21 **Energy Recovery from Waste**

22 With the exception of metals, glass, and other inorganic materials, MSW consists of biogenic and
23 petrochemical compounds made of carbon and hydrogen atoms.

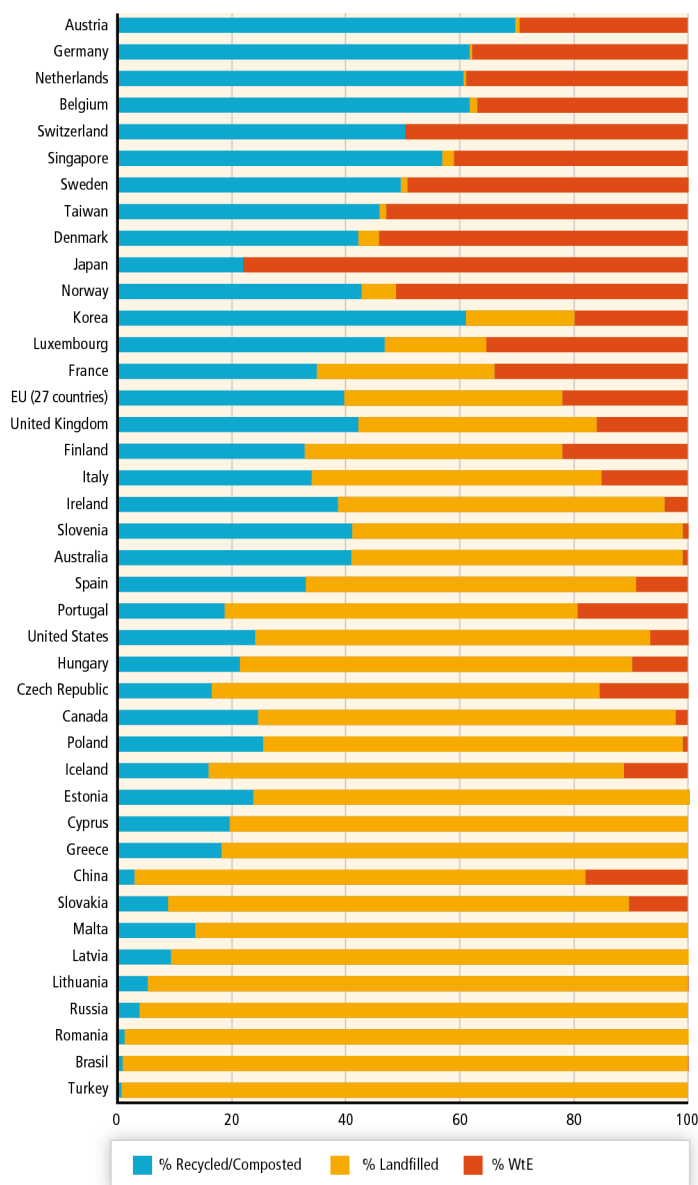
24 The energy contained in solid wastes can be recovered by means of several thermal treatment
25 technologies including combustion of as-received solid wastes on a moving grate, shredding of MSW
26 and combustion on a grate or fluidized bed, mechanical-biological treatment (MBT) of MSW into
27 compost, refuse-derived fuel (RDF) or biogas from anaerobic digestion, partial combustion and
28 gasification to a synthetic gas that is then combusted in a second chamber, and pyrolysis of source-
29 separated plastic wastes to a synthetic oil. At this time, an estimated 90% of the world's WTE
30 capacity (i.e., about 180 Mt per year) is based on combustion of as-received MSW on a moving
31 grate; the same is true of the nearly 120 new WTE plants that were built worldwide in the period
32 2000-2007 (Themelis, 2007).

33 WTE plants require sophisticated Air Pollution Control (APC) systems that constitute a large part of
34 the plant. In the last twenty years, because of the elaborate and costly APC systems, modern WTE
35 plants have become one of the cleanest high temperature industrial processes (Nzihou et al., 2012).
36 Source separation of high moisture organic wastes from the MSW increases the thermal efficiency of
37 WTE plants.

