

POLICE REVIEW COMMISSION REGULAR MEETING AGENDA

September 24, 2015 7:00 P.M.

South Berkeley Senior Center 2939 Ellis Street, Berkeley

- 1. CALL TO ORDER & ROLL CALL
- 2. APPROVAL OF AGENDA
- 3. PUBLIC COMMENT

(Speakers are generally allotted up to three minutes, but may be allotted less time if there are many speakers; they may comment on items on the agenda or any matter within the PRC's jurisdiction at this time.)

4. APPROVAL OF MINUTES

Regular meeting of September 9, 2015.

5. CHIEF OF POLICE'S REPORT

Budget, staffing, training updates, and other items.

- 6. OLD BUSINESS (discussion and action)
 - a. Policy investigation regarding the events of December 6, 7, and 8, 2014, and Council directive for an investigation into the events of December 6, as both are more fully identified in the regular meeting agenda of February 25, 2015; and including review of mutual aid practices and policies.
 - i) Continue review and approval of or changes to BPD recommendations in its report of the December 6 & 7, 2014 events.
 - ii) Review and approve findings.
 - iii) Discuss remainder of report, including discussion section, and its structure.

7. SUBCOMMITTEE REPORTS & RECOMMENDATIONS (discussion and action)

- a. Mutual Aid Pacts Subcommittee
 - i) Report to full commission with recommendations on Berkeley Police Department's 2015 Mutual Aid Pact Agreements.
 - ii) Discussion regarding obtaining SARS reports.

iii) Consider dissolution of subcommittee or schedule next meeting date.

8. NEW BUSINESS

a. Commissioner's questions regarding BPD's Mid-Year Crime Report

9. CHAIR'S REPORT

10. PRC OFFICER'S REPORT

Status of complaints; announcements.

11.ANNOUNCEMENTS, ATTACHMENTS & COMMUNICATIONS Attached.

12. PUBLIC COMMENT

(Speakers are generally allotted up to three minutes, but may be allotted less time if there are many speakers; they may comment on items on the agenda at this time.)

13. ADJOURNMENT

Communications Disclaimer

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Communication Access Information (A.R.1.12)

This meeting is being held in a wheelchair accessible location. To request a disability-related accommodation(s) to participate in the meeting, including auxiliary aids or services, please contact the Disability Services specialist at 981-6342 (V) or 981-6345 (TDD) at least three business days before the meeting date. Please refrain from wearing scented products to this meeting.

SB 343 Disclaimer

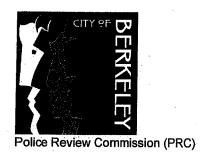
Any writings or documents provided to a majority of the Commission regarding any item on this agenda will be made available for public inspection at the Police Review Commission, located at 1947 Center Street, 3rd floor, during regular business hours.

Contact the Police Review Commission at (510) 981-4950 or prc@cityofberkeley.info.

COMMUNICATIONS FOR PRC REGULAR MEETING September 24, 2015

MINUTES

September 9, 2015 Regular Meeting	•	Page	5
COMMUNICATIONS	·		
Communications #4364 - New or updated Mutual Aid Agreements.		Page	9
Communication #4392 – A letter from Charles and Kikuko Jackson to BPD and copy to PRC regarding assault and robbery in Grove Street Park.		Page	17



POLICE REVIEW COMMISSION REGULAR MEETING MINUTES

September 9, 2015 7:00 P.M.

South Berkeley Senior Center 2939 Ellis Street, Berkeley

1. CALL TO ORDER & ROLL CALL BY CHAIR BERNSTEIN AT 7:07 P.M.

Present:

Commissioner Alison Bernstein (Chair)

Commissioner Jerry Javier

Commissioner George Lippman

Commissioner George Perezvelez (Vice Chair)

Commissioner Terry Roberts
Commissioner Ann Rogers

Commissioner Michael Sherman (left 9:30 p.m.)

Commissioner Ari Yampolsky

Absent:

Commissioner Bartlett

PRC Staff:

Katherine J. Lee, PRC Officer and Beneba Thomas, PRC Investigator.

BPD Staff:

Capt. Dave Frankel, Lt. Dan Montgomery (both left 8:30 p.m.), Sgt.

