A. SYSTEM DESCRIPTION

1. Enter the full name and acronym for the system, project, application and/or database. <u>Lead</u> <u>Management - Fraud Referral & Evaluation, FRE</u>

2. Is this a new system? No

2a. If no, is there a PIA for this system? Yes

If yes, enter the full name, acronym, PIA ID Number and milestone of the most recent PIA.

Lead Management - Fraud Referral & Evaluation, FRE, #1053, Operations & Maintenance

Next, enter the date of the most recent PIA. <u>12/4/2014</u>

Indicate which of the following changes occurred to require this update (check all that apply).

- Yes <u>Addition of PII</u>
- No Conversions
- No ____ Anonymous to Non-Anonymous
- No _____ Significant System Management Changes
- No _____ Significant Merging with Another System
- No ____ New Access by IRS employees or Members of the Public
- No _____ Addition of Commercial Data / Sources
- No ____ New Interagency Use
- No ____ Internal Flow or Collection

Were there other system changes not listed above? Yes

If yes, explain what changes were made. <u>3 year renewal.</u>

- 3. Check the current ELC (Enterprise Life Cycle) Milestones (select all that apply)
- No ____ Vision & Strategy/Milestone 0
- No ____ Project Initiation/Milestone 1
- No ____ Domain Architecture/Milestone 2
- No ____ Preliminary Design/Milestone 3
- No ____ Detailed Design/Milestone 4A
- No ____ System Development/Milestone 4B
- No ____ System Deployment/Milestone 5
- Yes ____ Operations & Maintenance (i.e., system is currently operational)
- 4. Is this a Federal Information Security Management Act (FISMA) reportable system? No

A.1 General Business Purpose

5. What is the general business purpose of this system? Provide a clear, concise description of the system, application or database, the reason for the system, and the benefits to the IRS to use the information, and how the information will be used.

The Lead Management - Fraud Referral & Evaluation (FRE) Program is part of the Return Integrity & Correspondence Services (RICS) under the purview of the Director of the Refund Integrity Correspondence, Wage and Investment (W&I). The FRE Program missions are to detect new fraud leads and protect revenue; evaluate leads from external sources to determine future revenue protection potential; and provide analytical support to Integrity and Verification Operations (IVO) and other IVO Departments. The FRE Program receives leads from: Industries, Banks, Preparers, Others (not incorporated into any of the other Program area), Security Breaches, State Taxing Agencies, Efile PIN, and Transcript. The FRE application will be used to house all internal/external leads that are received within FRE; assign and track these leads as they are worked; assist in cross-lead pattern analysis; and to provide FRE with more comprehensive reporting capabilities. RICS work is part of an overall revenue protection strategy. RICS' main mission is to protect public interest by improving IRS' ability to detect and prevent improper refunds. The sharing of leads between the IRS and the third party entities are documented mutual arrangements, within IRC 6103 federal-state information sharing provisions, but not under an Memo of Understanding (MOU).

B. PII DETAIL

- 6. Does the system use, collect, receive, display, store, maintain, or disseminate IR Code 6103 taxpayer information; or any type of Sensitive but Unclassified (SBU) or Personally Identifiable Information (PII)? Yes
 - 6a. If **yes**, does the system use, collect, receive, display, store, maintain, or disseminate Social Security Numbers (SSN s) or tax identification numbers (i.e. last 4 digits, etc.)? <u>Yes</u>

If yes, check who the SSN (or tax identification number) is collected on.

Yes On Primary No On Spouse No On Dependent

If yes, check all types SSN s (or tax identification numbers) that apply to this system:

- Yes Social Security Number (SSN)
- No Employer Identification Number (EIN)
- No Individual Taxpayer Identification Number (ITIN)
- No Taxpayer Identification Number for Pending U.S. Adoptions (ATIN)
- No Practitioner Tax Identification Number (PTIN)

Describe the planned mitigation strategy and forecasted implementation date to mitigate or eliminate the use of SSN s (or tax identification numbers). The Office of Management and Budget Circular A-130 requires that federal agencies develop a mitigation or elimination strategy for systems that use SSNs, which the Service continues to develop strategies to meet. An exception to that requirement is when the SSN is uniquely needed to identify a user's record. The FRE system requires the use of SSN's because no other identifier can be used to uniquely identify a taxpayer for intergovernmental communications. SSNs are permissible from Internal Revenue Code (IRC) 6109, which requires individual taxpayers to include their SSNs on their income tax returns.