38 Most of the mitigation options mentioned above require expenditures and, therefore, are more
39 prevalent in developed countries with higher GDP levels. A notable exception to this general rule is
40 China, where government policy has encouraged the construction of over 100 WTE plants during the
41 first decade of the 21st century (Dong, 2011). Figure 10.18. shows the share of different
42 management practices concerning the MSW generated in several nations (Themelis and Bourtsalas,
43 2013). Japan with about 75% WTE and 25% recycling is at the top of this graph while China, with 18%
44 WTE and less than 3% recycling, is at the level of Slovakia.

45 The average chemical energy stored in MSW is about 10 MJ/kg (lower heating value, LHV),
46 corresponding to about 2.8 MWh per ton. The average net thermal efficiency of U.S. WTE plants
47 (i.e., electricity to the grid) is 20% which corresponds to 0.56 MWh per ton of MSW. However,
48 additional energy can be recovered from the exhaust steam of the turbine generator. For example

- 1 some plants in Denmark and elsewhere recover 0.5 MWh of electricity plus 1 MWh of district
 2 heating. A full discussion of the R1 factor, used in the E.U. for defining overall thermal efficiency of a
 3 WTE plant can be found in (Themelis et al., 2013).
- 4 Studies of the biogenic and fossil-based carbon based on C14-C12 measurements on stack gas of
 5 nearly forty WTE plants in the U.S. have shown the about 65% of the carbon content of MSW is
 6 biogenic (i.e., from paper, food wastes, wood, etc. (Themelis et al., 2013)).



- 7
- 8 **Figure 10.18.** Management practices concerning MSW in several nations (based on World Bank and
 9 national statistics, methodology described in (Themelis and Bourtsalas, 2013)).

10 10.14.3.3 Wastewater

- 11 As a preventive measure, primary and secondary aerobic and land treatment help reduce CH₄
 12 emissions during wastewater treatment. Alternatively, CH₄ emissions from wastewater including
 13 sludge treatment under anaerobic conditions can be captured and used as an energy source
 14 (Karakurt et al., 2012). N₂O is mainly released during biological nitrogen removal in wastewater
 15 treatment plants, primarily in aerated zones thus improved plant design and operational strategies
 16 (availability of dissolved oxygen, COD/N ratio) have to be achieved in order to avoid the stripping of
 17 nitrous emissions (Kampschreur et al., 2009; Law et al., 2012).

1 Most developed countries rely on centralized aerobic/anaerobic wastewater treatment plants to
2 handle their municipal wastewater. In developing countries there is little or no collection and
3 treatment of wastewater, anaerobic systems such as latrines, open sewers, or lagoons (Karakurt et
4 al., 2012). Approximately 47% of wastewater produced in the domestic and manufacturing sectors is
5 untreated particularly in South and Southeast Asia but also in Northern Africa as well as Central and
6 South America (Flörke et al., 18:04:22). Wastewater treatment plants are highly capital-intensive but
7 inflexible to adapt to growing demands, especially in rapidly expanding cities. Therefore new
8 innovations related to decentralized wastewater infrastructure are becoming promising. These
9 include satellite systems, actions to achieve reduced wastewater flows, recovery and utilization of
10 the energy content present in wastewater, recovery of nutrients and the production of water for
11 recycling which will be needed to address the impacts of population growth and climate change
12 (Larsen et al., 2013).

13 Industrial wastewater from the food industry usually has both high biochemical and chemical oxygen
14 demand and suspended solid concentrations of organic origin that induce a higher GHG production
15 per volume of wastewater treated compared to municipal wastewater treatment. The
16 characteristics of the wastewater and the off-site GHG emissions have a significant impact on the
17 total GHG emissions attributed to the wastewater treatment plants (Bani Shahabadi et al., 2009). For
18 example, in the food processing industry with aerobic/anaerobic/hybrid process, the biological
19 processes in the treatment plant made for the highest contribution to GHG emissions in the aerobic
20 treatment system, while off-site emissions are mainly due to material usage and represent the
21 highest emissions in anaerobic and hybrid treatment systems. Industrial cluster development in
22 developing countries like China and India are enhancing wastewater treatment and recycling (see
23 also Section 10.5).