Benjamin Cardoza, Ofc. David Bartalini (left 9:30 p.m.)

At the Chair's request, a moment of silence was observed for three law enforcement officers recently slain: Steven Vincent, Louisiana State Trooper; Deputy Sheriff Darren Goforth, Harris Co., TX; Police Lt. Charles Gliniewicz, Fox Lake, Ill.; and for Michael Tyree, an inmate beaten to death in Santa Clara County jail.

2. APPROVAL OF AGENDA

The agenda was approved by general consent.

3. PUBLIC COMMENT

There were 5 speakers.

4. APPROVAL OF MINUTES

Motion to approve Special Meeting minutes of August 12, 2015.

Moved/Seconded (Perezvelez/Rogers) Motion Carried by general consent

5. CHIEF OF POLICE'S REPORT

Capt. Frankel reported on the Chief's behalf that the department will be presenting its mid-year crime report to the City Council next week, and that they can make a presentation to the PRC if desired.

6. OLD BUSINESS (discussion and action)

- a. Policy investigation regarding the events of December 6, 7, and 8, 2014, and Council directive for an investigation into the events of December 6, as both are more fully identified in the regular meeting agenda of February 25, 2015; and including review of mutual aid practices and policies.
 - i) Continue review and approval of or changes to BPD recommendations in its report of the December 6 & 7, 2014 events.

Motion that all votes that the PRC has already taken regarding the BPD's Recommendations will not be reconsidered.

Moved/Seconded (Perezvelez/Roberts) Motion Carried

Ayes: Bernstein, Perezvelez, Roberts, Rogers, and Yampolsky.

Noes: Javier, Lippman, Sherman Abstain: None Absent: Bartlett

Motion to adopt, as an alternative to BPD Recommendation #22, Commissioner Bernstein's proposal:

The use of CS gas on December 6 is a cause of major concern. Not only is it unclear whether the actions of the crowd warranted such use, it is unclear how decisions were made to continue to deploy CS gas, and whether the continued use was necessary. Careful review of the policies regarding both the initial use of CS gas and its continued deployment must be undertaken by the BPD in conjunction with the PRC. New policies need to be drafted more carefully delineating when and how CS gas should be used in crowd management and control situations.

If and when CS gas is deployed, a public announcement regarding the impending use should be made, as well as radio broadcast to all law enforcement personnel.

Moved/Seconded (Perezvelez/Roberts) Motion Carried

Ayes: Bernstein, Javier, Perezvelez, Roberts, Rogers, Sherman, and Yampolsky.

Noes: None

Abstain: Lippman

Absent: Bartlett

Motion that the PRC adopt, as an alternative to BPD Recommendation #23: The PRC recommends that an operational policy regarding the use of CS gas be established delineating a removal and transport process

as well as establishing a secure triage area for the treatment of affected personnel and members of the public.

Moved/Seconded (Perezvelez/Sherman)

Friendly amendment that the PRC add the proposed language above to BPD's Recommendation #23.

(Moved by Roberts; Accepted by Perezvelez)

Motion, as amended, Carried

Ayes: Bernstein, Javier, Lippman, Perezvelez, Roberts, Rogers, Sherman,

and Yampolsky.

Noes: None

Abstain: None

Absent: Bartlett

Regarding Recommendation #25, the Commission, by general consent, tentatively agreed to the following, pending clarification with the BPD:

- Improve accountability for the deployment and use of less-lethal munitions and CS gas.
- PRC recommends that BPD and mutual aid responders perform an inventory of less-lethal munitions and CS gas both before and after an incident.
- Whenever an officer uses less-lethal force in a crowd control situation, that officer is responsible for preparing an individual report of such use.
- ii) Review and approve findings.

By general consent, the Commission made a few changes to the staff's draft Findings and will review the next revision at the next meeting.

iii) Discuss remainder of report and its structure.

(Carried over to next meeting)

b. Disclosure of full Suspicious Activity Reports by BPD.

By general consent the Commission agreed to agendize Mutual Aid Pacts for the September 24, 2015 meeting, and asked the PRC Officer to report back regarding the grounds claimed by BPD for not furnishing full SARs to the Commission.