6b. Does this system contain other (non-SSN) PII that it uses, collects, receives, displays, stores, maintains, or disseminates? (i.e. Names, addresses, etc.) <u>Yes</u>

lf	yes,	specify	the	information.
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Selected	PII Element	<u>On</u>	<u>On</u>	<u>On</u>
		<u>Primary</u>	<u>Spouse</u>	<u>Dependent</u>
Yes	Name	Yes	No	No
Yes	Mailing address	No	No	No
No	Phone Numbers	No	No	No
No	E-mail Address	No	No	No
No	Date of Birth	No	No	No
No	Place of Birth	No	No	No
Yes	SEID	No	No	No
No	Mother's Maiden Name	No	No	No
No	Protection Personal Identification Numbers (IP	No	No	No
	PIN)			
Yes	Internet Protocol Address (IP Address)	No	No	No
No	Criminal History	No	No	No
No	Medical Information	No	No	No
No	Certificate or License Numbers	No	No	No
No	Vehicle Identifiers	No	No	No
No	Passport Number	No	No	No
No	Alien (A-) Number	No	No	No
No	Financial Account Numbers	No	No	No
No	Photographic Identifiers	No	No	No
No	Biometric Identifiers	No	No	No
No	Employment (HR) Information	No	No	No
Yes	Tax Account Information	Yes	No	No

6c. Does this system contain SBU information that is not PII, it uses, collects, receives, displays, stores, maintains, or disseminates? Yes

If yes, select the types of SBU

<u>Selected</u> No	<u>SBU Name</u> Agency Sensitive Information	<u>SBU Description</u> Information which if improperly used or disclosed could adversely affect the ability of the agency to accomplish its mission
No	Procurement sensitive data	Contract proposals, bids, etc.
No	Official Use Only (OUO) or Limited Official Use (LOU)	Information designated as OUO or LOU is information that: is exempt under one of the statutory Freedom of Information Act exemptions; is prohibited by other laws or regulations; would significantly impede the agency in carrying out a responsibility or function; or would constitute an unwarranted invasion of privacy.
No Yes	Proprietary data Protected Information	Business information that does not belong to the IRS Information which if modified, destroyed or disclosed in an unauthorized manner could cause: loss of life, loss of property or funds by unlawful means, violation of personal privacy or civil rights, gaining of an unfair procurement advantage by contractors bidding on government contracts, or disclosure of proprietary information entrusted to the Government
No	Physical Security Information	Security information containing details of serious weaknesses and vulnerabilities associated with specific systems and facilities
No	Criminal Investigation Information	Information concerning IRS criminal investigations or the agents conducting the investigations.

- 6d. Are there other types of SBU/PII used in the system? Yes
 - If **yes**, describe the other types of SBU/PII that are applicable to this system. IRS Employee Information: SEID, Employee IDRS ID Number, Taxpayer's Name Control, Notes Field (May Contain Additional Taxpayer Information). Additional SBU/PII: Preparer: address, EFIN, Federal Submission ID, PTIN, Pattern Description. State: address, Submission ID, Device ID, Source Device ID, IPV4 or IPV6 Address, TCPort Number, Federal Submission ID, Foreign Address, Pattern Description, Transmission Info ID, PTIN, EFIN, IP Address, Source IP Address ID, TCPort Number.
- 6e. Cite the authority for collecting SBU/PII (including SSN if relevant)
- Yes PII for federal tax administration is generally Internal Revenue Code Sections 6001, 6011, 6012e(a)
- Yes SSN for tax returns and return information is Internal Revenue Code Section 6109
- No SSN for personnel administration (IRS Employees) is 5 USC & Executive Order 9397
- No PII for personnel administration is 5 USC
- No PII about individuals for Bank Secrecy Act compliance 31 USC
- No Information by CI for certain money laundering cases may be 18 USC

6f. Has the authority been verified with the system owner? Yes

B.1 BUSINESS NEEDS AND ACCURACY

7. Explain the detailed business needs and uses for the SBU/PII, and how the SBU/PII is limited only to that which is relevant and necessary to meet the mission requirements of the system. If SSNs (or tax identification numbers) are used, explicitly explain why use of SSNs meets the criteria. Be specific.

Return Integrity and Correspondence Service (RICS) work is part of an overall IRS revenue protection strategy. RICS' main mission is to protect public interest by improving IRS' ability to detect and prevent improper refunds. The FRE application is required to maintain SSNs in the database from the third party types of lead cases it manages in order to have the ability to research the leads to detect and prevent improper federal tax refunds. Industry Lead PII from software companies are related to suspicious tax return groupings that our industry partners have identified after return submission.