24 Regional variation in wastewater quality matters in terms of performance of technological options.
25 Conventional systems may be technologically inadequate to handle the locally produced sewage in
26 arid areas like the Middle East. In these areas, domestic wastewater are up to five times more
27 concentrated in the amount of biochemical and/or chemical oxygen demand per volume of sewage
28 in comparison with United States and Europe, causing large amounts of sludge production. In these
29 cases, choosing an appropriate treatment technology for the community including upflow anaerobic
30 sludge blanket, hybrid reactors, soil aquifer treatment, approach based on pathogens treatment and
31 the reuse of the treated effluent for agricultural reuse could be a sustainable solution for
32 wastewater management and emissions control (Bdour et al., 2009).

33 Wetlands can be a sustainable solution for municipal wastewater treatment due to their low cost,
34 simple operation and maintenance, minimal secondary pollution, favorable environmental
35 appearance and other ecosystem service benefits (Mukherjee, 1999; Chen et al., 2008, 2011;
36 Mukherjee and Gupta, 2011). It has been demonstrated that wetlands are a less energy intensive
37 option than conventional wastewater treatment systems despite differences in costs across
38 technologies and socio-economic contexts (Gao et al., 2012) but such systems are facing challenges
39 in urban areas from demand for land for other economic activities (Mukherjee, 1999).

40 It has been highlighted that wastewater treatment with anaerobic sludge digestion and methane
41 recovery and use for energy purposes reduces methane emissions (Bani Shahabadi et al., 2009; Foley
42 et al., 2010; Massé et al., 2011; Fine and Hadas, 2012; Abbasi et al., 2012; Liu, Gao, et al., 2012;
43 Wang, Liu, et al., 2012). Anaerobic digestion also provides an efficient means to reduce pollutant
44 loads when high-strength organic wastewater (food waste, brewery, animal manure) have to be
45 treated (Shin et al., 2011), although adequate regulatory policies incentives are needed for
46 widespread implementation in developed and developing countries (Massé et al., 2011).

47 Advanced treatment technologies such as membrane filtration, ozonation, aeration efficiency,
48 bacteria mix and engineered nanomaterials (Xu, Slaa, et al., 2011; Brame et al., 2011) are
49 technologies that may enhance GHG emissions mitigation in wastewater treatment, although some

1 such technologies e.g. membranes have increased the competitiveness and decentralization (Fane,
2 2007; Libralato et al., 2012).

3 The existence of a shared location and infrastructure can also facilitate the identification and
4 implementation of more synergy opportunities to reduce industrial water provision and wastewater
5 treatment, therefore abating GHG emissions from industry. The concept of eco-industrial parks is
6 discussed in section 10.5 above.

7 10.14.4 Summary results on costs and potentials

8 Figure 10.19. and Figure 10.20. present the potentials and costs of selected mitigation options to
9 reduce the GHG emissions of the two waste sectors that represent 90% of waste related emissions:
10 solid waste disposal (0.67 GtCO₂eq) and domestic wastewater (0.77 GtCO₂eq) emissions (JRC/PBL,
11 2012). For solid waste, potentials are presented in t CO₂eq/t solid waste and for wastewater and in t
12 CO₂eq/t BOD₅ as % compared to current global average.