7. NEW BUSINESS (discussion and action)

a. Review General Order W-1, Right to Watch

(the Commission discussed this item after Item 7.b.)

By general consent, the Commission agreed to have the PRC Officer write a letter to the Chief, with copies to Capt. Harris and the City Manager, expressing the PRC's concern that the BPD revised the Right to Watch policy without consulting the PRC or obtaining any other public input; and, because of the significance of the policy, request that until such time as

community input is received and the PRC is consulted, the BPD revert to following the Right to Watch Training Bulletin.

 Discuss proposed work plan for addressing PRC tasks, including reviving the work of the Transgender General Order Subcommittee and the possible establishment of several new subcommittees.

By general consent, the Commission agreed to schedule Special Meetings on September 16 and October 8, 2015, to have more time to devote to the investigation, with the goal of taking final action on it by its October 21 meeting, and to cancel the Regular Meeting of October 28.

c. Clarification of Motions to Lay on the Table and to Postpone Indefinitely (Not discussed.)

8. CHAIR'S REPORT

None.

9. PRC OFFICER'S REPORT

A BOI was concluded last week. No individual complaints were filed in May, June, or July, but five have been filed from August to date.

10. ANNOUNCEMENTS, ATTACHMENTS & COMMUNICATIONS Attached.

11. PUBLIC COMMENT

There was one speaker.

12.ADJOURNMENT

Motion to adjourn the meeting carried by general consent. Meeting was adjourned at 10:10 p.m.

Office of the District Attorney Alameda County Nancy E. O'Malley, District Attorney



Rene C. Davidson Courthouse 1225 Fallon Street, Suite 900 Oakland, CA 94612

OPERATIONAL AGREEMENT

This Agreement stands as evidence that the ALAMEDA COUNTY DISTRICT ATTORNEY'S OFFICE and the Berkeley Police Department intend to work together toward the mutual goal of providing maximum available assistance for victims of domestic violence in Alameda County. Both agencies believe that implementation of the VIOLENCE AGAINST WOMEN / DOMESTIC VIOLENCE PROJECT (VAWA/DV) proposal, as described herein, will further this goal. To this end, each agency agrees to participate in the program, if selected for funding, by coordinating and providing the following services:

- 1. The ALAMEDA COUNTY DISTRICT ATTORNEY'S OFFICE, VAWA/DV will closely coordinate the following services with Berkeley Police Department through:
 - a. Continued meetings between the VAWA/DV attorney(s) and Berkeley Police Department staff to discuss strategies, implementations and coordination of victim-witness and prosecution services to victims of domestic violence, spousal or partner sexual assault, stalking or restraining order violations.

Specifically, at the request of Berkeley Police Department, the DISTRICT ATTORNEY'S OFFICE will assist with training of and/or technical assistance to Police Officers who are involved in the investigation of domestic violence, spousal or partner sexual abuse, stalking or restraining order violation cases.

Through the Victim-Witness Division of the DISTRICT ATTORNEY'S OFFICE, Victim-Witness Consultants will provide education and outreach to those who are victims of violent crimes, specifically targeting issues of domestic violence, spousal or partner sexual abuse, stalking or restraining order violations; will conduct or participate in staff training on issues involving victims of violent crimes and the Criminal Justice System; will organize, facilitate and participate in periodic multi-agency meetings to continue open lines of communication and education with the goal of providing better services, within the Criminal Justice System, to those who are victims of domestic violence, spousal or partner sexual abuse, stalking or restraining order violations.

- b. The DISTRICT ATTORNEY'S OFFICE will fully participate with the Alameda County Domestic Violence Council, the Alameda County Domestic Violence Death Review Board, the Sexual Assault Investigators' Organization and other multi-agency boards and organizations as available.
- 2. Berkeley Police Department will be responsible for responding, investigating, and presenting criminal incidents involving intimate partners, for possible charging, to the DISTRICT ATTORNEY'S OFFICE.