8. How is the SBU/PII verified for accuracy, timeliness, and completeness? Explain how steps are taken to ensure that all information maintained by the system that is used by IRS to make any adverse determination about an individual's rights, benefits, and/or privileges is maintained with such accuracy, relevance, timeliness, and completeness as is reasonably necessary to assure fairness to the individual in the determination.

The PII information maintained in the FRE database is provided directly from third party sources. Input of the data received is entered either manually or automated into the FRE database. Assignment of FRE cases to tax examiners is manually entered by managers/administrators. Accuracy and completeness of data is inherited from the third party sources to research cases provided.

C. PRIVACY ACT AND SYSTEM OF RECORDS

- 9. Are 10 or more records containing SBU/PII maintained, stored, and/or transmitted by or through this system? Yes
 - 9a. If **yes**, are records in the system retrieved by any personal identifier (e.g., name, SSN, Photograph, IP Address) for an individual? <u>Yes</u>

If yes, is there a System of Records Notice(s) or SORNs that addresses the PII records in this

system? Yes

If yes, enter the SORN number(s) and the complete the name of the SORN.

SORNS Number	SORNS Name
Treasury/IRS 42.021	Compliance Programs and Projects Files
Treasury/IRS 34.037	Audit Trail and Security Record System

If **yes**, does the System of Records Notice(s) (SORN) published in the Federal Register adequately describe the records as required by the Privacy Act? <u>Yes</u>

D. RESPONSIBLE PARTIES

10. Identify the individuals for the following system roles. ## Official Use Only

E. INCOMING PII INTERFACES

11. Does the system receive SBU/PII from other system or agencies? Yes

11a. If yes, does the system receive SBU/PII from IRS files and databases? Yes

If yes, enter the files and databases.

System Name	Current PIA?	<u>PIA Approval</u> Date	<u>SA &</u> <u>A?</u>	<u>Authorization</u> Date
Joint Operations Center (JOC) Efile PIN	Yes	03/09/2017	Yes	04/29/2016
Telephone Application				
Electronic Products & Services Support	Yes	03/06/2012	No	04/29/2016
(EPSS)				
Joint Operations Center (JOC) Transcript	Yes	03/09/2017	Yes	04/29/2016
Request Telephone Application				

11b. Does the system receive SBU/PII from other federal agency or agencies? No

11c. Does the system receive SBU/PII from State or local agency(s)? Yes

If **yes**, for each state and local interface identify the organization that sends the SBU/PII, how the SBU/PII is transmitted and if there is an Inter-Agency Agreement (ISA) /Memorandum of Understanding (MOU).

Organization Name	Transmission method	ISA/MOU
Various State Taxing Agencies	Manual via industry fraud mailbox	No

11d. Does the system receive SBU/PII from other sources? Yes

If **yes**, identify the source that sends the SBU/PII, how the SBU/PII is transmitted and if there is an Inter-Agency Agreement (ISA) /Memorandum of Understanding (MOU).

Organization Name	Transmission method	ISA/MOU		
Bank Leads	Manual via IVO FRE mailbox	No		
Software Company Industry Leads	SDT or via IVO FRE mailbox	No		
RPO-Complaints Referrals Group	Manual via IVO FRE mailbox	No		
American Coalition of Taxpayer Rights (ACTR)	Manual via IVO FRE mailbox	No		
Security Incident Reports from Software Providers	Manual via IVO FRE mailbox	No		
11e. Does the system receive SBU/PII from Taxpayer forms? <u>No</u>				

11f. Does the system receive SBU/PII from Employee forms (such as the I-9)? No

F. PII SENT TO EXTERNAL ORGANIZATIONS

12. Does this system disseminate SBU/PII? Yes

12a. Does this system disseminate SBU/PII to other IRS Systems? Yes

If **yes**, identify the full name and acronym of the IRS system(s) that receive SBU/PII from this system.