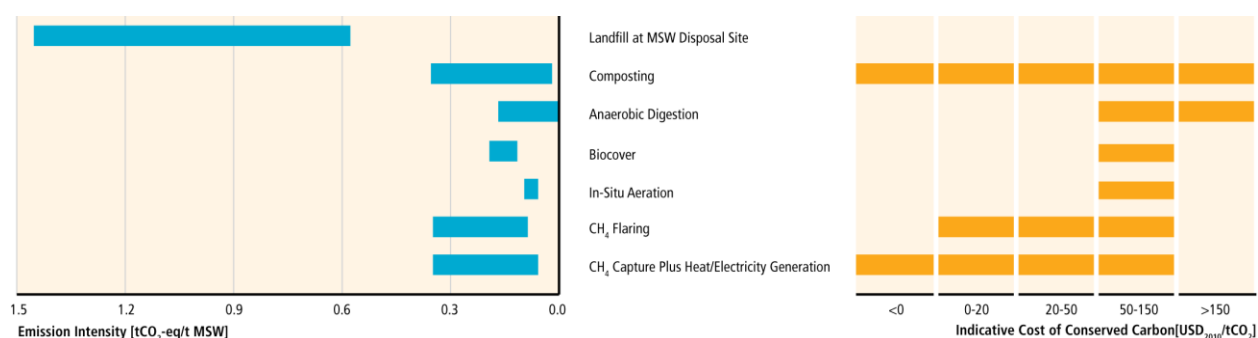
13 Nine mitigation options for solid waste and three mitigation options for wastewater are assessed.
14 The reference case and the basis for mitigation potentials were derived from IPCC 2006 guidelines.
15 Abatement costs and potentials are based on (EPA, 2006b, 2013).

16 The actual costs and potentials of the abatement options vary widely across regions and design of a
17 treatment methodology. Given that technology options to reduce emissions from industrial and
18 municipal waste are the same it is not further distinguished in the approach. Furthermore the
19 potential of reductions from emissions from landfills are directly related to climatic conditions as
20 well as to the age and amount of landfill, both of which are not included in the chosen approach.
21 Emission factors are global annual averages (derived from IPCC 2006 guideline aggregated regional
22 averages). The actual emission factor differs between types of waste, climatic regions and age of the
23 landfill, explaining the wide range for each technology. The mitigation potential for waste is derived
24 by comparing the emission range from a reference technology (e.g. a landfill) with the emission
25 range for a chosen technology. The GHG coverage for solid waste is limited to methane, which is the
26 most significant emissions from landfilling; other GHG gases such as N₂O only play a minor role in the
27 landfill solid waste sector and are neglected in this study (except for incineration). For technologies
28 that reduce waste a standard factor from the IPCC 2006 guidelines for N₂O was applied.

29 In the case of landfills, the top 5 emitting countries account for 27% of the total abatement potential
30 in the sector (United States 2%, China 6%, Mexico 9%, Malaysia 3% and Russia 2%). The distribution
31 of the remaining potential per region is: Africa 16%, Central and South America 9%, Middle East 9%,
32 Europe 19%, Eurasia 2%, Asia 15% and North America 4% (EPA, 2013).

33 In the case of wastewater, 58% of the abatement potential is concentrated in the top 5 emitting
34 countries (United States 7%, Indonesia 9%, Mexico 10%, Nigeria 10%, and China 23%). The
35 distribution of the remaining potential per region is: Africa 5%, Central and South America 5%,
36 Middle East 14%, Europe 5%, Eurasia 4 and Asia 10% (EPA, 2013).