We, the undersigned as authorized representatives of the ALAMEDA COUNTY DISTRICT ATTORNEY'S OFFICE, VAWA/DV, and Berkeley Police Department do hereby approve this document on this 7 Day of _______, 2015/ / 0

Nancy E. O'Malley

District Attorney

Alameda County District Attorney's Office

Chief Michael Meehan

Chief of Police

Berkeley Police Department

Operational Agreement effective: July 1, 2015 to June 30, 2018

MEMORANDUM OF UNDERSTANDING FOR CLEARING AND PREVENTING THE BACKLOG OF SART EXAM KITS

This Memorandum of Understanding herein referred to as "the MOU" is made by and between the Law Enforcement Agency (LEA) and the Alameda County District Attorney's Office (ACDA).

Purpose

The purpose of the MOU is to serve the needs and rights of sexual assault survivors by ensuring that biological evidence collected during their sexual assault exams hereinafter referred to as "SART kits" are tested and that all reasonable and best efforts are made to investigate their cases and pursue the perpetrators in a timely manner. All parties understand the importance of eliminating the current backlog of SART kits that exists both in the lab as well as on evidence and property room shelves and are committed to preventing any future backlog.

Role of the ACDA

- The ACDA will secure funding to test all SART kits, as reported by the LEA to the ACDA on or about November 5, 2013, that are currently sitting on evidence and property room shelves that have not been submitted to a lab for testing.
- The ACDA will review the list of cases submitted by the LEA and assist in prioritizing the order in which kits are to be tested.
- The ACDA will arrange for all kits to be picked up from the LEA and brought to the ACDA to be shipped to the private lab for testing.
- The ACDA will arrange for any profiles that may be developed from the testing
 of the aforementioned SART kits to be uploaded into CODIS by the respective
 government lab.
- The ACDA will provide assistance in contacting survivors where necessary with the aid of victim witness advocates.

Role of the LEA

- The LEA will provide a list of all aforementioned SART kits in their possession that have not been submitted to a lab for testing.
- The LEA will follow up on any resulting CODIS "hits" and conduct a timely investigation.
- The LEA agrees to consult with an ACDA victim/witness advocate where necessary in contacting survivors.
- The LEA agrees from this point forward to submit all SART kits without undue delay to the lab for testing upon receipt of the kits from the collecting agency.
- The LEA acknowledges that timely testing of all SART kits is necessary to avoid future backlog.

The Alameda County District Attorney's Office and the LEA hereby expressly agree to all of the above and enter into a joint agreement until such time that either agency shall amend or revise said agreement in writing.

Nancy E. O'Malley
District Attorney of Alameda County

5.27-15 Date

Chief of Police, City of Berkeley

05/27/2015 Date



Oakland's Domestic Violence Assistance and Shelter Program

OPERATIONAL AGREEMENT April 1, 2015- June 30, 2017

This Memorandum of Understanding (MOU) between A Safe Place and the City of Berkeley Police Department describes the on-going working relationship and the activities in which we participate or engage in supportive efforts to serve victims of domestic violence.

The City of Berkeley Police Department will support the efforts of A Safe Place in the following manner:

- Contact A Safe Place 24 hour crisis line when responding to domestic violence victims for sheltering services.
- Transport domestic violence victims, in accordance with Department procedure, to a safe location where A Safe Place staff can meet clients for admittance to a shelter.

This agreement shall remain in effect for two years, unless ended by either party.

Signature

Carolyn Russell, MSW

Executive Director

A Safe Place

Signature:

Michael K. Meehan, Chief of Police

City of Berkeley Police Department

ADDENDUM

To

OPERATIONAL AGREEMENT

between the

CITY OF BERKELEY POLICE DEPARTMENT

and the

UNIVERSITY OF CALIFORNIA POLICE DEPARTMENT, BERKELEY

A. PURPOSE

The purpose of this addendum is to meet the statutory requirements established by AB 1433 (Gatto, 2014), requiring covered institutions to adopt and implement written policies and procedures to ensure that reports of Part 1 violent crimes, hate crimes, or sexual assaults are immediately, or as soon as practicably possible, disclosed to local law enforcement.

It is further the purpose of this addendum to promote collaboration between the City of Berkeley Police Department (BPD) and the University of California Police Department, Berkeley (UCPD) to enhance the reporting, investigation, and appropriate response to sexual assault and other covered crimes.