<u>Current</u>	PIA Approval	<u>SA &</u>	Authorization
PIA?	<u>Date</u>	<u>A?</u>	Date
Yes	12/04/2014	No	
Yes	04/26/2017	Yes	05/31/2016
Yes	01/23/2015	Yes	06/23/2017
	PIA? Yes Yes	PIA? Date Yes 12/04/2014 Yes 04/26/2017	PIA? Date A? Yes 12/04/2014 No Yes 04/26/2017 Yes

Identify the authority and for what purpose? <u>The FRE database is primarily utilized by</u> employees of Return Integrity and Correspondence Service (RICS)/Income Verification Operations(IVO) as an inventory system to track cases from various third party sources. The database provides an inventory management system in which cases are tracked from Tax Examiner (TE) assignment to closeout, maintaining a clear history of their existence. Criminal Investigation Headquarters (CI HQ) extracts data via SQL Reporting Service (SSRS) for further details on potential criminal cases. For the Return Review Program (RRP) and the Dependent Database (DDb), a weekly file of identified high risk TINs is provided via a RICS share where those files are picked up by these two programs. Authority is Internal Revenue Code Sections 6001, 6011, 6012e(a) for federal tax administration.

12b. Does this system disseminate SBU/PII to other Federal agencies? No

12c. Does this system disseminate SBU/PII to State and local agencies? No

12d. Does this system disseminate SBU/PII to IRS or Treasury contractors? No

12e. Does this system disseminate SBU/PII to other Sources? No

G. PRIVACY SENSITIVE TECHNOLOGY

- 13. Does this system use social media channels? No
- 14. Does this system use privacy-sensitive technologies such as mobile, global position system (GPS), biometrics, RFID, etc.? <u>No</u>
- 15. Does the system use cloud computing? No
- 16. Does this system/application interact with the public? No

H. INDIVIDUAL NOTICE AND CONSENT

17. Was/is notice provided to the individual prior to collection of information? Yes

17a. If **yes**, how is notice provided? Was the individual notified about the authority to collect the information, whether such is mandatory or voluntary, the purpose for which the information will be used, with whom the information may be shared, and the effects, if any, if they decide not to provide any of the requested information? <u>The IRS notifies all</u> individuals who file tax returns of such collection via the Privacy Act Notice which provides the legal right to ask for information under Internal Revenue Code (IRC) sections 6001, 6011, and 6012(a), and their regulations. Under these sections, response is mandatory. Code section 6109 requires the individual provide an identifying number.

- 18. Do individuals have an opportunity to decline from providing information and/or from consenting to particular uses of the information? <u>No</u>
 - 18b. If no, why not? <u>The legal right to ask for information is IRC sections 6001, 6011, and 6012(a),</u> and their regulations. They say that you must file a return or statement with IRS for any tax you are liable for. Your response is mandatory under these sections. Code section 6109 requires you to provide your identifying number on the return.
- 19. How does the system or business process ensure due process regarding information access, correction and redress? <u>The program will allow affective parties the opportunity to clarify or dispute</u> <u>negative information that could be used against them. Due process is provided pursuant to 5 USC.</u>

I. INFORMATION PROTECTION

20. Identify the owner and operator of the system (could be IRS owned and Operated; IRS owned, contractor operated; contractor owned and operated)

IRS Owned and Operated

21. The following people have access to the system with the specified rights:

IRS Employees? Yes			
IRS Employees?	Yes/No	Access Level (Read Adminis	
Users	Yes	Read and Write	
Managers	Yes	Read and Write	
Sys. Administrators	Yes	Administrator	
Developers	Yes	Read And Write	
Contractor Employees?	Yes		
Contractor Employees?	Yes/No	Access Level	Background Invest. Level
Contractor Users	No		
Contractor Managers	No		
Contractor Sys. Admin.	Yes	Administrator	Moderate
Contractor Developers	Yes	Read and Write	Moderate

- 21a. How is access to SBU/PII determined and by whom? In order to obtain access to the FRE database, all prospective users must adhere to the RICS permissions portal process and 5081 process. The permission portal is used for controlling access, managing (create, modify, disable, delete) user accounts, and providing administrative rights to users. All requests are handled by the RICS Administrators and stored for auditing purposes. Additionally all users are authenticated against the Active Directory application which requires request and approval through the OL5081 system to the IRS LAN. All access requests must be authorized by the user's manager based on a user's position and need-to-know basis. Then the request must be approved at the FRE administrator level as well. All application administrator access requests must be authorized by the user's manager as well as a FRE administrator and system administrator. All approved database accounts will be logged. Access permissions are automatically configured to the database server after all approvals are received.
- 21b. If computer matching occurs, can the business owner certify that it meets requirements of IRM 11.3.39 Disclosure of Official Information, Computer Matching & Privacy Protection Act?