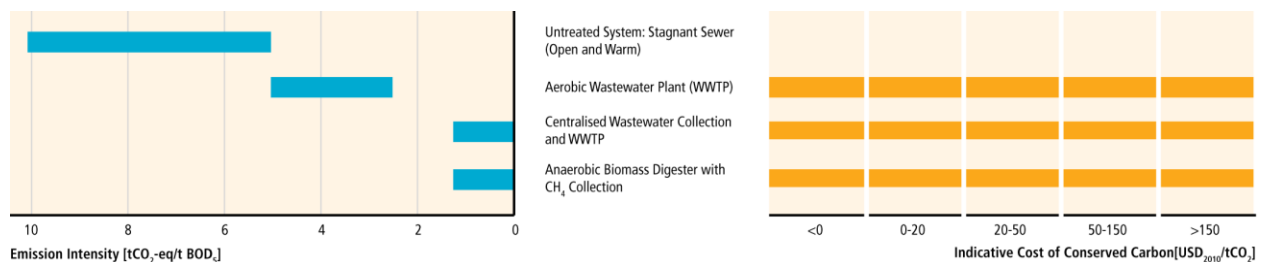
37



38 **Figure 10.19.** Indicative CO₂-eq emission intensities and levelized cost of conserved carbon of
39 municipal solid waste disposal practices/technologies (for data and methodology, see Annex III).
40

1 U.S. EPA has produced two studies with cost estimates of abatement in the solid waste sector (EPA,
2 2006b, 2013) which found a large range for options to reduce landfill (e.g. incineration, anaerobic
3 digestion and composting) of up to 500 US\$/tCO₂eq if the technology is only implemented for the
4 sake of GHG emission reduction. However, the studies highlight that there are significant
5 opportunities for CH₄ reductions in the landfill sector at carbon prices below 20 US\$. Improving
6 landfill practices mainly by flaring and CH₄ utilization are low cost options, as both generate costs in
7 the lower range (0 – 50 US\$/tCO₂eq).

8 The costs of the abatement options shown vary widely between individual regions and from plant to
9 plant. The cost estimates should for that reason be regarded as indicative only and depend on a
10 number of factors including capital stock turnover, relative energy costs, regional climate conditions,
11 waste fee structures, etc. Furthermore, the method does not reflect the time variation in solid waste
12 disposal and the degradation process as it assumes that all potential methane is released the year
13 the solid waste is disposed.



14 **Figure 10.20.** Indicative CO₂-eq emission intensities and levelized cost of conserved carbon of
15 different wastewater treatments (for underlying data and methodology, see Annex III).

16 The unit ton biological oxygen demand (t BOD) stands for the organic content of wastewater
17 (“loading”) and represents the oxygen consumed by wastewater during decomposition. The average
18 for domestic wastewater is in a range of 110 – 400 mg/l and is directly connected to climate
19 conditions. Costs and potentials are global averages, but based on region-specific information.
20 Options that are more often used in developing countries are not considered since data availability is
21 limited. However, options like septic tanks, open sewers and lagoons are low cost options with an
22 impact of reducing GHG emission compared to untreated wastewater that is stored in a stagnant
23 sewer under open and warm conditions.
24

25 The methane correction factor applied is based on the IPCC guidelines and gives an indication of the
26 amount of methane that is released by applying the technology; furthermore emissions from N₂O
27 have not been included as they play an insignificant role in domestic wastewater. Except in countries
28 with advanced centralized wastewater treatment plants with nitrification and denitrification steps
29 (IPCC, 2006)

30 In general establishing a structured collection system for wastewater will always have an impact of
31 GHG mitigation in the waste sector.

32 Cost estimates of abatement in the domestic wastewater are provided in (EPA, 2006b, 2013) which
33 find a large range for the options of 0 to 533 US\$/tCO₂eq with almost no variation across options.
34 The actual costs of the abatement options shown vary widely between individual regions and from
35 the design set up of a treatment methodology. Especially for wastewater treatment, the cost ranges
36 largely depend on national circumstances like climate conditions (chemical process will be
37 accelerated under warm conditions), economic development and cultural aspects. The data
38 availability for domestic wastewater options especially on costs is very low and would result in large
39 ranges that imply large uncertainties for each of the option. Mitigation potentials for landfills (in
40 terms of % of potential above emissions for 2030) is double compared with wastewater (EPA, 2013).
41 The mitigation potential for wastewater tends to concentrate in the higher costs options, due to the
42 significant costs of constructing public wastewater collection systems and centralized treatment
43 facilities.

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