B. REPORTING OBLIGATIONS

UCPD and BPD agree to the following procedures through which each department will transmit reports it receives to the other. These reports shall comply with the confidentiality requirements described in Section D below, and shall not identify the victim or the alleged assailant unless the victim has consented to being identified.

1. UCPD Reports to BPD

UCPD will report immediately or as soon as practicably possible to BPD all reports received by a Campus Security Authority of any Part 1 violent crime, sexual assault, or hate crime, committed on or off campus. This includes reports victims make directly to Campus Security Authorities (CSAs) as well as reports victims make to other Campus employees that are then conveyed to the CSAs. Such reports will include, where authorized:

- The name and characteristics of the victim;
- The name and characteristics of the perpetrator if known;
- Description of the incident, including location and date and time; and
- Any report number assigned to the police report documenting the investigation being conducted by the jurisdictional agency.

All such notifications to BPD will be documented in UCPD records. In addition, UCPD will maintain a public crime log documenting the "nature, date, time, and general location of each crime" and its disposition, if known. The log should be accessible to the public during normal business hours.

2. BPD Reports to UCPD

Pursuant to the Clery Act, UCPD must report aggregate data concerning certain enumerated crimes. To enable UCPD to fulfill this requirement, BPD shall provide statistics on at least an annual basis to UCPD on all crimes listed in 20 U.S.C. § 1092(f)(1)(F) for which BPD acted as a first responder or had geographic responsibility.

BPD will promptly notify UCPD when students or employees are identified as the victims or suspects of any Part 1 violent crime, sexual assault, or hate crime that occurs within BPD's jurisdiction, and/or when BPD acts as first responder to an incident. Such reports will include, where authorized:

• The name and characteristics of the victim;

• The name and characteristics of the perpetrator if known;

Description of the incident, including location and date and time; and

 Any report number assigned to the police incident report documenting the investigation being conducted by the jurisdictional agency.

All such notifications to UCPD will be documented in BPD incident reports.

BPD will promptly notify UCPD if it has referred the incident to the Alameda County District Attorney (ACDA) for charges to be filed, and of any charging decisions made by ACDA.

C. CLERY WARNINGS

The Clery Act requires UCPD to issue timely warnings for Clery crimes on- and off-campus that pose a serious or continuing threat to students and employees and emergency notifications for a significant emergency or dangerous situation involving an immediate threat to the health or safety of students or employees on campus.

To facilitate the issuance of Clery Act-required timely warnings and emergency notifications, UCPD and BPD agree to coordinate the sharing of information as described above. BPD acknowledges that UCPD need not obtain the approval of an outside law enforcement agency to issue any warnings/notifications, nor is UCPD required to seek preclearance of the content of any warning/notification. However, UCPD will inform BPD about such warnings as soon as practicable.

D. CONFIDENTIALITY REQUIREMENTS

UCPD and BPD will comply with applicable law and guidance regarding anonymous and confidential reporting of sexual violence, including when, how, and what information can or must be disclosed to each other.

UCPD and BPD agree that if a victim requests confidentiality regarding a reportable incident, each department will take all reasonable steps to comply with the victim's request or inform the victim when the department cannot ensure confidentiality. Neither department will disclose the

name of the victim to the other unless the victim provides consent to being identified after being informed of their right to have identifying information withheld.

UCPD and BPD agree to inform the victim that they can agree to engage with law enforcement and participate in the investigation and prosecution using a pseudonym (i.e., Jane or John Doe) instead of their legal name. In that case, the name of the alleged perpetrator may be disclosed to other law enforcement (if known) while protecting the identity of the victim from public disclosure.

E. COLLABORATION ON CAMPUS COMMUNITY TRAINING

UCPD and BPD agree to collaborate to provide outreach and training for the campus community about the awareness, prevention, intervention, investigation, and response to sexual assaults and other crimes of violence and to work with community or campus-based resources and experts, including victim advocates, to provide these programs.