Not Applicable

I.1 RECORDS RETENTION SCHEDULE

- 22. Are these records covered under the General Records Schedule (GRS), or have a National Archives and Records Administration (NARA) archivist approved a Record Control Schedule (RCS) for the retention and destruction of official agency records stored in this system? <u>No</u>
 - 22b. If **no**, how long are you proposing to retain the records? Please note, if you answered no, you must contact the IRS Records and Information Management Program to initiate records retention scheduling before you dispose of any records in this system. <u>The Fraud Referral & Evaluation (FRE) database is unscheduled. W&I will work with the IRS Records Office to draft a request for records disposition authority for approval by the National Archives and Records Administration (NARA). When approved, disposition instructions for FRE inputs, outputs, master files data, and system documentation will be published in Records Control Schedule (RCS) Document 12990, likely under RCS 29 for Tax Administration Wage and Investment. FRE is an W&I inventory database used to manage questionable federal tax refunds provided from internal and external sources. W&I proposes FRE data disposition</u>

instructions to destroy 7 years after case is closed. The data in the FRE database will be backed up daily and weekly for purposes of restoration.

I.2 SA&A OR ECM-R

- 23. Has the system been through SA&A (Security Assessment and Authorization) or ECM-R (Enterprise Continuous Monitoring Reauthorization)? <u>No</u>
 - 23c. If **no**, is the system secured in accordance with all applicable federal, treasury, and IRS security policy, procedures, and requirements? <u>Yes</u>

23.1 Describe in detail the system s audit trail. <u>FRE was developed by a vendor and the system</u> audit trails have been put in place by the vendor. We have specified in the requirements for the project that an audit trail is mandatory and will contain all the audit trail elements as required by Internal Revenue Manual 10.8.3.

J. PRIVACY TESTING

24. Does the system require a System Test Plan? Yes

24b. If yes, Is the test plan in process or completed: Completed

24.3 If **completed/ or in process**, describe what testing and validation activities have been conducted or are in progress to verify and validate that the applicable Privacy Requirements (listed in header) have been met? <u>The PII maintained in the FRE database is provided by internal IRS and external third party sources. Accuracy and completeness of data is inherited from the internal and external sources.</u>

24b.1. If **completed**, where are the test results stored (or documentation that validation has occurred confirming that requirements have been met)? All test results are stored in RICS project management software. RICS .Net and Microsoft Access applications have a development (Dev) environment which is used for development and testing activities. This environment does not contain any PII data. All development and testing efforts are completed using simulated data. The development process involves developers releasing new functionality, enhancements, and defect fixes to the development environment. Each release is reviewed by the quality assurance team to ensure that both the business and technical requirements are met. All business requirement verification, functional testing, regression testing, and Section 508 testing is completed in the (Dev) environment. Issues found are remedied and subsequently released to the (Dev) environment for further testing and verification. All defects are tracked via project management software where team members can track the defects from opening to closure. The quality assurance team uses automated test scripts for regression and load testing on a secure intranet testing site for the (Dev) environment to further identify defects and verify against previous builds. Once defects are remedied, the latest code is released to the development environment. Once development is completed, User Acceptability Testing (UAT) is conducted. Upon completion of UAT, the application is released into Production Environment. The quality assurance team conducts preliminary testing in the Production environment to make sure the release meets the desired results and upon confirmation the application users are notified of the new release.

24b.2. If completed, were all the Privacy Requirements successfully tested? Yes

24.2 If **completed**, are there any residual system privacy, civil liberties, and/or security risks identified that need to be resolved? <u>No</u>

K. SBU Data Use

25. Does this system use, or plan to use SBU Data in Testing? No

L. NUMBER AND CATEGORY OF PII RECORDS

26. Identify the number of individual records in the system for each category:

 26a. IRS Employees:
 U

 26b. Contractors:
 U

 26c. Members of the Public:
 1

 26d. Other:
 N

<u>Under 50,000</u> <u>Under 5,000</u> <u>100,000 to 1,000,000</u> <u>No</u>

M. CIVIL LIBERTIES

27. Does the system maintain any information describing how any individual exercises their rights guaranteed by the First Amendment? <u>No</u>

28. Is the system information used to conduct data-mining as defined in the *Implementing the 9/11 Commission Recommendations Act of 2007, Public Law 110-53, Section 804?* <u>No</u>

29. Will this system have the capability to identify, locate, and monitor individuals or groups of people? No

N. ACCOUNTING OF DISCLOSURES

30. Does the system include or require disclosure of tax or employee information to anyone other than IRS employees in the performance of their duties, or to the person to whom the information pertains or to a 3rd party pursuant to a Power of Attorney, tax or Privacy Act consent? <u>No</u>

End of Report