Michael K. Mechan

(date)

Chief of Police

Berkeley Police Department

July 1, 2015

(date)

Margo Bennett

Chief of Police

University of California Police Department

Received by PRC SEP 0 4 2015

Charles and Kikuko Jackson 2714

2714 McGee Avenue

Berkeley, California 94703

TO: City of Berkeley Police Department, Copy to City Clerk Berkeley City Council, Berkeley Police Review Commission

April 25, 2015/Sept 2015

Re: Assaulted and Robbed in Grove Street Park

A 78 yr. old senior was assaulted and robbed of his \$400 Lumix digital/video camera, by approximately 5 to 7 young men of different ethnics alleged informants in the south Berkeley grove street park while scores stood by watching.

On a hot and sunny about 4pm when I entered the park by the basketball court bleachers the mostly young people were playing ball and while others were sitting in the bleachers watching them play. I believe that the 5 to 7 young men were already stalking me since early that day and that the attack against me was provoked and the robbery staged and the police arrived within minutes after being called by their own informants on their walky talky continuous video cameras.

I left my home pushing my bicycle to return 3 overdue library books located across MLK Jr way, directly across from the Grove street park on Russell street where the attack assault robbery against me occurred. There were approximately, 4 black, 2 brown and 1 white young toughs involved in the robbery.

I have been under constant harassment stalking and surveillance for nearly 14 years now. Along with my wife, friends and my now deceased mother there in contra costa county. And we have been under extreme surveillance, intimidation and harassment.

Therefore when I walked past the park and basketball court I observed being videotaped by 2 to 3 of the same young men who attacked and robbed me of my \$399 new Lumix 270 digital/video camera a few minutes later. I continued on to the library and returned my books. On my way back I stopped at the ball court pulled out my new camera to photograph and video the players and then I slowly panned over to the bleachers to video shoot the young informants who had photographed me just minutes earlier and before I could return my camera to the bag inside my backpack, I could see a large group of men already reaching for my camera and backpack and pulling me off of my bike as me and my bike went down to the hard concrete basketball court and I was unable to hold on to the straps of my camera while the robbers jerked the camera out of my grasp as I lay battered and injured on the ground.

The BPD was called and arrived within minutes. They were called by a female informant who witnessed and videotaped the entire assault and robbery. I identified one youngster who was handcuffed and remained at the scene with the officers and their 6 vehicles.

I was never able to find out who the man was that I identified or the informant who called to report. The BPD will not give me the names of anyone involved nor give me any information. We intend to file both criminal and civil action against the man I identified as one of the persons who assaulted and robbed me that day. The police will not share with me any information nor will they give me the names of the informant, who has the video tape, or give me the name of the youngster who robbed me or give me any info regarding the progress of the case or about my property that was taken from me. They continue to harass, follow and threaten our family.

Whenever we attempt to seek legal from civil rights attorneys, we used the US Postal services, certified and regular mail, they are stamped with, Return To Sender, Undeliverable as Addressed.

They refused to deliver letters seeking advice and support from the FCC and to the Federal Trade comm.

There were letters returned to us undelivered we had sent to the NAACP, asking for help and advice, to the postmaster general and the USPS, IG, Calif. Insurance commission, the CA Dept of Consumer Affairs

Recall this has been carried out for 14 yrs now

There were letters we had sent to the Dept of Justice, Wash; DC, and to Attorney Gen Kamala Harris and Govonor Brown, all were either vanished or Return To Sender, to us, stamped Undeliverable As Addressed. We want our money back from the Berkeley city and or from the USPS, in Oakland and Berkeley. Money back to the tune of \$467.00 for actual damages of lost fees and postages and the misconduct is ongoing and relentless and more dangerous to us.

There have been about 6 or 8 scary, frighten incidents against us with 3 in the last several months.\

We would be glad to hear of any advice you all could offer to us. Perhaps we can get you to mail out our postage and fees paid letters to DoJ and the Postmaster General? As you can see all of our letters and parcels from this Address 2714 McGee Ave , being sent to Complaint agencies and Civil rights complaint departments are quickly returned to us or never gets delivered . We want our money back.

My previous attempts to win against misconduct and harassment were lost in 2006 and 2008, now we want to light the fire to their, falsified police report of 2002, the mental, emotional and physical elder abuse, their clear cut racial bias and the obvious fraud and obstruction of the mails and stalking is a felony. Are we handling this ongoing terror properly by asking your office?

Thank you from Charles and Kikuko Jackson, please reply. 510-7084489.